



Parks, Recreation, and Open Space Plan



2019

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Vision

The City of Oak Harbor is a beautiful place where the natural environment is woven into the urban environment with such care and precision that the sense of where the built form stops and nature begins is not known.

It's a place where human nature has the opportunity to find its balance with its surroundings by merging of the urban and natural environment in seamless ways, inviting nature into the community, and creating a wide range of spaces and experience where community can gather as one or the energy of one can rest in solitude and peace.

It is a town where the residents of all age groups are active and healthy and have a wide range of choices for recreation, engaging themselves in mental and physical activity all year round.

It's a city where the environment is clean with beautiful landscapes that line the streets and pathways, opening up to breath taking views of the water and mountains. It invites boaters and kayakers into the community compelling them to spend time at this premier waterfront community.

Guiding Principles

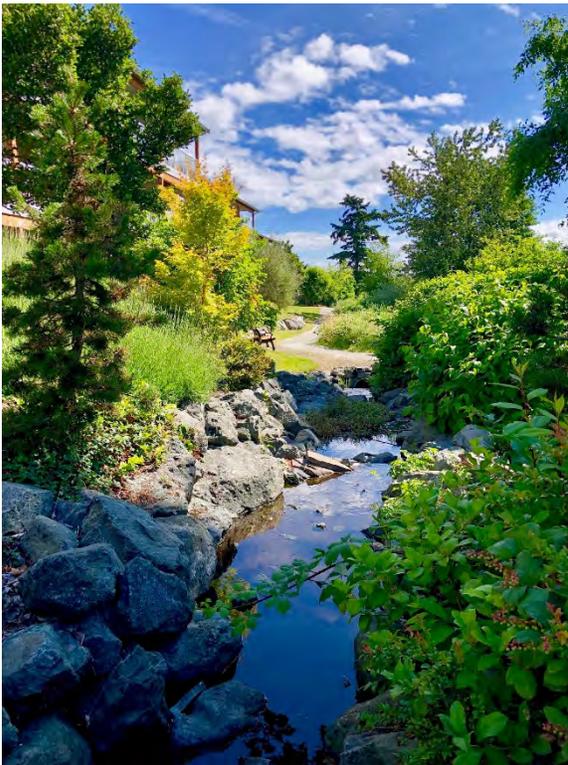
Guiding Principles set the basic foundation for the users of this Plan. The principles help to provide the reader with the right perspective, role, and understanding necessary to speak or act on behalf of this community accepted Plan.

- A.** The City of Oak Harbor recognizes, respects, preserves, and protects areas where nature will and must take its own course in shaping itself. However, the City also recognizes that it is the ambassador for change that is required to create space for the healthy existence of nature within the built environment.
- B.** The City recognizes, designates, and differentiates between the spaces that need to be protected and preserved from the spaces that need to be restored and re-vegetated.
- C.** The management, acquisition, and development of open space, parks and recreation facilities must be done in a fashion concurrent with development so that a resident's mind should seldom contemplate the question of sufficiency or quality.
- D.** The recreational choices provided by the community, for the community, are of a



community nature and will therefore provide opportunities for all within the community.

- E.** City parks shall uphold, respect, and promote the historical and cultural resources within the city.
- F.** Built structures are designed with aesthetic quality and built with natural and environmentally-friendly materials with low maintenance and long life spans.



- G.** City owned lands that are regional attractions will be maintained at higher levels of attention.
- H.** Creating community spaces shall include public input, balancing the needs of the community.
- I.** The City will choose to restrict access to natural areas if necessary to preserve, restore, or promote local and regional nature and wildlife habitats.

- J.** All open spaces, parks, and recreational facilities will be maintained to their designated level of attention recognizing that “no-maintenance” is also a chosen form of maintenance.
- K.** Native and natural features should include trails and open spaces that form a network of paths between the community’s open spaces, parks and recreational facilities.
- L.** The City will periodically update the Parks and Recreation Plan to remain in compliance with the GMA and State requirements.
- M.** The City will be open to a two-way communication system between residents and City administration, to share, inform and receive input on parks, recreation, and open space opportunities and developments.
- N.** Reasonable safety measures will be incorporated into all aspects of the design of new facilities and equipment, acknowledging that people by choice indulge in sport and recreation activities that do have the potential for risks, accidents, and danger.
- O.** Recreational choices shall be provided to meet the needs of youth, adult, elderly and disabled populations.
- P.** The acquisition of land and easements to meet required levels of service shall be required concurrent with development of property. Donation of land for parks, recreation, open space and trails, above and beyond the requirements, is encouraged.
- Q.** Recreation facilities shall be designed for use all year around and in most weather conditions.
- R.** Partnerships and relationships with other agencies such as, but not limited to, North Whidbey Parks and Recreation District, Island County, NAS Whidbey Island,

Washington State, not-for-profits and other public and private entities, must be continuous, proactive and enhanced through communication, coordination, and participation.



The Comprehensive Planning Goals include two types of goals. Some goals are “continuing” and others are “conclusive”. An example of a continuing goal is “Work with Island County to identify opportunities for trail connections, recreation activities, and preserving open spaces”. An example of a conclusive goal is “Develop the waterfront trail into a promenade connecting the marina to downtown”. A conclusive goal can be removed from this chapter after it has been completed.

- S.** Funding options and opportunities must be explored to provide a consistent revenue stream that will finance the success of the Vision.
- T.** Existing facilities shall be upgraded to meet health and safety standards and to assure the longevity of its service.
- U.** All projects initiated or partnered by the City, from conception to completion, will follow established planning processes, effective notification, public input / discussion, fair treatment and equal opportunity for all.

The end result of an accomplished goal can also take various forms. Some may result in the construction or acquisition of a physical structure, building, or space, and some may result in the approval of codes, regulations, policies, agreements, etc.

Goals included here can be accomplished or furthered in several ways. Some goals can be accomplished by a proactive approach such as including them in the six-year strategic plan. Others can be furthered by using them in decision making for specific projects. They may also be used to support a private venture that may attempt to accomplish similar goals.

Comprehensive Planning Goals

The goal statements in this section are a compilation of goals from the previous plan¹ as well as new ones that have been added based on the most recent public input process. Keeping the contiguity with previous plans provides the benefit of years of public input and implementation of the vision and long-term goals.

The goals have been broadly categorized into open space, parks, and recreation. A general category has been created for goals that apply to all the elements. The goals listed within each section are not arranged in any order nor are they prioritized.

Open Space

- a.** Protect open space lands that provide forage, migration, and habitat for wildlife by identifying and designating them in plans, considering them during development

¹ . The 2009 update of the Plan drew from the goals and policies from previously adopted plans dating back to a plan originally drafted in 1989.

review, and including protective measures in the City's development regulations.

- b. Partner with NAS Whidbey Island to formulate a Plan acceptable to both parties for the continuation of the Waterfront Trail to Maylor Point.
- c. Develop the waterfront trail into a promenade and improve the connection between the marina and downtown.
- d. Design and build trails around the 7th Avenue Wetlands Area.
- e. Provide safe and convenient trails for walking and bicycling between parks, neighborhoods and major activity centers throughout the City, and to other recreation sites on North Whidbey.



- f. Prepare a bicycle and pedestrian trails plan that establishes design standards and provides connections between City parks, residential areas and major activity centers.

- g. Coordinate between the City's and County's plans by integrating trail plans and connections from county, state and nationwide plans, and other regional agencies (ex. Bicentennial Trail, Pacific Northwest Trail, and other County-wide trails plans into the City Trail Plans).
- h. Identify and preserve open space lands that permit public access to the waterfront and other natural areas.



- i. Promote the conservation of open spaces that are in both public and private ownership.
- j. Identify and protect important "view corridors" that provide visual access to scenic vistas.
- k. Protect open spaces that provide important ecological functions and values.
- l. Work with Island County staff to identify opportunities for cooperation in preserving open space areas within the City's UGA, as well as within the City / County Joint Planning Area.
- m. Promote a coordinated regional effort toward the preservation of open space.

- n. Identify properties that may be suitable to create an open space link between Waterloo Marsh and Swantown Lake.
- o. Recognize hydrologic and other features that create physical or visual linkages between properties and natural features.
- p. Establish an “open space trust fund” for the protection, preservation, and potential acquisition of open spaces through which individuals, organizations, governments, trusts, foundations, businesses, and other entities may contribute.
- q. Review and revise as necessary the City’s development regulations to ensure that adequate provisions are made to preserve open space as land is developed.
- r. Explore options to convert the property located on the southeast corner of SR 20 and Fakkema Road into an oak grove.

Parks

- a. Create a map of the City parks and trail system and publish to the City website.
- b. Post a City Parks directory map at Windjammer Park that graphically incorporates key City landmarks.
- c. Construct a concert/performance arts pavilion at Windjammer Park.
- d. Encourage private development of an RV park.
- e. Provide shoreline access, campgrounds and trail linkages for kayakers and others using human powered watercrafts.
- f. Provide more facilities for large group gatherings in parks.



- g. Provide upland facilities at Flintstone Park that will support the possibility of relocating the Marina or developing future boating facilities.
- h. Prepare a concessionaire policy and related ordinance for the City’s shoreline and community parks.
- i. Support and encourage opportunities for community events, sports and recreation rentals, local vendors, local performances, and other local programs.
- j. Develop guidelines to promote private properties and existing developments to provide pocket parks along the City’s arterial streets.
- k. Upgrade existing structures and facilities to make them safe and extend their life and usefulness.





Recreation

- a. Look for opportunities to use the former landfill site, where appropriate, as supplemental recreational facilities.
- b. Develop a regional ball park complex to serve local needs and attract tournament-level sports competition.
- c. Assist in developing programs to utilize existing facilities within the City to provide recreational opportunities for all ages.
- d. Work with the School District to establish long term use of existing facilities where feasible to meet established level of service standards for recreational facilities identified as needed in the level of service analysis.
- e. Work with North Whidbey Parks and Recreation District to establish recreational programs for youth in the community.
- f. Coordinate with Island County to establish funding for recreational programs and facilities.
- g. Build a community center that serves as an indoor multiple purpose facility for active and passive recreational needs that serve the residents all year round.

- h. Update the Marina Improvement Plan to include projects that develops the facility into a community-wide recreational facility and asset.
- i. Investigate long term funding options for the Marina that are sustainable and can serve the facility well into the future.
- j. Upgrade all existing facilities and utilities in the Marina to meet or exceed current safety standards.

General

- a. Explore revenue options to maintain adopted level of service for parks, recreation facilities, trails and open space.
- b. Plan for the acquisition of sufficient land for a community park that will help to meet level of service standards, replace /relocate existing facilities and accommodate future growth of the City over the next twenty years.
- c. Develop new volunteer programs to improve City parks, recreation and trails systems, and other areas in need of beautification.

- d. Prepare a lighting policy and associated ordinance for the City’s community and neighborhood parks.

Inventory of Existing Facilities

The City of Oak Harbor is a major provider of recreational services in the Urban Growth Area (UGA). The City's 30 plus parks provide both passive and active recreational opportunities on over 150 acres, including walking trails, open space, picnic areas, ball fields, neighborhood parks and playgrounds, a marina, senior center and access to over one mile of public shorelines. In addition, North Whidbey Parks and Recreation District operates an indoor swimming center and Oak Harbor Public Schools manages 95 acres of playgrounds and sports fields within the UGA.

The Comprehensive Plan also designates areas in and around the City as open space. These areas range between publicly owned land, private land, and Navy property. Some of these areas include an 18-hole golf course west of Swantown Road, 207 acres of park land managed by NAS Whidbey Island, and various private facilities owned by churches, private schools, health clubs, and other developments. Beyond the immediate planning area, Washington State Parks, the Department of Natural Resources, Department of Wildlife, and Island County manage over 5,000 acres of public forest areas and shorelines on North Whidbey Island, including camping facilities, boat launches, picnic areas, and hiking trails.

PARKS AND RECREATION FACILITIES

An inventory of the existing parks in and around Oak Harbor are provided below. The inventory below includes parks and recreation facilities that are owned and maintained by other agencies such as Oak Harbor Public Schools, NAS Whidbey Island, North Whidbey Parks and Recreation, etc. This indicates the resources that are available to the residents of Oak Harbor and the surrounding areas. (See Map I and Table I)

City of Oak Harbor

COMMUNITY PARKS

Beeksma Gateway Park

This park is located at SR 20 and Pioneer Way intersection and has a City of Oak Harbor sign. The City maintains an electronic reader board at this location to provide notice of community events and social gatherings.

Catalina Park

This park is located adjacent to the marina and is a community asset. It has a gazebo that is popular for community events. It also includes a playground and two bocce ball courts. There are picnic tables along the waterfront trail. The park is adjacent to the shoreline and can benefit from a direct access to the beach area.

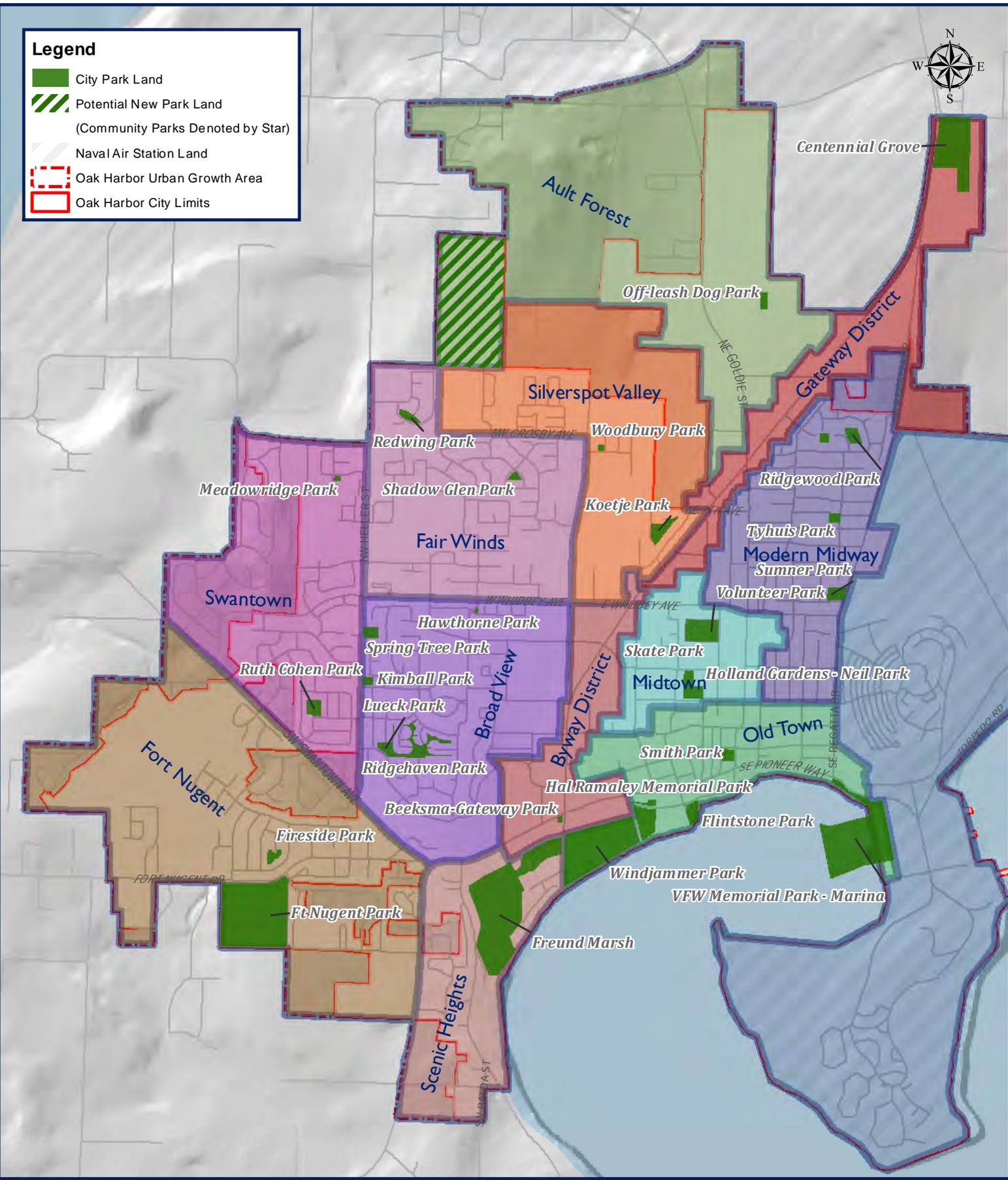
Flintstone Park., SE Bayshore Dr., 1.5 acres.

This park has covered picnic facilities, a seasonal mini pier for small visiting boats, rest rooms, and approximately 500 lineal feet of Oak Harbor Waterfront Trail. The park also includes a concrete “play” car modeled after the Flintstones cartoon. The existing shelter was renovated in 2016. The park will benefit from an asphalt overlay of existing hard surfaces, lighting along the trail, and reinforcements of the shoreline. There are plans to replace the existing bathrooms in 2019. Handrails along the ramp connecting to the dock need to be replaced.



Legend

- City Park Land
- Potential New Park Land
(Community Parks Denoted by Star)
- Naval Air Station Land
- Oak Harbor Urban Growth Area
- Oak Harbor City Limits



Map I - Existing Parks Inventory

Table 1

PARKS	acorage	playground	picnic tables	park benches	tot lots	soccer	basketball	Little League	baseball	softball	tennis	trails	volleyball	handball	football	Skateboard Park	off-street parking	landmark	restrooms
Community Parks																			
Beeksma Gateway Park	0.50			✓															
Catalina Park	1.00		✓										✓						
Flintstone/Mini Harbor Park	1.50		✓									✓							✓
Fort Nugent Park	40.00	✓	✓			5✓			✓						✓		✓		✓
Hal Ramaley Memorial Park	0.50		✓																
Smith Park	5.00	✓	✓																
Volunteer/Skate Park	6.00							3✓								✓			
Windjammer Park	28.50		✓		2✓		2✓	3✓					2✓					✓	2✓
Totals	83.00																		
Neighborhood Parks																			
Fireside Park	1.20																		
Hawthorne Park	0.35																		
Holland Garden/Neil Park	3.50				✓		✓											✓	
Kimball Memorial Park	0.80				✓														
Koetje Park	3.50	✓	✓		✓	✓	✓										✓		
Lueck Park	1.50		✓		✓		✓												
Meadow Ridge Park	0.50		✓		✓														
Neil Water Tower	0.25																	✓	
Redwing Park	1.00				✓														
Ridge Haven Park	0.80		✓		✓														
Ridgewood Park	5.80	✓			✓								✓						
Ruth Cohen Memorial Park	5.00		✓		✓								✓						
Shadow Glen Park	0.80	✓	✓		✓					✓									
Spring Tree Park	1.50		✓		✓														
SR 20 Pocket Parks	0.25		✓	✓															
Summer Park	4.00		✓									2✓					✓		
Tyhuis Park	0.80	✓	✓																
VFW Memorial Park	0.80		✓																
Vista Heights Park	0.50		✓		✓														
Well Site #10	0.50																		
Woodbury Park	0.50	✓																	
Totals	33.85																		
Recreation																			
Oak Harbor Marina			✓																✓

Fort Nugent Park, SW Fort Nugent Avenue, 40 acres.

This park meets the needs of the south and west portions of the City as well as providing needed ball fields for the entire community. The park contains a large community-built playground, five soccer fields, one baseball field, one multi-use field (accommodating football and adult baseball), Two football field, two volleyball courts, one full-court basketball court, play meadow, 18-hole Frisbee golf, restrooms/concession building, walking trails, wetland/natural area, public art display, two picnic shelters, and over 350 parking spaces. The City owns 20 acres of the park site, while the Oak Harbor Public Schools own the other 20 acres which is leased to the City. The Oak Harbor Public Schools have plans of reclaiming the 20 acres to build a school. This will lead to the loss of the soccer field, baseball diamond, and portions of the frisbee golf courses.



Hal Ramaley Memorial Park, SE Bayshore Dr. & SE City Beach St., 0.5 acres.

This is currently a community Park with picnic sites and seasonal gardens; contains approximately 0.5 acres additional undeveloped

land on an irregularly shaped parcel and is located across from the little league fields at Windjammer Park. A community food garden has developed adjacent to the park along Bayshore Drive. This Garden Club in Oak Harbor has been a large contributor to this park for many years and are slowly withdrawing their interest in maintaining this park. In the next few years, this park will transition into a neighborhood park.



Smith Park, SE Midway Blvd. & SE 9th Ave., 5 acres.

This is categorized as a community park due to the large stand of namesake Garry Oak trees that garners community wide interests. The park has a gazebo, park benches, picnic tables, and playground equipment. The park gains attention from citizen volunteer groups that contribute and develop the Garry Oak ecosystem with additions of native and compatible vegetation that help sustain the Garry Oak population. The existing merry-go-round will be retained and maintained in the park.

Volunteer Park, E. Whidbey Avenue & SE Jerome Street. 6 acres.

This community park has three Little League fields and a skateboard park. The park includes the Oak Harbor Senior Center and John Vanderzicht Pool (operated by the North Whidbey Parks and Recreation District). Surveillance cameras were installed in 2018 to protect some of the park assets from being vandalized.

Windjammer Park, Waterfront, between Beekma Drive and City Beach St. 28.5 acres.

The construction of the new clean water facility at Windjammer Park provided an opportunity to renovate the park and its facilities. The renovation is planned to be completed in phases. The City adopted the Windjammer Park Integration Plan (WPIP) to formalize the planned improvements in the park. Some of the new features include a splash park, new kitchens and pavilions, an amphitheater, basketball courts, multipurpose fields and playgrounds. New pathways and trails are also planned with the renovation. The new park will also feature a multiuse plaza. There has been interest in the community to move the existing baseball fields to a different location. This can be planned with the expansion of the community park system to the north. The lagoon bridge is also in need of replacement. The existing windmill was removed during the renovations. The community has interest in replacing it as part of a future project.

NEIGHBORHOOD PARKS

Fireside Division #4, N. of Ft. Nugent Ave., W. of SW Quince St., 1.2 acres.

This park meets the Neighborhood Park needs of the Fireside subdivisions. The park has a playground, picnic tables, and benches.

Hawthorne Park, SW Fairhaven Drive and SW 1st Ave, 0.3 acres

This is a little pocket park with some trees and a few large rocks.

Holland Garden/Neil Park, SE 6th Ave. and SE Ireland St., 3.5 acres.

This is a park with one tot lot, Holland Gardens, and one half-court basketball court. The park also includes a grassy field that is used as a multipurpose field. Playground equipment was installed in this park in 2019. There are plans to add pickleball courts to this park. The existing basketball court needs to be resurfaced. Parking also needs to be improved for this park.

Kimball Memorial Park, SW 6th Ave. & SW Heller St., 0.8 acres.

This is a park with one tot lot. This site is fenced due to its proximity to Heller Street. The property was dedicated to the City as part of the Kimball Heights development. The playground equipment in this park needs to be replaced. It can also benefit from an irrigation system.

Koetje Park, NE 7th Ave. & NE Ellis St., 3.5 acres.

This is a park with playgrounds on one tot lot, one soccer/practice field, picnic tables, one basketball court, and off-street parking. Two T-ball fields were added in 2017. Playground equipment is planned for replacement in 2019

Lueck, SW Barrington Dr., 1.5 acres.

This is a park with picnic tables and playgrounds on one tot lot. A greenbelt connects this park to Ridge Haven Park. This park will benefit from an irrigation system and an upgrade to the playground equipment and basketball court surface.

Meadowridge Park, NW Prow St. & NW 8th Ave., 0.3 acres.

This is a park with a tot lot and picnic tables.

Neil Water Tower, NE Barron Dr. 0.25 acres.

This is a historic landmark containing a museum. This facility was donated to the City in 1993 by the Oak Harbor Historical Society.

Redwing Park, 1 acre.

This is a Neighborhood Park with a playground, picnic tables, and benches. This park is irrigated.

Ridge Haven, SW Kalama Loop & SW Kittitas Ct., 0.8 acres.

This is a Neighborhood Park with picnic tables and playgrounds on one tot lot. A greenbelt connects this park to Lueck Park.

Ridgewood Park, NE 11th Ave., 5.8 acres.

This is a Neighborhood Park with an ADA accessible playground and picnic tables; it includes 5 additional acres of open space connected by trails.



Ruth Cohen Memorial, SW 8th Ave., West of SW Puffin St., 5 acres.

This park has a tot lot and picnic tables. Approximately three acres of the park are in wetland/natural areas. A perimeter trail was added to the park in 2015.

Shadow Glen Park, NW Clipper Dr. & NW Dory Dr., 0.8 acres.

This is a Neighborhood Park with one tot lot, picnic tables, and one youth softball / practice field. This lot was dedicated to the City as part of the Shadow Glen Planned Unit Development in the 1960s.

Spring Tree, SW 4th Ave. & SW Heller St., 1.5 acres.

This is a Neighborhood Park with one tot lot and picnic tables. This forested site gets little use from people outside of the immediate neighborhood due to poor visibility and limited access. The trail in this park can be upgraded.

SR 20 Pocket Parks/Picnic Sites, 0.25 acres.

There are two parks on the east side of SR-20, and one on the west side of the highway. These

parks were developed in the right-of-way; picnic tables and benches provide important rest stops for pedestrians and bicyclists along SR-20.

Sumner Park, NE 6th Ave. & Regatta Dr., 4.0 acres.

This is a Neighborhood Park with two tennis courts, covered and open picnic facilities, open field, and off-street parking. Installing lights can extend the hours of use of the facilities in this park.



Tyhuis Park, 655 NE Ronhaar Drive, 0.8 acres.

This is a Neighborhood Park with one tot lot and picnic tables in a wooded setting. The playground equipment is scheduled for replacement in 2020.

VFW Park, SE Catalina Drive, 0.8 acres.

This is a walk-in commemorative park dedicated to the veterans of foreign wars. It includes a VFW memorial with flag pole with views of Oak Harbor. A recent land slide eroded portions of the park which are expected to be reconstructed. The renovation scheduled for 2019 includes an improved lookout, information kiosk, benches, and landscape.

Vista Heights, SW Vista Park Drive, North of SW 24th Avenue, 0.5 acres.

This is a Neighborhood Park with tot lot and picnic tables.

Well Site #10, SW 6th Ave. & SW Judson Dr., 0.5 acres.

This site does not have any facilities and receives little use due to its proximity to Broadview Elementary School playgrounds.

Woodbury Park, .5 acres.

This is a Neighborhood Park with a playground, picnic tables, and benches. This park is irrigated.

Navy Gateway Park, 1 acre (not shown on map).

This is a gateway park maintained by the City. The park includes a static display of an A6 and E/A 6B airplane.

RECREATION

Oak Harbor Marina, Catalina Drive, 29 acres and 1,000 feet of shoreline.

The Oak Harbor Marina is a public use facility owned and operated by the City of Oak Harbor. It provides a total of 352 permanent moorage slips, both open and covered, ranging in size from 24 feet to 50 feet. Additionally, a new and modern breakwater dock and associated walkways make it possible for the Marina to accommodate up to 100 additional boats in guest moorage. The facility is open seven days per week during the season. The facility includes dock space and a pump out barge for visiting boats.

Marina facilities and services also include:

- A total of 96 storage units, which are leased to the general public and to tenants for storage of boats and other items.
- A full service fuel dock selling gasoline, diesel, propane, oils, and additives. The fuel dock also provides fresh water, a boat pump-out station, and a port-a-potty dump station.
- On the guest dock, restroom and pump-out/dump facilities are provided by “SS Waterloo”, a floating barge facility.
- On-shore heads, showers and Laundromat, plus an ice vending machine.
- A large public boat-launching ramp.
- Long-term parking storage for boats on trailers, boat trailers, vehicles, and RVs.
- Ample short-term parking for both vehicles and trailers.
- An upland community park consisting of approximately one acre, with playground

equipment, volleyball courts, horseshoe pits, barbecue grills, and picnic tables.



**Oak Harbor Public Schools
Playgrounds and Sports Fields**

The School District’s facilities are included in the inventory since most of their facilities are available to the community. The facilities primarily serve many of the organized sport leagues for practice. Although the facilities serve the community, it should be noted that many of the fields and facilities are not improved and some have not been maintained for its intended use. This provides an opportunity for the City and other agencies to collaborate with the School District to improve these facilities.

Memorial Stadium, E. Whidbey Ave. & Midway Blvd., 4 acres.

There is one natural turf field with lights located on this property.

Broadview Elementary, SW 6th Ave. & NW Fairhaven Dr., 10 acres.

There is one practice field and three backstops that serve as softball/ baseball fields.

Home Connection, 600 Cherokee Street, 10 acres.

There are open fields that can be used for soccer and three backstops that can serve as softball fields. There are two outdoor basketball courts and one playground.

Crescent Harbor Elementary, Crescent Harbor Rd., 5 acres.

There are three backstops that serve as softball fields, one outdoor basketball court, one playground, and one play field; primarily serves residents of unincorporated Island County east of Oak Harbor.

Oak Harbor Elementary, E. Whidbey Ave. & Midway Blvd., 8 acres.

There are two play fields and three backstops that serve as softball/ baseball fields.

Oak Harbor Intermediate School, SW 6th Ave. & SW Dyer Street, 8 acres.

There is one regulation size soccer field that also has three backstops that can be used as softball/baseball, quarter-mile athletic track, playgrounds, and half-court basketball.

North Whidbey Middle School, E. Whidbey Ave. & NE Izett St., 12 acres.

There is one football field, three softball / baseball fields, four tennis courts, and a quarter-mile paved athletic track; often used for community-wide events such as the annual American Cancer Society Relay for Life Run. The City provides maintenance for the farmer's market on this school district property (Lions Park).

Oak Harbor High School, NW 2nd Ave. & NW Jib St., 22 acres.

The High School has a stadium that includes an artificial turf football field and a quarter-mile paved athletic track. The campus also includes six tennis courts and one baseball field. The

school has land that is planned for additional recreational facilities.

Olympic View Elementary, NE 5th Ave. & NE Regatta Dr., 6 acres.

There is one play field and three backstops that serve as softball /baseball fields.

Hillcrest Elementary, NW 2nd Ave. & Heller St., 10 acres.

Two baseball fields, playgrounds, covered outdoor basketball and handball courts, soccer field and other sports fields.

North Whidbey Parks and Recreation District

John Vanderzicht Pool, E. Whidbey Ave. & SE Jerome St., Civic Center Complex.

The complex has one swimming pool, one sauna and therapeutic / training pools. This facility is centrally located to serve Oak Harbor residents.

Clover Valley Ball Field, Clover Valley & Goldie Road, 4 acres.

There are two baseball / softball fields.

Island County Parks on North Whidbey

Hastie Lake Rd. & West Beach Rd., 0.75 acres.

Boat ramp, parking and beach access west of Oak Harbor.

Mariner's Cove, 0.25 acres.

Boat ramp and parking area east of Oak Harbor.

Monroe Landing, 0.25 acres.

Boat ramp, beach access, and parking area south of Oak Harbor, in cooperation with the Department of Wildlife.

Moran Beach, 0.5 acres.

Beach access and parking north of Ault Field.

Penn Cove Park, 0.75 acres.

Picnic area on Scenic Heights Road near Monroe Landing.

Washington State Parks

Deception Pass State Park, 4,134 acres.

1,195 acres of the park's 1,248 acres cover the northern tip of Whidbey Island. The park is the most heavily visited state park in Washington.

Deception Pass contains 254 camping spaces, 245 picnic units, an environmental center, boat moorage and docks, an outdoor amphitheater and 8.5 miles of hiking trails. In addition, it has approximately 30,000 feet of shoreline on Whidbey Island and includes several lakes and islands.

Joseph Whidbey State Park, West Beach Rd., 112 acres.

Joseph Whidbey State Park is located three miles west of Oak Harbor, near where West Beach Road meets Swantown Road. The park has beach access, hiking trails, and picnic facilities, including one large shelter and portable rest rooms.

U.S. Department of Navy

Naval Air Station Whidbey Island.

Includes 207 acres with three official size softball fields, four softball / practice fields, two football fields, one soccer field, six tennis courts, two volleyball courts, four basketball courts, one unpaved running track, one paved running track, two fitness trails, one 18-hole golf course, several picnic areas (Rocky Point) and indoor recreation buildings with a pool, training tank, regulation basketball court, handball courts, weight room showers, changing room, and outdoor recreation equipment checkout. With the exception of the golf course, these facilities are not accessible to the general public.

OPEN SPACES

The inventory of existing Open Space includes a wide variety of properties, located both inside and outside of the City's corporate boundary. While virtually all of these sites are publicly owned, some may also be owned privately and/or restricted from public access. Some trail areas and Open Space corridors may combine public and private ownership. While public access is often a desirable attribute of Open

Space, some sites may require restricted access due to public safety concerns or the needs of wildlife habitat management. This inventory groups sites by location, either within the City, in the UGA, or in the City / County JPA.

Parks within the City serve several functions and therefore not all of them have characteristics of Open Space. Some parks that primarily provide active recreation facilities are not included in this inventory. However, the inventory does include some City parks. (See Map 2)

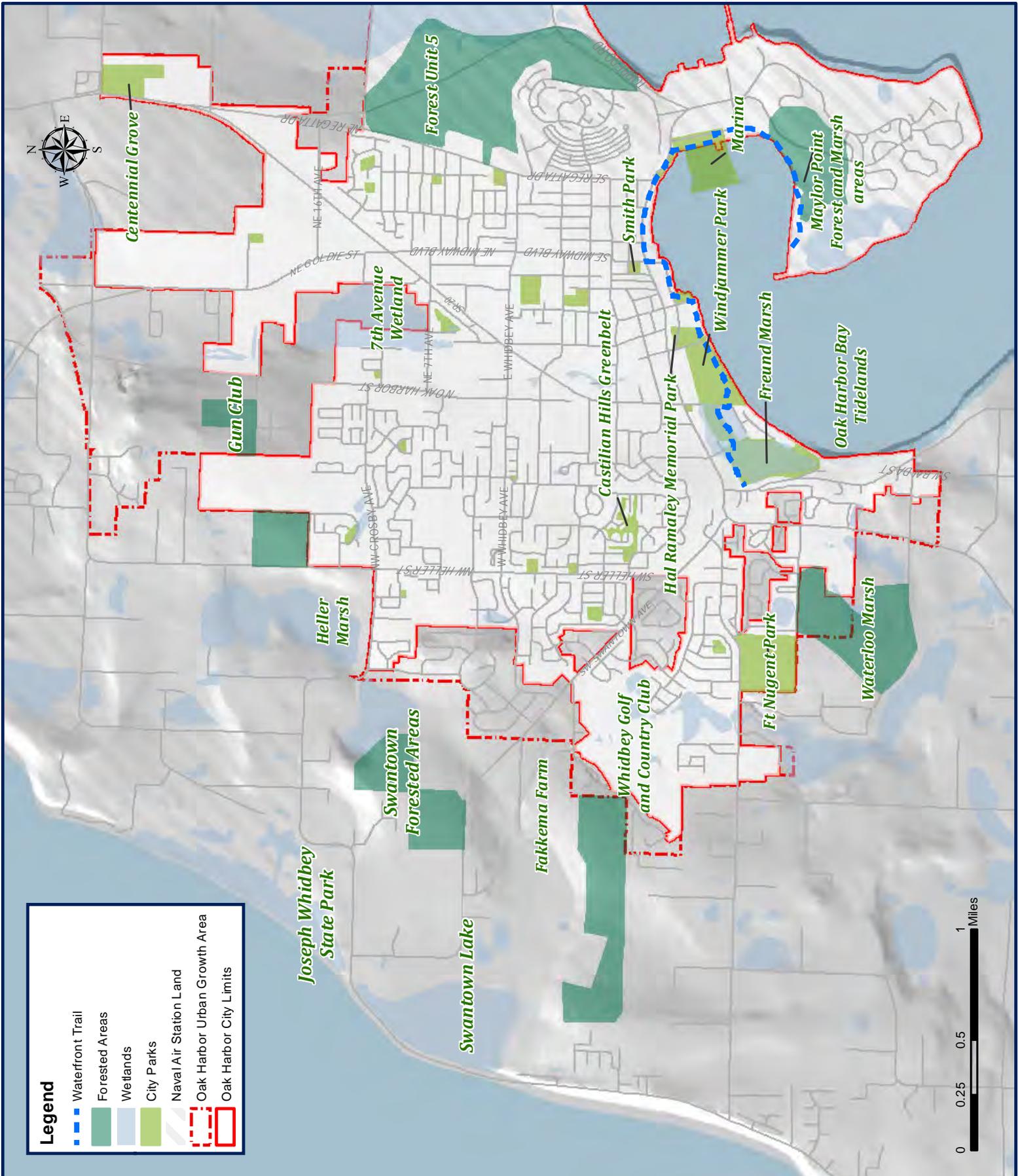
Oak Harbor

Trails, Waterfront

The City currently has a trail that extends from Scenic Heights Street to the Marina. The trail is approximately two miles long with a major portion of it being along the waterfront. Depending on security levels, the trail extends to Maylor Point along the waterfront.

Oak Harbor Marina

Although this site is developed for active recreation, it is included herein due to its value as a node along the waterfront trail, and also to document its potential as a landing area and terminus for a water trail for kayaks and other non-motorized water craft.



Map 2 - Open Space Inventory

Windjammer Park

This community park includes recreational facilities, but a major portion of the park serves as open space and also serves as the central node for the waterfront trail system.

Hal Ramaley Memorial Park

This downtown park has no recreational facilities and provides an oasis in the downtown area for passive recreation. It is also an important link in the waterfront trail system.



Smith Park

This park does not have any major recreational facility. It does have some playground equipment. This park serves as an Open Space since it contains a significant stand of old-growth Garry Oak trees. Garry Oaks are protected under the Critical Areas Ordinance.

Fort Nugent Park

This 40-acre park is primarily developed as a recreational park. However, the park is home to wetlands and trails. These features could be important links in an Open Space corridor connecting Waterloo Marsh to the golf course and beyond.

Oak Harbor Bay Tidelands

At low tide, these tidelands provide an important Open Space corridor allowing for wildlife migration and human recreation. Island County's 2006 Non-Motorized Trails Plan identifies these tidelands as low tide trails that connect Freund Marsh to Grasser's Lagoon.

Freund Marsh

This waterfront site consists of approximately 37 acres of marsh land. The property has the potential for use as a fresh water or saltwater marsh. Aside from its obvious importance as a significant wildlife habitat area, the property is an important link in the City's waterfront trail. This property is designated as Open Space on the City's zoning map.

Garry Oak Centennial Gove, 18 acres

This land is located north of Oak Harbor at the intersection on SR 20 and Fakkema Road and is within the Accident Potential Zone (APZ). Due to the APZ, this land has limitations on development. The land is being developed as a Garry Oak grove.



Castilian Hills greenbelt

Castilian Hills is the City's largest 'cluster' development, combining a mix of residential densities with areas of Open Space that act as buffers between groups of residences.

Whidbey Golf Club

This 146-acre site is an important part of the area's Open Space inventory. The site contains

large amounts of green space, including wetlands and wooded areas that provide significant habitat for a variety of wildlife.

Seaplane Base

Although under Navy jurisdiction, the following three areas were identified by residents as important Open Space in the 2001 Open Space Element update.

Maylor Point Marsh and forested areas

The marsh area consists of federally protected wetlands. The forested areas are identified in the NAS Whidbey Island Integrated Natural Resources Master Plan (INRMP) of 1996 as several forest units that are recommended to be left undisturbed and managed for wildlife habitat and wetland protection. Additionally, the INRMP recommends that consideration should be given to reforesting several areas to the northeast, east and south outside of the existing forest units.

Forested area surrounding Olympic View Elementary School

The INRMP identifies this area as "Forest unit 5" and recommends leaving it undisturbed and managing it for wildlife habitat and wetland protection.

Polnell Point

Polnell Point is an area of coastal beaches and multiple forest units. The INRMP recommends planting additional trees between existing ones to increase stock levels.

Urban Growth Area

7th Avenue Wetland

This 77-acre wetland area is partially owned by the City. The balance is broken into several privately owned parcels of land. The property is located in the northern portion of the City, with development encroaching on all sides. Some of the wetland is located in the unincorporated portions of the UGA.



Joint Planning Area

Fakkema farm

This 377-acre property includes both agricultural and forested lands. The Whidbey Camano Land Trust purchased easements on the property to develop a trail connection through this property. A portion of this property may help establish an Open Space corridor between Waterloo Marsh and Swantown Lake.

Waterloo Marsh

This large wetland area located to the south of the City (west of SR-20, at the Waterloo Road alignment) provides significant habitat for a variety of flora and fauna. It is also a part of a larger, hydrological corridor of surface and groundwater that extends to the north and west through Fort Nugent Park, the Whidbey Golf Club, and eventually to the Swantown Lake area.

Heller Marsh

This prominent wetland feature is located west of Heller Road and north of Crosby Road.

Swantown Forested Area

This large forested area located on Swantown Road west of the city limits, encompassing several parcels, may present open space preservation or conservation opportunities.

Regional Amenities

Swantown Lake

This highly complex environment is a critical wildlife habitat. It may also provide a link to an

Open Space corridor that extends east and south toward Waterloo Marsh.

Joseph Whidbey State Park

Although the smallest State park on Whidbey Island at 112 acres, this park provides significant scenic vistas of the Strait of Juan de Fuca. It also provides public access to forests and waterfront walking trails.

Level of Service

Level of Service (LOS) is a method used to measure the amount or quality of a public service or facility that should be provided to meet a community's adopted goal for that service or facility. LOS standards are commonly used in transportation systems planning and analysis. In parks and recreation, LOS standards are used to establish the number, type, and location of parks and facilities that are deemed necessary to adequately serve its residents.

The 1994 Comprehensive Parks and Recreation Plan established the first LOS standards for the City's parks and recreation needs. The LOS measures were expressed using ratios of facility capacity relative to demand by park/facility users such as 4 acres of neighborhood park per 1000 people, 1 basketball court per 5000 people, etc.

The 2000 update to the Parks and Recreation Plan continued the use of the same methodology but expanded the categories of facilities by adding LOS standards for baseball, football, and volleyball. The 2007 update continued the same methodology for measuring acreage needs and recreational facilities, but also expanded its use to a spatially-based approach² for service and location of such facilities. A combination of the ratio-based and the spatially-based approach is a useful tool in assessing the community's future parks,

² The spatially-based approach provides a qualitative approach in determining the service of facilities. This approach measures the relationship between parks and the city with an emphasis on access to parks and

recreation, and open space needs as well as locating these facilities throughout the city for ease of access and increased usability.

Existing LOS Analysis

This section provides information on how the existing parks serve the community under the spatial-based approach and the ratio-based approach. There are 3 pocket parks, 5 community parks, 18 neighborhood parks and one public trail in Oak Harbor. In determining LOS for the various facilities, a few exceptions need to be considered.

- **Exclude Pocket Parks:** Pocket parks are designed to serve corridors as opposed to an area and will therefore be excluded in the LOS spatial-based analysis as well as the ratio-based analysis.
- **Exclude Community parks** such as Smith Park and Hal Ramaley parks in the spatial-based approach since they encompass a small area and do not include recreation facilities. These parks have been categorized as community parks since they are valued as community-wide assets.

Excluding the Seaplane Base area: The City of Oak Harbor encompasses a total area of approximately 9.4 square miles. This includes approximately 4.5 square miles of Navy property (Seaplane Base). Since the Seaplane Base has limited public access, and since the Navy provides some recreational facilities for its personnel, it has been excluded in the spatial-based analysis. Therefore, for the purpose of the analysis provided below, the total city area is approximately 4.8 square miles.

Spatial-based LOS

The spatial approach in determining LOS for parks is based on whether parks and recreation facilities are in proximity to its residents, and whether all areas of the city have ease of access

recreation facilities. It is expressed in terms of the area or population that a single park serves such as 60 percent of the population or area within ½-mile of a neighborhood park.

to a park. This approach allows a community to determine if all areas of the city are being served by park facilities. This is a qualitative measure. The standards for this measure normally vary based on the size of the city. A city that encompasses a large land area may choose a larger service area (3 miles) and a city that encompasses a smaller land area may choose a smaller service area (1 mile). By definition and design, a community park serves a larger area than a neighborhood park. Trails are also included in the spatially-based approach. They can serve as a community asset and a neighborhood amenity. The area of service for trails within a community is normally considered smaller since they are designed primarily for access by foot or bicycle.

The ratings for LOS can vary between 1 and 5 with one being the best service and 5 the least service. The guidelines for the ratings for the various facilities are provided in Table 2: Level of Service Rating Guidelines as recommended by RCO.

Table 2: Level of Service Rating Guidelines

	Trails	Neighborhood Parks	Community Parks
LOS 1	80% within ½ mile	90% within ½ mile	90% within 1 mile
LOS 2	75% within ½ mile	75% within ½ mile	75% within 1 mile
LOS 3	50% within ½ mile	60% within ½ mile	60% within 1 mile
LOS 4	30% within ½ mile	35% within ½ mile	35% within 1 mile
LOS 5	<20% within ½ mile	<20% within ½ mile	<20% within 1 mile

Community Parks

Community parks are larger with more recreational facilities and serve a larger area than neighborhood parks. Since the City of Oak Harbor encompasses a small area of 4.8 square miles, the spatial coverage analysis for a community park has been based on a one mile service area. Only community parks with recreation facilities are included in the analysis.

The Level of Service - Community Parks Map (See Map 3) shows the spatial coverage of community parks with a level of service of one

mile. As seen from the map, a significant portion of Oak Harbor is served with community parks except the northwest quadrant. Based on the existing coverage area, the City is under the category of LOS 2. Although this is considered as a good rating for community parks, it must be noted that the ratio-based analysis provided later in this section indicates the need for recreational facilities that requires additional community park land.

Neighborhood Parks

Neighborhood Parks have a smaller service area than the community parks. Neighborhood Park service areas are walkable and safe (free of barriers such as streets) to access by local residents. In considering the service area of neighborhood parks the analysis should consider barriers to walkability and safety such as highways, major roadways, and lack of street connections. These barriers provide a practical limitation to the measure of LOS.

The Level of Service - Neighborhood Parks Map (Map 4) graphically illustrates the service area of neighborhood parks taking into consideration the major barriers. As seen on the map, although the City has a good inventory of neighborhood parks, their service area is limited. For example, the Redwing Park serves a small area since the streets in its proximity do not connect to the east or south. Note that the area south of Whidbey Avenue and east of Midway Boulevard, and the areas along Scenic Heights, are not served by any neighborhood parks. The City's current LOS rating for neighborhood parks is 3 i.e. approximately 60% of the City is served by the existing neighborhood parks.

Trails

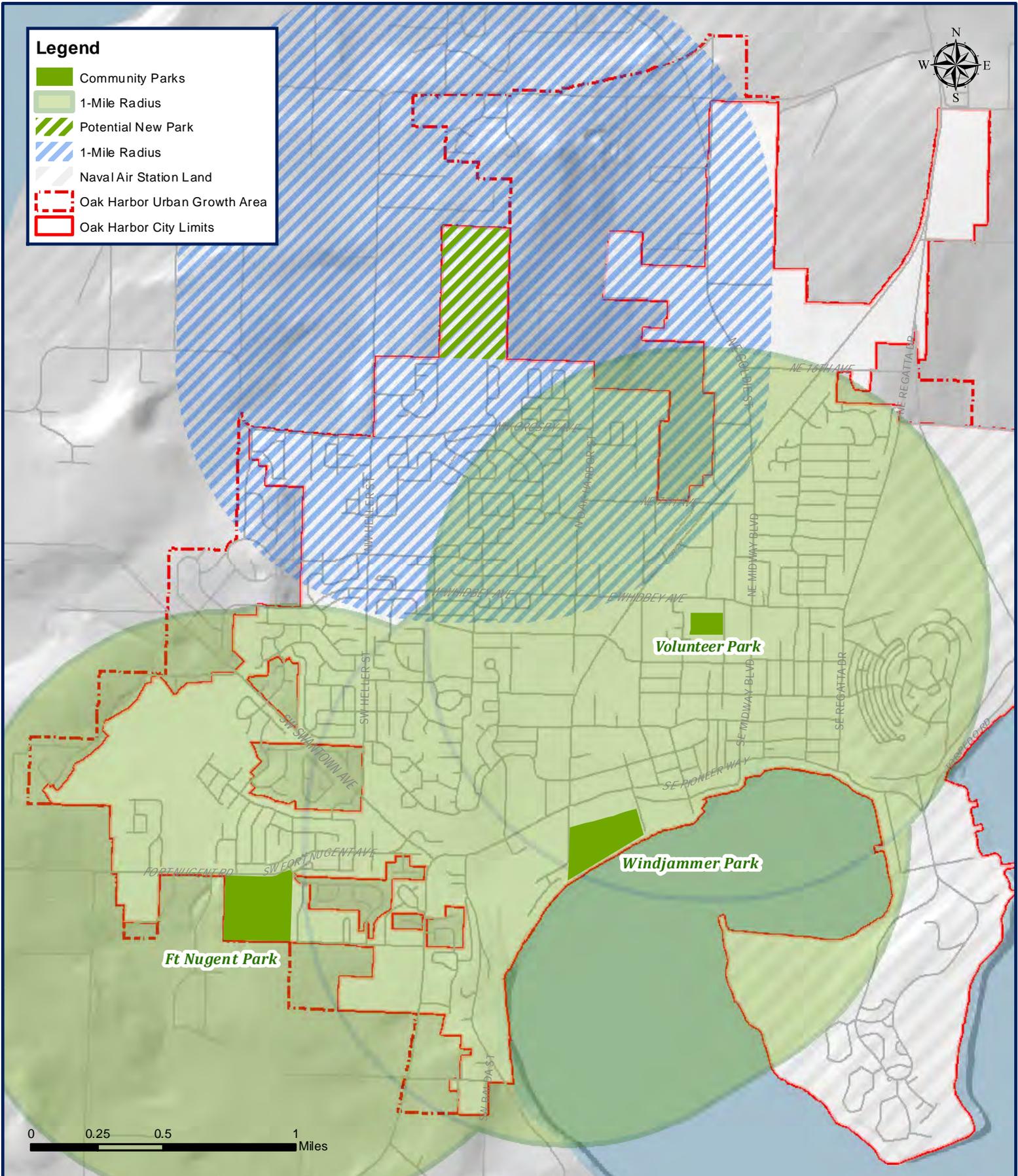
Trails can broadly be defined to include dedicated multi-use paths, marked lanes on roadways and sidewalks. Trails also serve multiple purposes. They can be designed, built and located primarily for recreation or they can be integrated into street projects for transportation. An ideal system would be designed to serve both purposes.

Since trails serve both transportation and recreation, they are covered by the Transportation Plan and the Parks, Recreation and Open Space Plan. Since the spatially based LOS system is not designed for sidewalks or roadway lanes that are part of the transportation network and exist throughout the City, the LOS analysis in this plan will focus on the trails designed and built primarily for recreation.

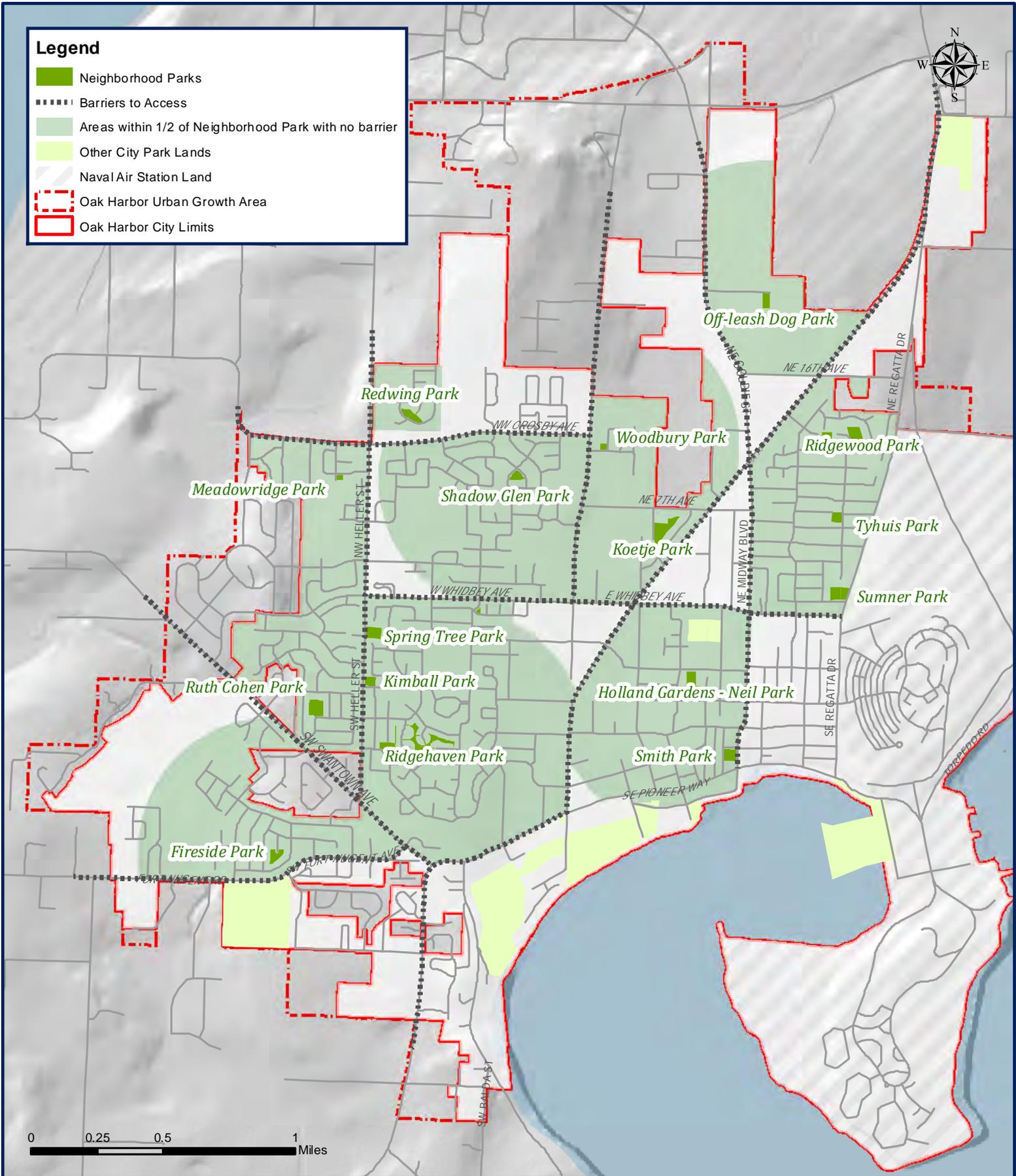


Trails are similar to neighborhood parks in terms of service. They are intended to be in close proximity to their users so that they are accessible by foot or bicycle. Therefore, the service area for trails is ½ mile area which is similar to the neighborhood park service area.

The spatial-based LOS approach for trails includes service areas for trails that are public and at a minimum is one mile in length. There is only one trail in the community that qualifies, and it is the Waterfront Trail that stretches from Scenic Heights Street to the Marina. The Level of Service - Trails Map (Map 5) shows the spatial coverage of this trail with a level of service of half mile. As seen on the map, the service area covered by this trail is small. This coverage puts the City in the category LOS 4. The map clearly indicates the lack of dedicated trails in the community. Providing more trails as per the recommended plan will increase the LOS for the community over time. Building a well-established trail system, as recommended by this Plan, will not only provide good coverage and opportunities for recreation, but will also provide an alternative mode of transportation.



Map 3 - Level of Service: Community Parks



Map 4 - Level of Service: Neighborhood Parks

Ratio-based LOS

The ratio-based approach in determining LOS is based on a facility serving a certain number of people (population) in the City. For neighborhood and community parks the ratio is between acreage and population (e.g. 1 acre/1000 people). For recreational facilities, it is a ratio between the number of facilities and population (e.g. 1 field/3000 people). The ratio-based approach is a quantitative approach in determining service levels. It is different from the spatial approach because it determines if there is adequate quantity of facilities to service the population.

Neighborhood Parks

The national standard for neighborhood parks ratio is recommended as 1-2 acres per one thousand people. The 2001 City of Oak Harbor Parks and Recreation Plan adopted a LOS for neighborhood parks as 1 acre for every 1000 population. Using this standard, for a population of 22,700 in 2018, and 33.85 acres of neighborhood parks, the LOS is approximately 1.5 acres per 1000 population. This indicates that in general the City the LOS standard in 2018 and 2036³. However, the spatial analysis indicates that neighborhood parks are needed in existing areas and more will be needed to meet the needs of growth in the UGA.

Community Parks

The national standard for community parks ratio is recommended as 4-8 acres per thousand. The 2001 City of Oak Harbor Parks and Recreation Plan adopted a LOS for community parks as 4 acres for every 1000 population. Using this standard, for a population of 22,700 in 2018, and 83 acres of community parks, the LOS is approximately 3.6 acres per 1000 population (see Table 3). This indicates a deficiency of 7.8 acres in 2018 and

20.6 acres in 2036. If 20 acres of Fort Nugent Park is subtracted from the inventory since it belongs to the Oak Harbor School District⁴, the LOS will further decrease to 2.8 acres/1000. The projected LOS levels for 2036 also fall below the adopted standard. This indicates that the City will be below its desired LOS for community parks.

Recreational Facilities

The ratio-based approach is a methodology to determine whether there are adequate recreational facilities serving the population in the city. For example, the standard⁵ used in Oak Harbor for tennis courts is one per 2000 of the population. Therefore, a city with a population of 10,000 will need 5 tennis courts to meet the desired standard.

Table 4 indicates the LOS levels and the need for recreational facilities to serve the growing population of Oak Harbor. The analysis indicates the need for various recreational facilities. Some of these facilities require large areas. Grouping them in community parks will allow for the sharing of infrastructure (parking, stormwater) and reduce overall impacts. facilities.

Park Maintenance

The quality of parks in the city is determined by the maintenance level for each park. Maintenance levels are determined by budgetary allocations, staffing personnel, and equipment. One methodology used in gauging maintenance levels is by determining the Level of Attention (LOA) for various components such as turf care, pruning, etc., gets for a given park.

³ 2036 is the projected 20 year span for the Comprehensive Plan

⁴ The west 20 acres of the current Fort Nugent Park is leased by the City from the School District. The School District is looking into recovering the land in 2020-2021 for a new school.

⁵ Standards vary across the nation based on size of the city and its location. Large cities will have a higher ratio and rural areas will typically have lower ratios. The standards for recreational facilities in Oak Harbor were drawn from standards recommended by the National Parks and Recreation Association.

Table 3 Level of Service

	Standard acre/1000	Total Acres	2018 LOS acre/1000	2036 LOS acre/1000	2018 Need	2036 Need
Neighborhood Parks	1	33.85	1.49	1.31	(11.15)	(7.95)
Community Parks	4	83	3.66	3.20	7.8	20.6

2018 Population	22,700
2036 Population	25,900

Table 4 Level of Service - Recreation Facilities

	Quantity in 2018	LOS std (1 per/pop)	2018 LOS	2036 LOS	2018 Need	2036 Need
Basketball courts	3.5	5000	0.77	0.68	1	2
Tennis courts	5	2000	0.44	0.39	6	8
Softball fields	0	4000	0.00	0.00	6	6
Little League Ball fields	6	4000	1.06	0.93	(0)	0
Baseball diamonds	1	7000	0.31	0.27	2	3
Soccer fields	6	7500	1.98	1.74	(3)	(3)
Football fields	1	7500	0.33	0.29	2	2
Volleyball courts	3	5000	0.66	0.58	2	2

Population	
2018 OFM	22,700
2036 (20 yr Comp Plan)	25,900

Level of Attention

Maintenance of park facilities is an important aspect of providing service to the community and park users. However, maintenance can be subjective without a proper measuring tool. The Level of Attention (LOA) system provides a way to convey the appropriate levels of care for a facility, help in decision making, and conserve resources.

Level of Attention (LOA) is the amount of time (as measured by frequency) dedicated to a maintenance task. Maintenance tasks are activities such as turf care, irrigation, pruning, repairs, etc. The LOA standards are divided into six levels and were derived in part from the National Recreation and Park Association's Park Maintenance Standards. They describe a level of care one would expect when encountering various types of spaces.

The LOA system categorizes service into 6 levels with 1 being the highest level of service and 6 the lowest. The first level is one of very high expectations. It is reserved for a special, high visibility area that requires maintenance levels beyond the norm. Level 2 is the norm one expects to see on a regular, recurring basis. Levels 3 and 4 are lower than the norm and are associated with low use or budget restrictions. Level 5 is the minimum amount of maintenance needed to prevent the land from returning to its original natural state. Level 6 allows the land to return to its natural state. The detailed breakdowns of the various levels have been included in the Appendix.

Current LOA

Table 5 lists the level of attention for normal maintenance tasks that are undertaken in parks. The table provides the LOA levels for parks, open space, and other areas maintained by the Parks Division. The overall LOA for all City parks in 2009 was 2.86. Increase in attention for Windjammer Park and Smith Park have pushed the LOA for 2018 to 2.65.

⁶ There was a 5% increase in all the top three frequency indicators (everyday, 3 times a week, once a week).

Community Input and Recreational Needs

Implementation of projects and work programs recommended in the plan is shaped by community input and LOS levels.

Engaging the Public

A survey, similar to the one that was conducted for the 2009 Parks, Recreation, and Open Space Plan, was conducted in 2017. The results of the survey are provided in the Appendix section. Comparing some of the results with the 2009 survey, there were similarities in trends. There was an overall increase in the frequency of park visitors⁶. Running/jogging and walking remained the most popular activity which also experienced an increase in frequency. Although as the frequency of trail use went up there was a slight decrease in the percentage that used trails. Assuming that respondents are primarily referring to the use of the waterfront trail, this could be attributed to the construction of the Cleanwater Facility and associated improvements. There was also a drop-in swimming which can be attributed to the swimming pool closures in 2017 and 2018. More people are generally using parks, and they are using them all year round. The satisfaction rate for the conditions and the locations of parks stayed high in both 2009 and 2018. The desire for a splash park was expressed both in 2009 and 2017. Although the splash park scored the most in the highest preference rating, trails and covered facilities ranked higher in the weighted preference rating. Replacing aging playground equipment was the most favored in use of public funds and ranked twice as high as the next choice which was to improve existing facilities. The vast majority of the respondents in 2019 lived within the city with more than 70% of them living here for more than 5+ years.

Table 5 - Level of Attention (LOA)

PARKS	LOA Turf Care	LOA Fertilizer	LOA Irrigation	LOA Pruning	LOA DI Control	LOA Repairs	LOA Surfaces	LOA Inspection	LOA Floral	Level of Attention
North West Section										
Koetje Park	3	3	2	2	3	2	3	3	3	2.67
Meadow Ridge Park	3	2	2	2	2	2		3	3	2.38
Neil Water Tower				2	3	2		3	3	2.60
Redwing Park	3	2	2	2	2	2		3		2.29
Shadow Glen Park	3	3	4	3	3	3		3	4	3.25
Woodberry Park	3	2	2	2	2	2		3		2.29
North East Section										
Ridgewood Park	4	3	4	4	4	3	4	3		3.63
Summer Park	3	3	4	2	3	3	2	3	3	2.89
Tyhuis Park	3	3	4	3	3	3		3		3.14
South West Section										
Fireside Park	3	2	4	2	2	2		3		2.57
Fort Nugent Park										
Hawthorne Park	3	3	4	4	4	4				3.67
Kimball Memorial Park	3	3	4	3	3	3		3	3	3.13
Lueck Park	3	3	4	3	3	3		3*		3.14
Phase I & II	2	2	2	2	2	2	2	2	3	2.11
Phase III(sand based field)	1	1	1	2	1	1	1	2		1.25
Ridge Haven Park	3	3	4	3	3	3		3*		3.14
Ruth Cohen Memorial Park	3	2	2	2	2	2		3		2.29
Spring Tree Park	3	3	4	3	3	3		3	3	3.13
Vista Heights Park	3	2	2	2	2	2		3		2.29
Well Site #10	5	5	5	5	5	5		5		5.00
South East Section										
Beeksma Gateway Park	2	2	2	1	2	2	2	2	2	1.89
Flintstone/Mini Harbor Park	2	2	2	2	2	2	3	2	3	2.22
Freund Marsh										0.00
Hal Ramaley Memorial Park	2	2	2	1	1	2	2	2	2	1.78
Heritage Way	3	2	2	2	2	2		3	3	2.38
Holland Garden	2	2	2	2	2	2	4	3	3	2.44
Neil Park	3	3	4	3	3	3	3	3		3.13
Oak Harbor Marina	3			4	3	3	3	3	4	3.29
Smith Park	3	2	4	2	2	2		2	2	2.38
SR 20 Pocket Parks		2		2	3		3	3	3	2.67
VFW Memorial Park	2	2	2	2	2	2	2	2	2	2.00
Volunteer/Skate Park	2	2	2	2	3	2	3	2		2.25
Waterfront Trail				3	3			3	4	3.25
Windjammer Park	2	2	2	2	2	2	2	1	2	1.89
Open Space/Vacant lots										
16th ave planters			2	2	2	2		3	3	2.33
City Hall	2	2	2	2	2	2		2	2	2.00
Dillard's loop	4	4	4	3		4		3		3.67
Dock st parking lot		4	3	2	2	3		3	3	2.86
East/west welcome signs			4	2	2	3		3	3	2.83
Heritage way (sr20)	3	3	2	2	2	2		2	3	2.38
Jenson st parking lot		4	4	3	2	3		3	3	3.14
Lions park (by Chamber)	3	4	4	3		3		3		3.33
Pioneer way planters			4	2	2	2		3	3	2.67
Police station	2	2	2	2	2	2		2	3	2.13
Senior center	2	2	2	2	2	2		2	3	2.13
Vacant lot by city hall	4	4	4	4	4	4		3		3.86

AVERAGE LOA FOR ALL CITY PARKS AND SPACES

2.65

Recommended Plan

The vision and goals of the Parks, Recreation, and Open Space Plan is not only implemented through the applications of policies and recommendation of this document, but by other plans and elements of the comprehensive plan. Some of these documents are listed below for reference.

Windjammer Park Integration Plan (WPIP)

The Windjammer Park Integration Plan (WPIP) was adopted in June 2016. The construction of the Clean Water Facility and its associated improvements led to redevelopment opportunities within Windjammer Park. The WPIP is the result of a community wide effort to determine the type of facilities most desired by residents and visitors. The Plan lays out the facilities around the park and provides a phased approach to their implementation.

Transportation Plans

Pedestrian and bicycle priority networks identified in the City's Transportation Plan support and compliment the trail connections recommended in this Plan. This Plan also supports projects and ideas that are in the Island County's Non-Motorized Plan to improve intergovernmental cooperation and provide seamless use and transitions for residents and visitors. Trails that are commonly identified in these plans can be given additional consideration since they further more than one plan's goals and policies.

Marina Improvement Plan

The Marina Improvement Plan provides information on the improvements that are planned for the marina over the next six years. The marina is captured under the Parks, Recreation, and Open Space Plan because it is also considered as a recreational facility. The Marina is its own enterprise fund and managed to be self-sustaining. The marina is managed by a Harbormaster with the assistance of a Marina Advisory Committee.

Six-year Capital Improvements Plan (CIP)

Most projects recommended by this plan are implemented by the Six-year CIP. The CIP is reviewed every year and updated to reflect necessary changes or additions to the identified projects.

Plan Recommendations

The recommendations of this plan are categorized by their facility type. It provides general scenarios to work towards for the following elements of the Plan.

- Neighborhood Parks
- Community Parks
- Open Space
- Trails

The Recommended Plan draws from analyses and standards contained in other chapters of this document.

Neighborhood Parks

Neighborhood Parks serve a smaller area than community parks and have facilities that are usually scaled down to serve the immediate neighborhood. The current inventory of neighborhood parks ranges in size from 0.2 acres to 5 acres and are widely distributed throughout the city. As their name suggests, neighborhood parks should be located close to the residents that they serve and should be safely accessible by foot or bicycle and located away from barriers such as major streets. The spatial-based level of service analysis for neighborhood parks show some deficiencies in areas of town that are surrounded by major streets that can act like barriers.

Listed below are the areas identified by the spatial-based analysis as areas to consider for additional Neighborhood Parks. These are general areas and exact park locations will vary based on patterns of development, street layout, trail connections, natural features, and availability of land. Recommended areas are:

- South of Whidbey Avenue and east of Midway Boulevard
- Between SR 20 and Scenic Heights

- West of SR 20 and south of SW 24th Avenue
- South of Swantown Road and west of Fairway Lane
- North of Swantown Road and west of Loreland Drive

Neighborhood Parks should provide playgrounds and recreational facilities for children and young adults in the neighborhood. However, opportunities to provide passive recreation with natural areas should also be considered. As the City grows, Neighborhood Parks should continue to be provided in residential areas as they develop.



Community Parks

Community Parks serve a larger area than neighborhood parks and include larger recreational facilities that serve the entire community. Community Parks in Oak Harbor also include prominent community assets such as Smith Park, Flintstone Park, etc., since these parks have community-wide interests and assets such as Garry oak trees, historical features, and

shoreline access, but may not have recreational facilities.

Community Parks are more efficient when multiple recreational facilities are concentrated in one location so that the facilities can share common infrastructure such as water, parking, restrooms, drainage, etc. Since Community Parks are used by a larger number of people, they should also be located with good access, adjacent to or close in proximity to arterial streets and where multimodal access can be provided.

The need for an additional Community Park in Oak Harbor is demonstrated by the spatial and the ratio based analysis. The spatial based analysis indicates the lack of such facilities in the northwest portion of the city. The ratio-based analysis indicates that the City is deficient in recreation facilities such as baseball diamonds, softball, and football fields. These deficiencies are further compounded by the fact that some of the existing community park recreation facilities are located on School District property. For example, the west 20 acres of Fort Nugent park is owned by the School District, and so is the southern portion of Volunteer Park. The School District recently revealed plans to reclaim the 20 acres currently in Fort Nugent Park for a new school with a tentative bond measure to go before voters in 2021. If the bond measure passes, the District will reclaim the land. This scenario will likely remove several soccer and softball fields from the City's inventory and severely reduce level of service by 2023/2024. The LOS reduction will further be exasperated if the Windjammer Park Little League fields are relocated at this time. The timing of these actions, along with timely



purchase of land for these facilities should be coordinated over the next six years.

In 2018, the City began discussion with a property owner to acquire their land for a 70+ acre community park located west of the Gun Club Road terminus and east of Heller Road. The property is designated for Planned Industrial Park (PIP) uses and is located within the city limits. Demand for the type of uses permitted in the PIP has not risen in the last twenty years to utilize the full potential of the property. This is a great opportunity for the City to turn vacant land into a much-needed Community Park. The location and the acreage of this property will help the City in meeting its LOS deficiencies.

The area, if acquired, will need to be re-designated as Public Facilities on the Future Land Use Map to accommodate the future park. Considerations will also need to be given to updating the transportation network surrounding this area to increase access from Heller Road, Oak Harbor Road, and Crosby Avenue. The scale and funding to accomplish the purchase, and develop the property into a park, may need a specific plan and public participation process similar to the process used in the Windjammer Park Integration Plan. The 2019-2024 Capital Improvements Plan has money (approximately \$1,500,000) budgeted in the 2019/2020 budget cycle to purchase the property, however much of that is reliant on grants being awarded. Development of this future park will need consistent funding in the next 3-4 budget cycles to accomplish the project. Grant funding will also be needed to supplement the City's investment in these facilities.

If this property acquisition is not successful, the City should continue to look for opportunities to accommodate a community park and needed recreational facilities in the next two years. As the City looks to acquire property, it can also continue to work with the School District to potentially redevelop some of its land around Midway and Whidbey Avenue (Oak Harbor Elementary and the transportation facility). If an

agreement can be reached, and projects conceptually identified, then the City could begin the process of adding the projects to the CIP and budget. Redeveloping these areas for recreational facilities, irrespective of a new park land acquisition and development, will help in service levels and the eventual transitioning and relocation of facilities to a new community park.

The City should also continue to explore opportunities to expand Fort Nugent Park to the south.

Open Space

Open Space is a signature element that helps to define the quality of life in Oak Harbor. Open Spaces are areas of land or water in its natural or existing state that are essentially unimproved and designated, dedicated, reserved or preserved for scenic quality, or for sustaining sensitive ecosystems, or for public or private use.



The protection of Open Space is an issue of importance to city residents and also to visitors to the city. Open Space provides important and sometimes irreplaceable habitat for wildlife. It also provides places where people can enjoy the

area's scenic beauty and cultural heritage, which may be passed to succeeding generations of residents and visitors alike.

Open Space can serve many functions within a community. Those functions may include wildlife habitat, wetlands protection, groundwater protection, flood management, shoreline access, preservation of view corridors, or similar functions. Individual Open Space tracts may provide more than one function. While each community may place different priorities on these functions, each can provide an important component of an area's quality of life.



Open Space helps to create livable neighborhoods, to soften the edges of the built environment, to enhance property values, and to buffer incompatible land uses. Because the City is already built out to a significant extent, identifying opportunities to acquire or otherwise protect Open Space can be critical.

Some of the areas that are good candidates for investing in improving as open spaces are:

- NE 7th Avenue Wetlands – The largest wetland within the City of Oak Harbor can be improved as an amenity with trails and other environmental features
- Garry Oak Grove (Fakkema Rd) – This area can continue to be improved with Garry Oak plantings and related features
- Freund Marsh Area – continue investment in this area to enhance access, improve wetland functionality,

and enhance wildlife. The City can also look for opportunities to work with the County and other organizations to identify and protect other open spaces in the UGA and JPA.

Trails

Trails can broadly include dedicated (separate from right-of-way) multi-use paths and marked lanes on roadways and sidewalks. Trails also serve multiple purposes. They can be designed, built and located primarily for recreation or they can be integrated into street projects for transportation. An ideal trail system would be designed to serve both purposes.

The Plan for trails in Oak Harbor is categorized into two systems. The idea is that one system of trails will be developed to form a loop around the city and connect with surrounding county trails systems, and the other system will provide internal connections within the City between neighborhoods and commercial districts.

System of Trails within the City

Connecting neighborhoods and districts within the city with trails not only provides alternate modes of access, but recreation, health, and quality of life benefits. A well connected and easy to use trail system will move people, reduce motorized vehicle trips, and benefit the environment.

There are several areas within the City that will benefit from internal trails connections. The ones that are in the forefront currently are the NE 7th Avenue Wetland Trails, the East Pioneer Way and waterfront corridor, and the area/corridor that surrounds Whidbey Avenue.

NE 7th Avenue Wetland Trails

The wetland north of 7th Avenue is the largest one within the City. This is an amenity that can be developed with trails and other features. This area is surrounded by industrial, commercial, and residential uses. Improving the wetland and increasing its use can have positive impacts on the surrounding area. Residents that live and work in this area can use the trail

system around the wetland to connect to the Oak Harbor Road corridor and the Goldie Road Corridor.



Whidbey Avenue corridor

Whidbey Avenue is the major east-west connector and contains several public facilities such as schools, fire station, swimming pool, etc. These facilities generate traffic impacts along this corridor. Providing opportunities for alternate modes of transportation in this area such as pedestrian and bicycle connections will reduce impacts from increased automobile trips.

Pioneer Way and Waterfront Corridor

This area is a tourist, shopping, lifestyle, and recreation use destination. Being on the waterfront, this area attracts tourism, special events, parades, and other public gatherings. Developing trails that connect into this area benefits local businesses and supports community participation in local events and activities. (See Map 6)

The Central Business District (CBD) along Pioneer Way, is a high density district with a mix of commercial and residential uses. This district's commercial uses are geared towards capitalizing on pedestrian traffic. The CBD is in an ideal location to create a hub for interconnectedness between some of the City's prime assets - Windjammer Park, Smith Park, Flintstone Park, Skagit Valley College and the Marina. The waterfront trail that connects Scenic Heights Road to the Marina connects all these landmarks and can benefit from continuous improvements.

The waterfront trail is one of the most popular recreation assets in the City. Although most of the trail is within parks, there are significant portions (along Bayshore Drive and Pioneer Way) that are in the right-of-way as a sidewalk. Although this has great functionality and use, the trail can benefit from widening. The portion between the Marina and Flintstone Park has been a popular stretch for the community. Memorials and tributes to the uniformed professionals line this stretch. It is also the section that is the narrowest and can benefit from widening, beautification, and human scaled lighting.

Supporting the waterfront trail by improving adjacent streets with sidewalks, bike lanes, etc., is supported by the Transportation Plan that indicates that Barrington Drive, Pioneer Way, and Bayshore Drive in this area are in the Pedestrian Priority Network.



Recommendations include sidewalks on Ely Street and Barrington Drive, and bike lanes along Midway Boulevard, Regatta Drive, Barrington Drive, and Pioneer Way.

The City should work with partners in the area such as Skagit Valley College, Main Street, Oak Harbor Libraries - Sno-Isle Libraries, etc., to increase connectivity to the area. The City should also continue to work with Naval Air Station Whidbey Island and look for opportunities to reopen the trail to Maylor Point.

through neighborhoods that will eventually connect to Fairway Lane and the Fakkema Farm, and then on to connections to Bos Lake and Joseph Whidbey State Park, and eventually connect back to Oak Harbor through Crosby Road which will then connect to a potential regional park in the area and 7th Avenue Wetlands. The trail connection can then be

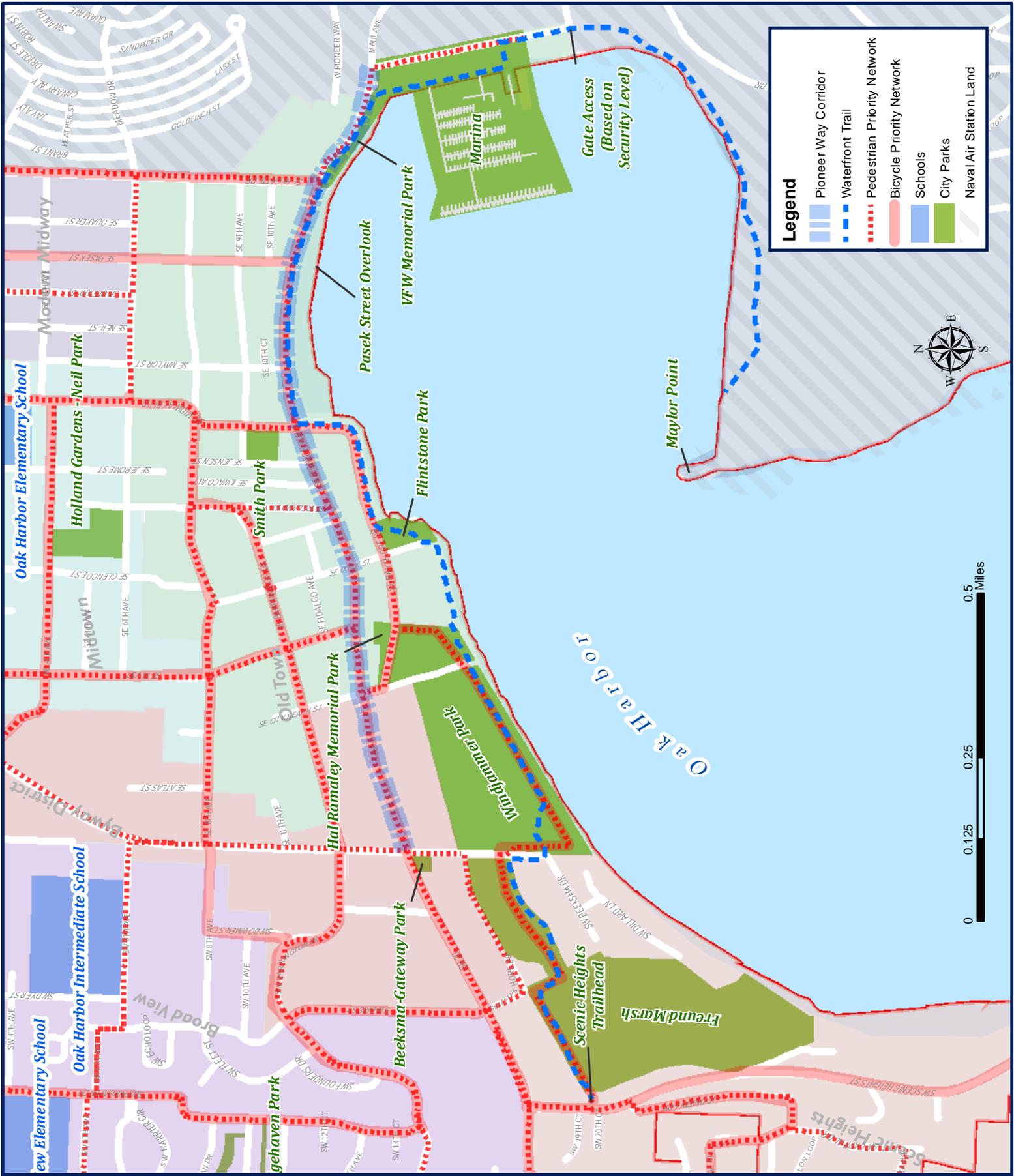


System of Trails outside the City

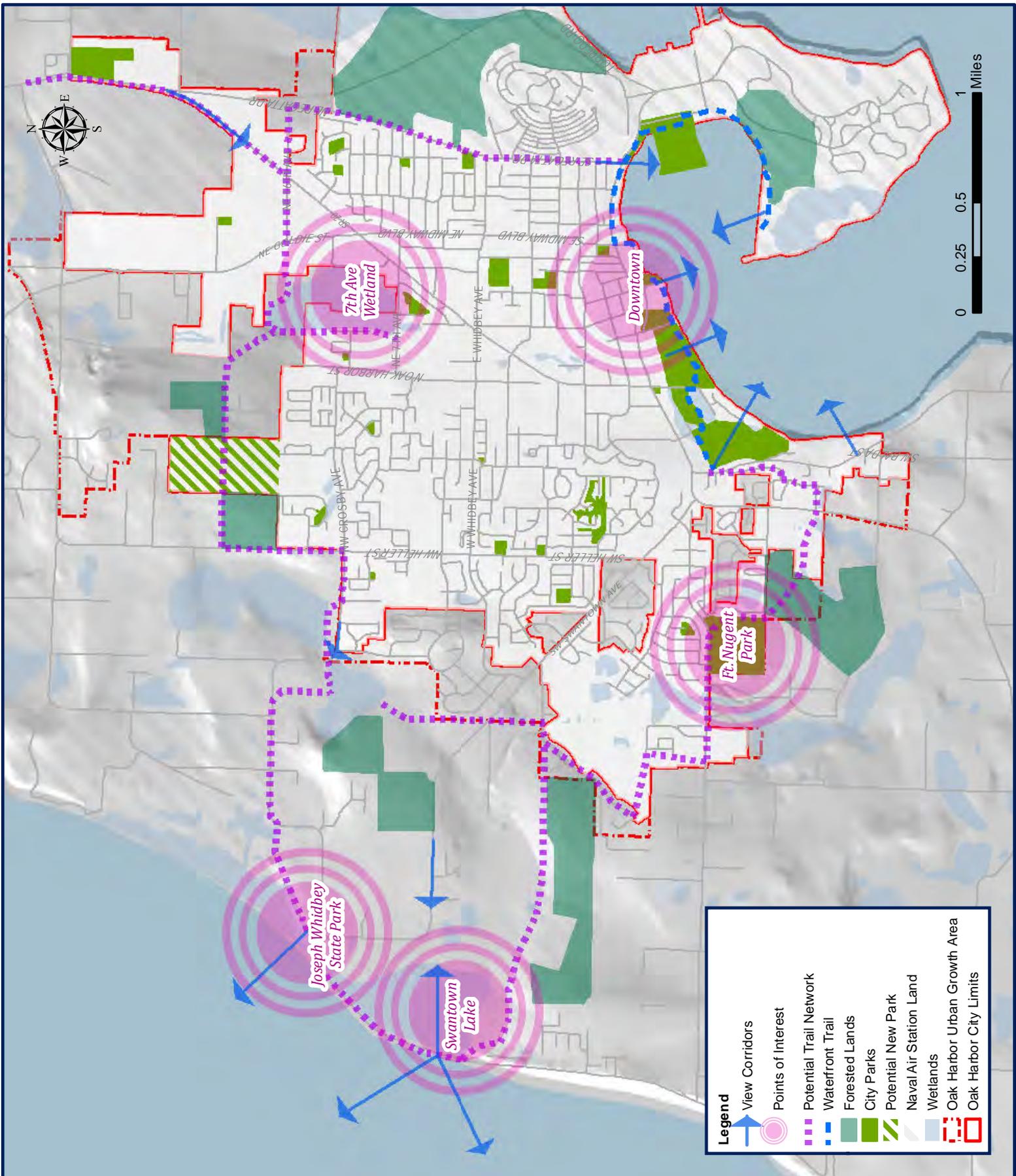
By looking for opportunities to have a connected trail system built in new developments that occur along the UGA, the City can eventually have a trail system that connects all around the city. This trail system can interface with trail connections in Island County and eventually provide a larger trail network. This trail system can link natural features that are located around Oak Harbor and provide citizens and visitors a great lifestyle amenity.

A trail can be envisioned starting from Windjammer Park going west through Freund Marsh and Freund Street, extending along Eagle Vista Drive into the wetlands that span Waterloo Road, N Wellington Drive, Country Lane and Fort Nugent Avenue, and then

made to Regatta Drive which will lead back to the waterfront and back to Windjammer Park. The envisioned trail system is a long-range idea and includes areas that are outside the UGA and JPA. The City will need to find opportunities to be involved in Island County Trail planning efforts to influence connections in these areas. Some of these connections will likely take decades to implement. Connections within the City are likely to be based on timing of land development that can happen along this envisioned trail system. Since development of land can be sporadic, trail connections may seem sporadic and disconnected until the system is completed. The City will continue to require trail connections with private development and invest in public connections when possible to build the system over time. (See Map 7)



Map 6 - Pioneer Way and Waterfront Corridor



Map 7 - Long-Term Trail Layout

Six Year Strategic Plan

The six year strategic plan helps the community advance goals from the comprehensive planning goals.

The six-year strategic plan includes an inventory of existing structures, outlines the Level of Service (LOS) policies, Level of Attention (LOA) analysis, establishes the needs of the community, and lists the goals to be accomplished along with implementation projects.

A six year time frame is selected since Washington State Recreation and Conservation Office (RCO) requires that the Plan be updated at the end of six years in order to stay eligible for grants and other funding.



- iii. Improve trail connections
- iv. Incorporate arts
- v. Replace playground equipment
- vi. Program the education center

Parks – Goals c, f, l, k

IMPLEMENTATION PLAN for 2019-2024

A selected list of projects/actions have been chosen for implementation over the next six years. These actions support further goals contained within the Comprehensive Planning Goals. These projects have been highlighted based on the community interests, boards and council discussions, survey data, and the LOS analysis. Projects proposed for implementation further the Guiding Principles and Goals. These have been specified below each implementation project for reference.

Projects/Actions 2019-2024

The goals listed below were derived from public discussions with the Park Board, Planning Commission, and the City Council. Discussions were based on the needs identified by the survey, LOS needs, and other goals and desires of the community. The projects that have been vetted by the 6-year capital improvements planning and the biennial budget process are listed in Table 7.

- a. Complete improvements associated with the Windjammer Park Integration Plan
 - i. Replace existing structures
 - ii. Build sports courts

- b. Develop the waterfront trail system to improve the linkage between the Marina and Downtown Pioneer Way/Flintstone Park.
 - i. Improve connection between the Marina and Flintstone Park with a wider promenade style trail
 - ii. Maintain trail connections to Maylor Point



- c. Invest in and redevelop the existing amenities (parks, scenic lookouts,

Recreation – Goal b
General – Goal b

restrooms, arts, etc.) along the waterfront trail

- i. Redevelop Veteran’s Park
- ii. Improve Pasek Street scenic lookout
- iii. Restore shoreline function and reduce erosion

Parks – Goal k
Open Space – Goals b, c, and j



- d. Develop a regional ball park complex to attract tournament-level sports competition.
 - i. Acquire land for a regional park in the NW quadrant of the City
 - ii. Develop plans and funding strategies for improvements with priority to relocate recreation facilities planned to be removed from Windjammer Park (ballfields) and Fort Nugent Park (soccer fields).



- e. Accommodate programs to utilize existing facilities within the City to provide

General Policies O
Recreation – Goals c, e, and f

recreational opportunities for teenagers, senior citizens and retirees.

- f. Work with the School District, where feasible, to establish long term use of their existing facilities to add park and recreational facilities, event space, and other public benefit uses.



- g. Develop and expand existing parks

Open Space – Goal I

- i. Acquire additional land south of Fort Nugent Park to expand bike trails and other recreational facilities
- ii. Add pickleball courts to Neil Park
- iii. Expand the dog park on NE Technical Drive
- iv. Renovate Neil Tower
- v. Replace Aging playground equipment
 - i. Windjammer Park
 - ii. Shadow Glen Park
 - iii. Lueck Park
 - iv. Tyhuis Park
 - v. Koetje Park

Guiding Principles T

- h. Explore options to fund and further goals and projects recommended in the Plan.

Guiding Principle S
General – Goal a

- i. Design and build trails around the 7th Avenue Wetlands.
 - i. Commission a trails feasibility study to determine buffer widths, trail location, and connections
 - ii. Seek opportunities for improvements to be coordinated with the NE 7th Avenue street improvements

Open Space – Goals d, k, and o

- j. Work with Island County staff to identify opportunities for cooperation in preserving open space areas within the City’s UGA, as well as within the city/county Joint Planning Area.



- k. Provide safe and convenient trails for walking and bicycling between parks, neighborhood and major activity centers throughout the City, and to other recreation sites on North Whidbey.
 - i. Develop a trail/pedestrian connection to Fort Nugent Park along Fort Nugent Road to the west
 - ii. Support Island County in projects that help connectivity to city streets and trails

- i. Partner with Island County to develop a trail connection from Hoffman Road to NE 16th Avenue

Open Space – Goals e, and g



- l. Redevelop/reconstruct facilities in and around the Marina to improve accessibility, usability, and environmental quality.
 - i. Improve stormwater management and reduce slope angles on the launch ramp
 - ii. Remove roofing over some of the existing slips to increase flexibility for sailboat storage and reduce shading on the water
 - iii. Reduce beach hard armoring along the shoreline and replace with soft shore protection and increase access to the public
 - iv. Commission a dredging feasibility study to maintain good access into and within the marina

Recreation – Goal j

Table 6

Fund or Department	Project/Equipment Name	Total Requested Funds	Project Timeline					
			2019	2020	2021	2022	2023	2024
Parks	Windjammer Park Playground Equipment	\$ 60,000						
Parks	Neil Tower Renovation	\$ 50,000						
Parks	Shadow Glen & Lueck Park Playground Equip.	\$ 81,500						
Parks	Harbor Heights Park Land & Improvements	\$ 2,375,000						
Parks	Tyhuis & Koetje Park Playground Equipment	\$ 80,500						
Parks	Neil Park Pickleball Courts	\$ 80,000						
Parks	Sunrise Rotary Dog Park Expansion	\$ 32,000						
Parks	Portland Loos	\$ 144,265						
Parks	7th Avenue Wetlands Trail Feasibility Study	\$ 110,000						
WINDJAMMER	Phase 2; & Phase 3 Scoping	\$ 7,345,556						

Table 7

Project/Equipment Name	Total Requested Funds	FY 2019 BUDGET REQUEST	FY 2020 BUDGET REQUEST	FY 2021 Capital Imprv. Plan	FY 2022 Capital Imprv. Plan	FY 2023 Capital Imprv. Plan	FY 2024 Capital Imprv. Plan	FUNDING SOURCE	
								2019	2020
Windjammer Park Playground Equipment	\$ 60,000	\$ 60,000	\$ -	\$ -	\$ -	\$ -	\$ -		
Neil Tower Renovation	\$ 50,000	\$ 50,000	\$ -	\$ -	\$ -	\$ -	\$ -		
Shadow Glen & Lueck Park Playground Equip.	\$ 81,500	\$ 81,500	\$ -	\$ -	\$ -	\$ -	\$ -		
Harbor Heights Park Land & Improvements	\$ 2,375,000	\$ 1,250,000	\$ 225,000	\$ 225,000	\$ 225,000	\$ 225,000	\$ 225,000		
Tyhuis & Koetje Park Playground Equipment	\$ 80,500	\$ -	\$ 80,500	\$ -	\$ -	\$ -	\$ -		
Neil Park Pickleball Courts	\$ 80,000	\$ -	\$ -	\$ 80,000	\$ -	\$ -	\$ -		
Sunrise Rotary Dog Park Expansion	\$ 32,000	\$ -	\$ 32,000	\$ -	\$ -	\$ -	\$ -		
Portland Loos	\$ 144,265	\$ 144,265	\$ -	\$ -	\$ -	\$ -	\$ -		
7th Avenue Wetlands Trail Feasibility Study	\$ 110,000	\$ -	\$ -	\$ -	\$ -	\$ 10,000	\$ 100,000		
WJP Phase 1; Phase 2; & Phase 3 Scoping	\$ 7,345,556	\$ 4,798,139	\$ 337,417	\$ 2,160,000	\$ 50,000	\$ -	\$ -		
Totals	\$ 10,358,821	\$ 6,383,904	\$ 674,917	\$ 2,465,000	\$ 275,000	\$ 235,000	\$ 325,000		
		2019	2020	2021	2022	2023	2024		
General Fund		\$55,000	\$5,000	\$0	\$50,000	\$0	\$0		
Proprietary		\$0	\$0	\$0	\$0	\$0	\$0		
Debt		\$0	\$0	\$0	\$0	\$0	\$0		
Grant/ Donation/ Other		\$5,227,441	\$10,000	\$30,000	\$60,000	\$40,000	\$100,000		
Specialty Funds		\$1,101,463	\$659,917	\$2,435,000	\$165,000	\$195,000	\$225,000		
Total		\$6,383,904	\$674,917	\$2,465,000	\$275,000	\$235,000	\$325,000		

Funding

The funding, budgeting, and implementation of projects within this Plan will rely on the annual update of the Capital Improvements Plan (CIP) and the adoption of the budget. The Parks, Recreation, and Open Space Plan recommends the direction and the steps necessary to advance the vision, and the CIP and annual budget are the vehicles of implementation. The number of park projects that are scheduled in the CIP are dependent on many factors such as current revenues, revenue projections, available funding, private partnerships, grants etc. The Action Plan recommends the projects to accomplish over the next six years, but the financial atmosphere will determine how many of those projects can be funded and implemented through the CIP and the budget.

Funding Sources

The funding for projects within the Park Plan relies on various sources such as the Real Estate Excise Tax, General Funds, Grants and Park Impact Fees. The policies that govern the financial resources and expenditures are outlined in the Capital Improvements Plan and the adopted budget.

Real Estate Excise Tax

The state authorizes a tax of 1.28% on the sale of all real estate. RCW 82.46 authorizes cities, planning under the GMA, to assess an additional tax on real estate sales of ¼%. These funds must be spent for capital facility projects listed in their Capital Facilities Plan. A second ¼% may also be levied to help defray the costs of implementing the GMA.

Grants

The City applies for grants from various sources within the state and the county for parks and open space land acquisition, improvements, and maintenance. Some of the grants require a local match of funds. For a complete list of applicable grants and loans available to the City, see the adopted Capital Improvements Plan.

Park Impact Fee

The City collects an impact fee for parks as new development occurs. These fees are usually collected at the issuance of building permits or certificates of occupancy. Park and Recreation fees are based on a flat rate for dwelling units by type.

Adjustments are made to fee calculations to account for park and recreation costs that are paid by other sources of revenue. Additional credit is also given to developers who contribute land, improvements or other assets. These impact fees are in addition to any mitigation or voluntary payments authorized by SEPA or local improvement districts for example.

Impact fees are primarily intended for capital facilities that are needed to support growth. They are not a source to fund operating or maintenance costs.

Impact Fee Methodology

The calculations of Impact Fees for community and neighborhood parks uses a methodology derived with the 2001 update. The methodology considers the amount of land required to meet the needs of growth, population projections, land costs, park improvements, and households to determine the impact fee for both single family residential units and multifamily units.

A park impact fee was originally adopted in 1994. It was recalculated in 2006 and incorporated into the 2009 update. A copy of this calculation is provided in the appendix. The calculations indicated that the impact fee for a single family residential unit is \$2,678 and \$2,257 for a multifamily unit. However, during the impact fee adoption process, the City Council chose to reduce the calculated fee by 50%.

Updates to the plan in 2018 did not review the impact fee methodology or the amount. The City can choose to undertake a review at any time outside of the plan update process. The City also does not currently have a trail impact

fee. However, a proposed methodology from the 2009 update has been retained in the event there is a desire by the community to pursue it. The proposed methodology included here does not preclude the City from considering other methodologies.

Impact Fee for Trails

Historically, trails have not been included as part of the impact fee calculations primarily because of the lack of national standards to determine a quantitative need. With the introduction of the spatially based level of service by the State, a new methodology can be derived to determine needs and thus a calculation of service and impacts.

The impact fee calculations proposed are based on the recommended LOS for trails that establishes a ½ mile service area. Therefore, it can be determined that 1 mile of trail serves approximately 21,904,456 square feet of land area which is approximately 500 acres. Within this general one mile radius, a typical distribution of land uses similar to the ratio of the general land use distribution within the city can be applied. The City's Comprehensive Plan notes that only 60% of the City's land is used as residential. Therefore, it is assumed that a 60% of the one mile radius will be residential uses (approx. 13,142,673 square feet). According to the Comprehensive Plan the distribution of land uses between single family dwelling and multifamily units is 86% to 14%. Therefore, using minimum lot size (7200 square feet) and an average of the multifamily zoning classification densities (16 units per acre) it is determined that one mile of trail will serve approximately 1,570 single family homes and 675 multifamily units.

The amount of fees charged to each unit is determined based on the average construction cost of one mile of trail. This may change based on terrain, construction material, need for culverts and bridges, etc. Once the cost is established for 1 mile of trail, the same percentage of 86% to 14% must be used to determine the cost that will be covered by a single family residence and a multifamily unit. The resulting amount will provide an

approximate fee that single family or a multifamily unit will have to bear for the construction of one mile of trail.

The GMA also states that the impact fees cannot be calculated by imposing 100% of the cost of such facilities on growth alone. In other words, a reasonable percentage of the cost of the facilities must be borne by the community. This percentage can be determined by the City Council. Communities around the State of Washington have used anywhere between 50% to 25% to be borne by the community.

Appendix

Administrative Policies

Administrative Policies are guidelines that help City staff develop work programs, recommendations and decisions regarding parks, recreation and open space projects and activities. Separating these from the goals and objectives provides opportunities to amendments outside of the Plan update cycles. This section of the Plan is meant to be a dynamic document that is reviewed and amended as issues arise. Amendments can be made by the City Council at any time in accordance with Review Process V as outlined in Section 18.20.270 of the Municipal Code

The City's Parks, Recreation and Open Space policies are categorized into the following sections:

General Policies

- a. The Parks, Recreation and Open Space Plan will be reviewed and updated every 6 years.
- b. Projects recommended in the Action Plan will be included in the Capital Improvements Plan based on available funds.
- c. Areas that are least served will be given priority for the development of parks and recreational facilities.
- d. Acquisition of additional land should be accompanied by discussion on Staffing ability to maintain and operate the facility.
- e. Neighborhood and Community Parks will incorporate public participation into its design process.
- f. Public Input shall be considered by the Park Board on park improvements, expansions, and facility needs.
- g. Parks and open space acquisition outside the UGA should be in general conformance with the Recommended Plan.
- h. The City will partner with Island County to help preserve and protect open space and natural features outside the UGA that are included in the Recommended Plan
- i. Collaborate with the Arts Commission to locate art in Pocket Parks that are highly visible and accessible to the public.

- j. Encourage the use of parks for educational programs and purposes.

Level of Service Policies

- a. Priority will be given to projects that are required to meet the adopted Level of Service.
- b. Level of Service calculations include only playfields that have been improved for the particular activity. Open grassfields and other spaces used for multiple sport activities will not be included in the level of service standards.
- c. Staffing levels and resources shall be reviewed to determine they meet the adopted Level of Service and Level of Attention standards.
- d. The Level of Service calculation shall be established based on the need of the community over the next 10 years. (RCO requirement)
- e. Level of Attention (LOA) for parks and open space are as below unless specifically noted:
 - i. Level of Attention for Pocket Parks is 1
 - ii. Level of Attention for Community Parks is 2
 - iii. Level of Attention for Neighborhood Parks is 2
 - iv. Level of Attention for Trails is 3
 - v. Level of Attention for Open Space is 4 or less

Neighborhood Park Policies

- a. Neighborhood Parks shall at a minimum be not smaller than .5 acre
- b. Neighborhood Parks shall be located away from arterial streets and with easy access to and from the neighborhood.
- c. A minimum of 30 feet of frontage must be provided for all neighborhood parks for access and maintenance.
- d. Purchase playground equipment that is versatile and can be relocated.
- e. Neighborhood Parks may be designed to serve both passive and active recreation.
- f. Land dedicated for neighborhood parks shall have suitable soils, usable topography, and desirable natural features.

- g.** Parks shall be compatible with adjacent development and consistent with the Naval Air Station Whidbey Island's Air Installation Compatible Use Zones (AICUZ) Plan.
- h.** Neighborhood Park facilities should be designed to meet ADA accessibility standards.
- i.** Collaborate with the Arts Commission to locate art in neighborhood parks.

Community Park Policies

- a.** Community Parks have city-wide significance and should provide facilities that serve the entire community.
- b.** Community Parks shall be located along arterial streets to provide easy access by automobiles and mass transit.
- c.** Land dedicated for community parks shall have suitable soils, usable topography and desirable natural features.
- d.** Community Parks shall provide landscaped areas with outdoor furniture and covered public use areas (restrooms, gazebos) that meet ADA accessibility standards.
- e.** Collaborate with the Arts Commission to locate art in community parks. .
- f.** Community Parks shall provide adequate public parking.
- g.** Community Parks shall be located adjacent to compatible land uses and be consistent with Naval Air Station Whidbey Island's Air Installation Compatible Use Zones (AICUZ) Plan.

Open Space Policies

- a.** Designated Open Spaces should be protected with conservation and access easements.
- b.** Appropriate buffers must be maintained around sensitive open spaces.
- c.** Trails can be provided in and around designated open spaces to provide access to the public and protect sensitive areas.
- d.** Areas considered as open spaces:
 - i.** Wetlands which serve a variety of ecological functions including stormwater retention
 - ii.** Natural shoreline systems such as lagoons, saltwater tidal flats, marshes and accretion beaches that

serve a diversity of ecological functions

- iii.** Critical wildlife habitats
- iv.** Significant undisturbed natural communities and ecosystems
- v.** Productive agricultural and forest lands
- vi.** Watersheds necessary to protect drinking water sources and supply
- vii.** Riparian ecosystems such as stream and river bank corridors, which are important plant communities and wildlife areas
- viii.** Environmental conservation areas to protect biological communities such as eagle nests and heron rookeries

Trail Policies

- a.** Trails should be incorporated into the design of all transportation projects.
- b.** Dead end streets, cul-de-sacs and other areas that lack interconnectedness should incorporate trails to provide access and connections.
- c.** Recommended standards for pedestrian and bicycle/multiuse trails:
 - i.** Pedestrian Trails
 - 1.** Class I (Trail is completely separated from vehicular traffic either on its own right-of-way or physically separated from the adjacent roadway)
 - a.** Max grade 20%
 - b.** Minimum tread width 6 feet
 - c.** Tread surface – gravel or asphalt
 - 2.** Class II – shoulder areas of existing roadways offset by a painted strip or curb and marked with signage
 - 3.** Designed as per standards established by Washington Department of Transportation – Design Guide for Pedestrian Facilities

4. Free of obstacles (Fire hydrants, street lights, overgrown landscape, etc.)
- ii. Bicycle/Multiuse Trails
 1. Class I (Trail is completely separated from vehicular traffic either on its own right-of-way or physically separated from the adjacent roadway).
 - a. Maximum grade 10%
 - b. Minimum width 8 feet
 - c. Tread surface – gravel or asphalt
 - d. no steps or stairs
 2. Class II – a portion of the roadway that is designated by signs and/or pavement markings
 3. Class III – a street or highway that is designated with signs as a bicycle route, but bicycles share the roadway with vehicles.
 4. Class IV – shared roadway with signs but with no marked designation

Financial Policies

- a. Impact fees shall be established for community parks, neighborhood parks and for trails.
- b. Impact fees can be amended at any time to reflect values and cost associated with the changing times but must, at a minimum, be recalculated once every five years.
- c. Park land and trails can be dedicated to the public as part of a land development proposal. Land dedication can be used to offset some of the impact fee requirements with City Council approval. Land dedication for neighborhood parks and trails without improvements can be made to offset the neighborhood impact fee or the trail impact fee by 60% of the required fee. The Community Park Impact fee can be offset unless the dedication is large enough to meet the requirements of a

community park as determined by the City Council to meet the needs of recreational facilities that have been deemed necessary to meet the LOS requirements.

- d. Consider a Trail Impact Fee to build trails identified in the Recommended Plan, and trails connecting new growth to existing trail networks.
- e. Trails designated along street rights of ways can be eligible for the use of traffic impact fee.
- f. User fees shall be established annually for the Marina and other programs that use the City's Parks and Recreational facilities.

Environmental Policies

- a. Encourage the removal of invasive non-native plant species (noxious weeds) in natural areas and open spaces.
- b. The City shall use native drought tolerant plant species, where appropriate, for planting in all parks.
- c. Parks maintenance shall seek opportunities to reduce and minimize the use of synthetic fertilizers and explore options in the use of organic fertilizers.
- d. Utilize Integrated Pest Management (IPM) practices for the maintenance of facilities.
- e. Encourage recycling in all major parks, recreational facilities, and large community gatherings.
- f. Use water conservation measures for irrigation
- g. Encourage and support agencies and groups that pursue environmentally friendly programs
- h. Consider low impact development techniques and material into all parks related projects.

Level of Attention (LOA)

A detailed description of the various levels of attention is provided below:

LEVEL 1

State-of-the-art maintenance applied to a high-quality landscape. This LOA is associated with high-traffic urban areas, such as public squares, government grounds or college/university campuses.

- Turf care
 - Grass height maintained according to species
 - Mowed at least once every 5 days
 - Aerated not less than 4 times a year
 - Reseeding or sodding as needed
 - Less than 1 percent has weeds present
- Fertilizer
 - Adequate fertilizer applied according to optimum requirements
- Irrigation
 - Sprinkler irrigated
- Litter Control
 - Minimum of once a day
 - Seven days a week
- Pruning
 - Frequency dictated by species
- Disease and insect control
 - Avoid public awareness of the problem
 - Prevented or observed at a very early stage and corrected immediately
- Surfaces
 - Sweeping, cleaning and washing so that at no time dirt or leaves distract from the looks or safety of the area
- Repairs
 - Should be done immediately when problems are discovered
- Inspections
 - A staff member should conduct inspections daily
- Floral Plantings
 - Extensive or unusual floral plantings are part of the design
 - Multiple plantings are scheduled, usually for at least 2 blooming cycles per year

- Weeding flowers and shrubs is done a minimum of once per week

LEVEL 2

High Level maintenance. This LOA is associated with well-developed public areas, government grounds and campuses.

- Turf care
 - Mowed at least once every 5 days
 - Aerated not less than 2 times a year
 - Reseeding or sodding when bare spots are present
 - Less than 5 percent has weeds present
- Fertilizer
 - Adequate fertilizer applied according to optimum requirements
- Irrigation
 - Sprinkler irrigated
- Litter Control
 - Minimum of once a day
 - Five days a week
- Pruning
 - Once a season unless species planted dictate more frequent attention
- Disease and insect control
 - Usually done when inflicting noticeable damage
 - Some preventive measures may be used
 - Some minor problems may be tolerated at this level
- Surfaces
 - Cleaned, repaired, repainted, or replaced when appearances have noticeably deteriorated
- Repairs
 - Should be done whenever safety, function, or appearance is in question
- Inspections
 - A staff member should conduct inspections at least once a day when regular staff is scheduled (five times a week)
- Floral Plantings
 - No more complicated than two rotations of bloom a year
 - Care cycles at least once a week
 - Beds essentially kept weed free

LEVEL 3

Moderate level maintenance. This LOA is associated with locations that have moderate to low levels of development or visitation, or with operations that, because of budget restrictions, cannot afford a higher level of maintenance.

- Turf care
 - Mowed once every 10 days
 - Aerated only when turf quality indicates a need
 - Reseeding or sodding when major bare spots appear
 - Weed control when 15% of the general turf is infested
- Fertilizer
 - Low level application done once a year
- Irrigation
 - Sprinkler irrigated – demand schedule programmed.
 - Manual servicing – two times per week
- Litter Control
 - Two or three times a week
- Pruning
 - When required for health or reasonable appearance. Most trees or shrubs would be once every two or three years
- Disease and insect control
 - Done only to address epidemics or serious complaints
 - Control measures may be put into effect when health or survival of the plant is threatened
- Surfaces
 - Cleaned on a complaint basis
 - Repaired, repainted, or replaced as budget allows
- Repairs
 - Should be done whenever safety or function is in question
- Inspections
 - Inspections are done once a week
- Floral Plantings
 - Only perennials or flowering trees or shrubs

LEVEL 4

Moderately low-level maintenance. This LOA is associated with locations affected by budget restrictions that cannot afford a higher level of maintenance.

- Turf care
 - Low frequency mowing scheduled based on species. Low growing grass may not be mowed.
 - Weed control limited to legal requirements for noxious weed
- Fertilizer
 - Not fertilized
- Irrigation
 - No irrigation
- Litter Control
 - Once a week or less
- Pruning
 - No regular trimming. Safety or weather damage may dictate schedule
- Disease and insect control
 - None except when where the problem is to address epidemics that threaten resources and the public
- Surfaces
 - Replaced or repaired when safety is a concern and when budget is available
- Repairs
 - Should be done whenever safety or function is in question
- Inspections
 - Inspections are done once a month
- Floral Plantings
 - None. May have wild flowers, perennials, flowering trees or shrubs

LEVEL 5

Minimum level maintenance. This LOA is associated with locations affected by severe budget restrictions.

- Turf care
 - Low frequency mowing scheduled based on species. Low growing grass may not be mowed.
 - Weed control limited to legal requirements for noxious weed
- Fertilizer
 - Not fertilized
- Irrigation
 - No irrigation
- Litter Control
 - On demand or complaint basis
- Pruning

- No pruning unless safety is involved
- Disease and insect control
 - None except when where the problem is to address epidemics or safety situations
- Surfaces
 - Serviced only if safety is a consideration
- Repairs
 - Should be done whenever safety or function is in question
- Inspections
 - Inspections are done once a month
- Floral Plantings
 - None. May have wild flowers, perennials, flowering trees or shrubs

LEVEL 6

This LOA is associated with locations that are natural areas and that are not developed.

- Turf care
 - Not mowed.
 - Weed control only if legal requirements demand
- Fertilizer
 - Not fertilized
- Irrigation
 - No irrigation
- Litter Control
 - On demand or complaint basis
- Pruning
 - No pruning unless safety is involved
- Disease and insect control
 - None except when where the problem is to address epidemics or safety situations
- Surfaces
 - Serviced only if safety is a consideration
- Repairs
 - Should be done whenever safety or function is in question
- Inspections
 - Inspections are done once a month
- Floral Plantings
 - None.

2006 PARK IMPACT FEE STUDY

Calculations using the 1994 formula

Purpose

The purpose of the study is to determine the current Level of Service (LOS) for parks and recreation within the City of Oak Harbor and calculate the impact fee amount necessary to continue to provide facilities for the increase in population as projected by the State of Washington Office of Financial Management.

Scope

The scope of the project is to determine the amount of currently designated parks and recreation facilities within the City of Oak Harbor and their current level of service for neighborhood and community parks. The study will then use the LOS standards, along with population projections, census data and land values to calculate the amount of neighborhood and community park impact fees for single family and multifamily residential units. The formula to calculate the impact fees will be the same as the one used in 1994.

Data Collection and Analysis

Inventory

The first step in the process is to collect information of existing parks in the City of Oak Harbor. This information was collected from recent inventories done by the Parks Divisions and in conversation with personnel regarding recent improvements such as Fort Nugent Park. The inventory also accounted for the facilities such as playgrounds, soccer fields, basketball courts etc. within each park.

The parks were categorized as either Community or Neighborhood Parks in the 2001 update. This study follows that categorization without any changes. There are some points to be noted here that impact the accounting of the parks. These are listed below:

- The Regional Ball Park (46 acres) located on Goldie Road is not included in the calculations. This Park lies right on the line that divides noise district B and C. These noise districts are intended to discourage or prohibit outdoor recreational area. Furthermore, recent tests seem to indicate rising levels of methane close to the surface.
- The calculations do not include trails, landmarks or other areas that may be maintained by the Parks division but not designated as a park.

Level of Service

The next step in the process is to determine the current Level of Service (LOS). The parameters used in 1994 such as standards/population were used to determine the current LOS.

Table B below reflects the current level of service using the same parameters used in 1994.

Table B

Recreation Service Standards and Needs Forecast

Facility	Quantity (acres or # of facilities)	Level of Service (per # of people)	Minimum Standard	Need in 2006 based on standard	Need in 2016 based on standard
Neighborhood Parks	31.70	1.4	1 acre/1000	0.0	0.0
Community Parks	83.50	3.7	4 acres/1000	5.7	26.0
Basketball Courts	2	0.7	1 court/5000	1	2
Tennis Courts	2	0.2	1 court/2000	9	12
Softball Fields	1	0.2	1 field/4000	5	6
Little League Fields	6	1.1	1 field/4000	0	1
Baseball Fields	1	0.3	1 field/7000	2	3
Soccer Fields	6	2.0	1 field/7500	0	0
Football Fields	1	0.3	1 field/7500	2	3
Volleyball Courts	5	1.1	1 court/5000	0	0

Table B shows that the City exceeds the minimum standard of 1 acre per thousand for Neighborhood Parks and fall slightly short of the standard of 4 acres per thousand for Community Parks. The table also shows the count on facilities such as softball fields, soccer fields etc. Most of these fall short of the minimum standards except for Little League Fields and soccer fields.

It is important to note the LOS for neighborhood and community parks since this information is used in the calculations to determine the impact fees.

Population

The Growth Management Act (GMA) requires that impact fee be calculated for system requirements that will generated by new growth and development. This requires the City to determine the population growth that is expected over the span of the planning horizon. This information is provided by the State of Washington Office of Financial Management (OFM).

In order to calculate the growth in population, the first step is to determine the population count for the current year and the year to which the planning horizon it is being projected to be. The information released by the Office of Financial Management (OFM) for current year's (2006) population is 22,290. The Plan looks at a 10 year planning horizon. So the next step is to determine what the population would be in 2016. There are numerous ways to calculate population projections and most of them yield results that do not differ drastically. A simple percentage increase method was used to project the population growth trend for 2016 to be 27, 386.

2006 (April) Population	22,290
2016 population forecast	27,387
Ten year growth	5,097

Using the above information, it is assumed that the City of Oak harbor would grow by 5,097 people over the next 10 years.

Impact Fee Calculations

The calculations for the 2006 Impact Fee utilize the same formula used in 1994. The formula is designed to determine the amount of fee that should be collected on the type of development (single or multifamily) for each park type (neighborhood or community).

The steps taken to determine the fee include calculating the LOS needs at the end of the planning horizon so that the amount of improvements necessary to support the new growth and development can be determined. It also includes determining the current value of land and the cost of improvements. After this is determined, information available through the Census Bureau is used to determine how the growth in population breaks down to units, which is then used to determine the fee per single family or multifamily dwelling.

LOS needs in 2016

In order to determine the funding needs it is important to determine the park needs for the increase in population. It is assumed that this increase in population will be provided with the same level of service as in 2006. So using the LOS for neighborhood and community parks, the 2016 acres/1000 need for the increase in population can be determined.

Park Type	2006 LOS	Standard	2016 needs per 2006 LOS	2016 needs per standard
Neighborhood Park	1.4 acres/1000	1 acre/1000	7.1	5.1
Community Park	3.7 acres/1000	4 acres/1000	18.9	20.4

The 2016 needs based on the 2006 LOS for Neighborhood Park is 7.1 acres and for Community Park is 19.9 acres.

Improvements fundable through impact fees

The 1994 calculation included an adjustment factor in this step since there were parks that were designated as a Community Park as well as a Neighborhood Park. The adjustment was done to avoid double-counting the need. The 2001 update to the plan deviated from the combined designations and categorized them solely as either a Community Park or a Neighborhood Park.

Note: This update has followed the same categorization as the 2001 update and has thus eliminated the need for an adjustment factor.

Park Type	Fundable Needs*	Acres per new resident
Neighborhood Park	7.1	0.0014
Community Park	18.9	0.0037

* Fundable Needs = 2016 Need per 2006 LOS

Note: Impact fees cannot go toward meeting current or "backlog" needs

Value of Land and improvements

This step calculates the current cost of acquiring and improving an acre of park land. The acquisition costs per acre were obtained from Mr. Gregor Strohm, a local appraiser. The acquisition costs in 1994 were obtained from the same source and therefore offer a certain level of consistency. The improvements costs were based on actual costs incurred with recent improvements to neighborhood parks and community parks.

Average Neighborhood Park Development costs per acre

Acquisition:	\$100,000.00
Improve:	\$84,003.00
<u>Total:</u>	<u>\$184,003.00</u>

Acquisition cost based on analysis of residential land sales in City and adjusted to predevelopment values (G. Strohm, Appraiser, August 2006).

Improvement estimate based on actual costs from Redwing and Fireside neighborhood park projects provided by Hank Nydam, Parks Division.

Average Community Park Development costs per acre

Acquisition:	\$100,000.00
Improve:	\$111,035.00
<u>Total:</u>	<u>\$211,035.00</u>

Acquisition cost based on analysis of residential land sales in City and adjusted to predevelopment values (G. Strohm, Appraiser, August 2006).

Improvement estimate based on Fort Nugent Park prototype.

Impact fee calculation based on dwelling type

This step is the actual calculation of the impact fee based on the information gathered in the above steps. The information for persons/unit was obtained from the US Census data.

	Single Family Units	Multiple Family units
<u>Neighborhood Parks</u>		
Acres/person	0.0014	0.0014
persons/unit	3.2	2.7
Acres/unit	0.0045	0.0038
Acquisition cost/unit	\$445	\$375
Improvements costs/unit	\$374	\$315
Subtotal	\$819	\$690
Adjustments*	\$155	\$130
TOTAL N. PARK FEE	\$664	\$560
<u>Community Parks</u>		
Acres/person	0.0037	0.0037
persons/unit	3.2	2.7
Acres/unit	0.0118	0.0099
Acquisition cost/unit	\$1,177	\$992
Improvements costs/unit	\$1,306	\$1,101
Subtotal	\$2,483	\$2,093
Adjustments*	\$469	\$395
TOTAL C. PARK FEE	\$2,014	\$1,697
COMBINED PARK FEE	\$2,678	\$2,257

* "Adjustment" is used to account for the City's historic funding of park capital improvements (average of \$100,000). In making this adjustment, it is assumed that the City will continue to fund the parks at the same level. The purpose of this adjustment is to remove any potential incidence of double-taxation. The adjustment is based on average general fund expenditure over ten years divided by the total cost of improvements fundable with impact fees, as follows:

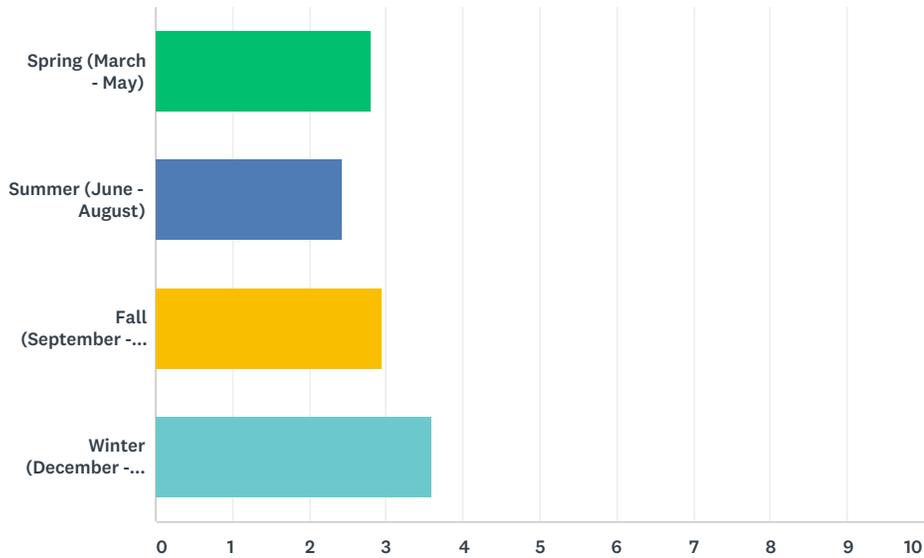
$$\$100,000 \times 10 \text{ yrs} / [(184,000 / \text{ac} \times 7.1 \text{ ac neigh. Park}) + (\$211,035 / \text{ac} \times 18.9 \text{ ac comm. Park})] = 19\%$$

CONCLUSION

The study indicates that the total amount of park impact fee to be paid by a single family unit is \$2,678 and a multifamily unit is \$2,257. This fee is a proportionate share of the cost of system requirements necessary for new growth and development.

Q1 Please indicate how often you or members of your household visit a park within Oak Harbor during the various seasons?

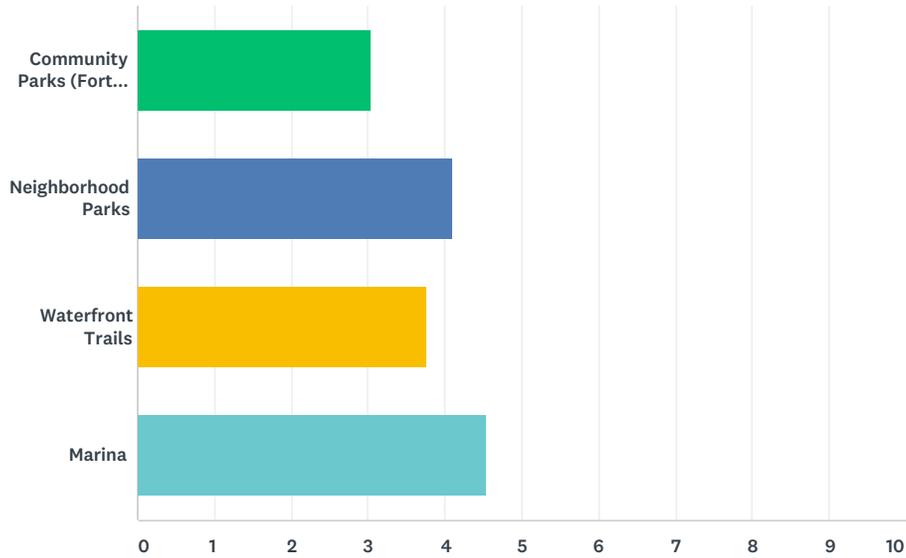
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	ALMOST EVERYDAY	3 TIMES A WEEK	ONCE A WEEK	ONCE OR TWICE A MONTH	NEVER	TOTAL	WEIGHTED AVERAGE
Spring (March - May)	17.52% 41	24.36% 57	23.50% 55	29.49% 69	5.13% 12	234	2.80
Summer (June - August)	27.47% 64	30.90% 72	17.17% 40	20.17% 47	4.29% 10	233	2.43
Fall (September - November)	11.16% 26	28.33% 66	23.18% 54	28.33% 66	9.01% 21	233	2.96
Winter (December - February)	6.49% 15	10.82% 25	21.21% 49	39.83% 92	21.65% 50	231	3.59

Q2 Please indicate how often you or members of your household visit each type of park within Oak Harbor?

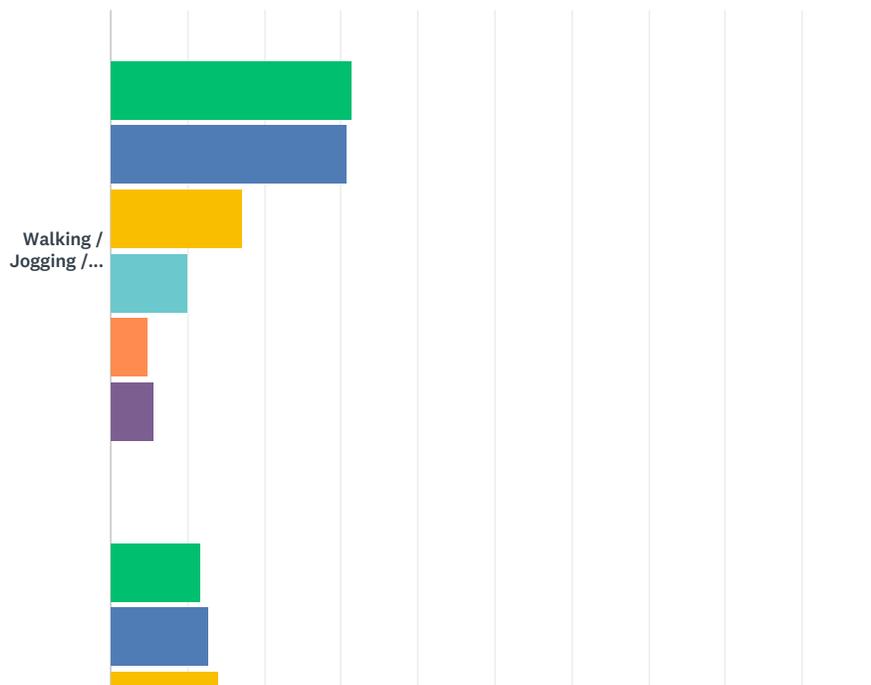
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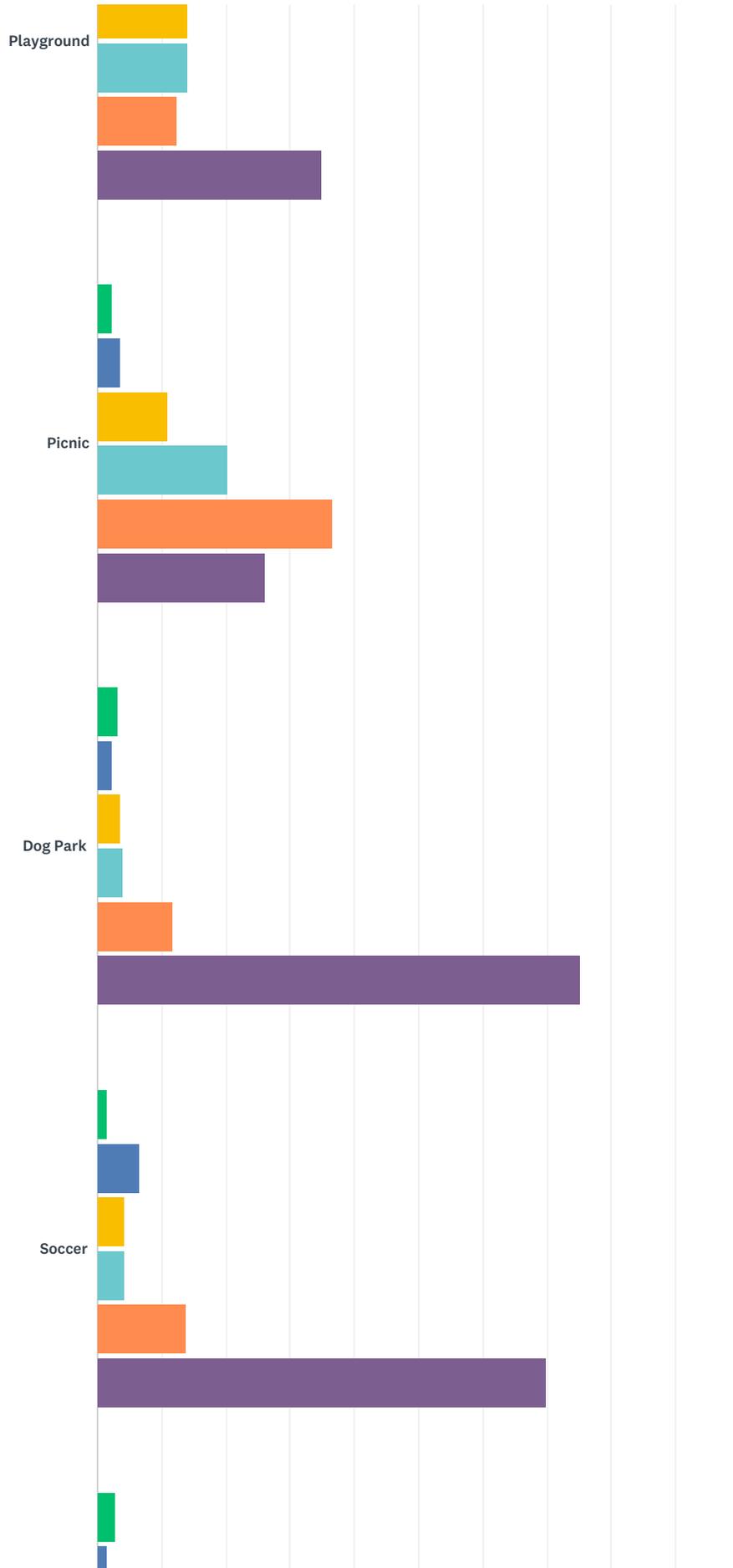


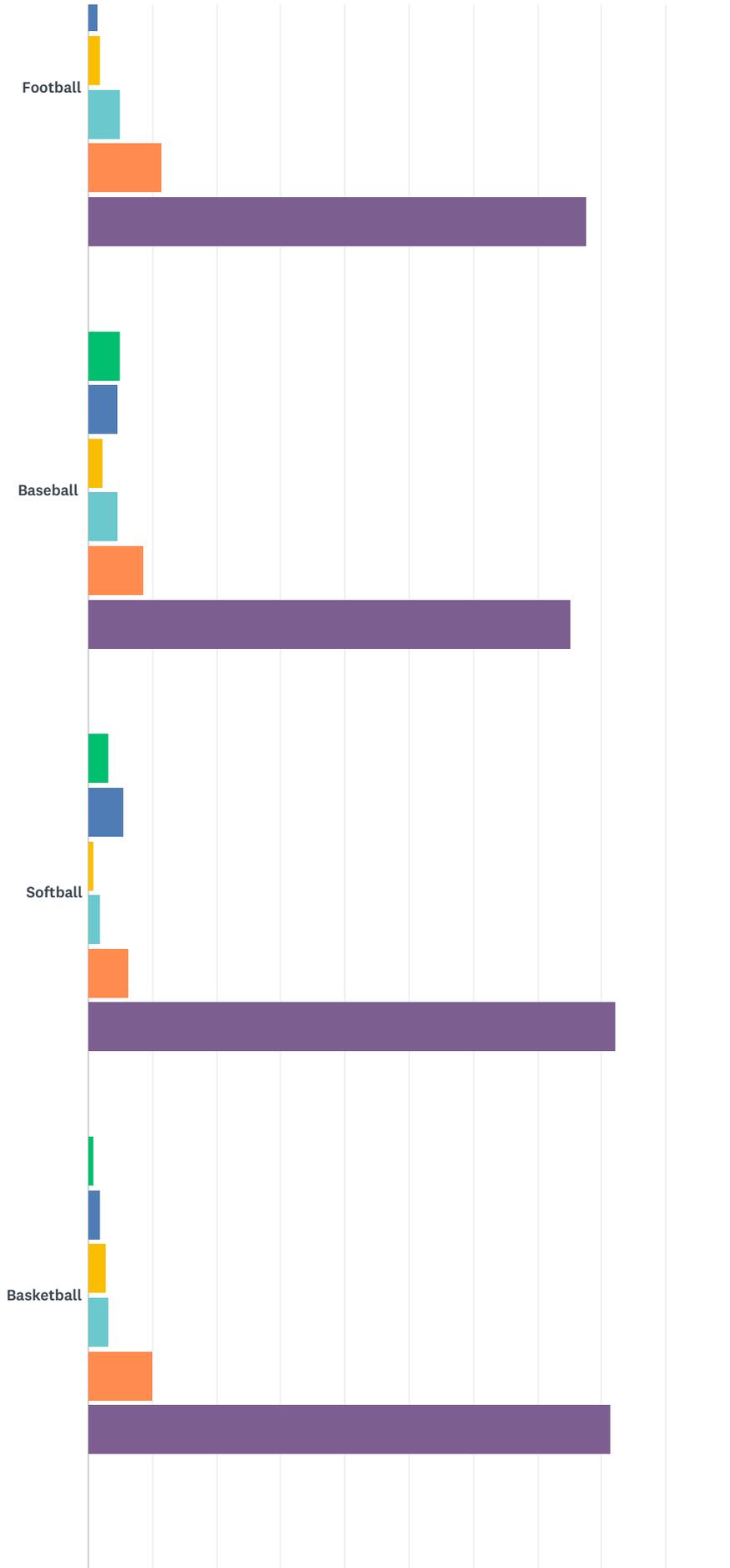
	ALMOST EVERYDAY	3 TIMES A WEEK	ONCE A WEEK	ONCE OR TWICE A MONTH	ONCE OR TWICE A SEASON	NEVER	TOTAL	WEIGHTED AVERAGE
Community Parks (Fort Nugent, Windjammer, Volunteer Parks)	15.15% 35	25.11% 58	22.08% 51	20.78% 48	12.55% 29	4.33% 10	231	3.03
Neighborhood Parks	9.13% 21	11.74% 27	13.91% 32	16.52% 38	23.04% 53	25.65% 59	230	4.10
Waterfront Trails	9.61% 22	12.66% 29	17.90% 41	24.89% 57	20.96% 48	13.97% 32	229	3.77
Marina	3.52% 8	9.25% 21	11.01% 25	14.98% 34	28.63% 65	32.60% 74	227	4.54

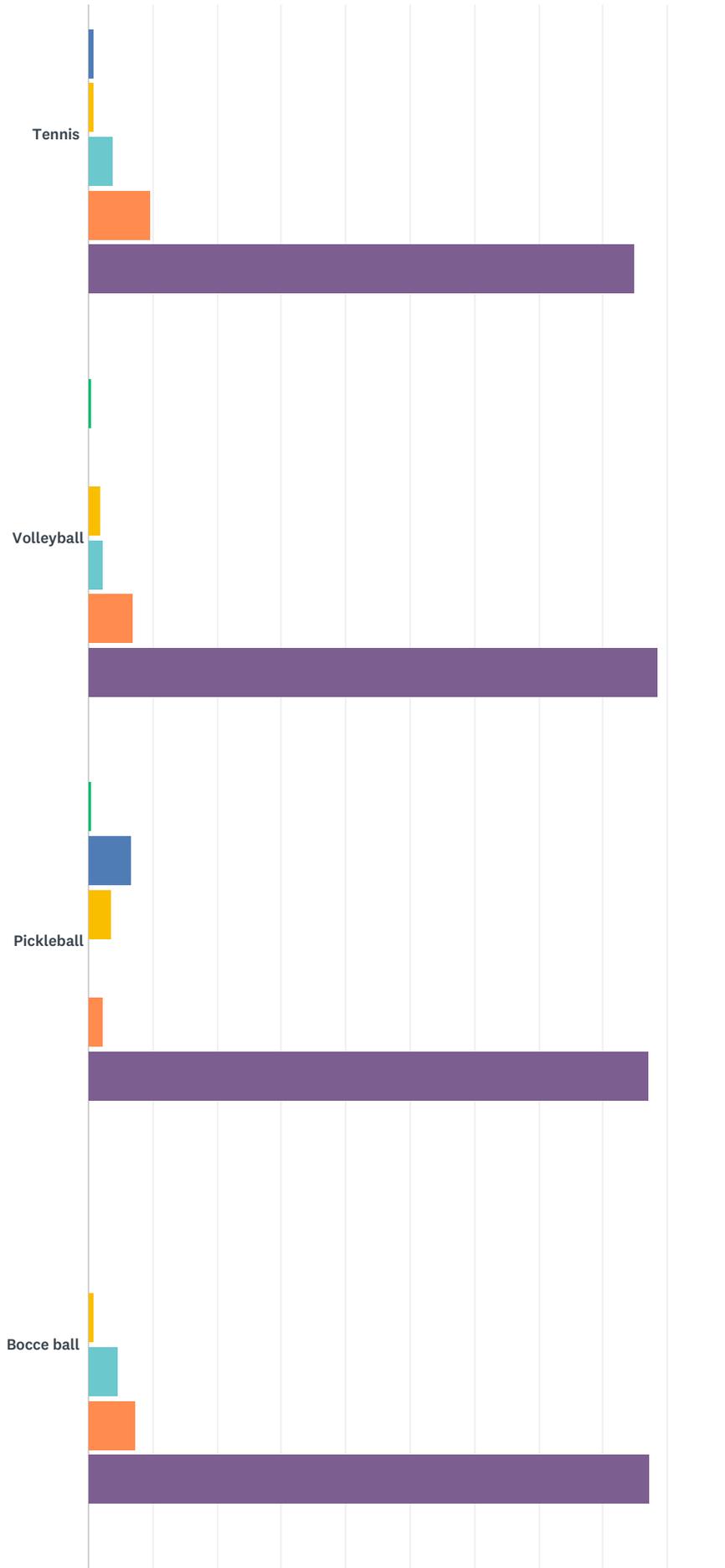
Q3 Which of the following activities do you or members of your household participate in and how often?

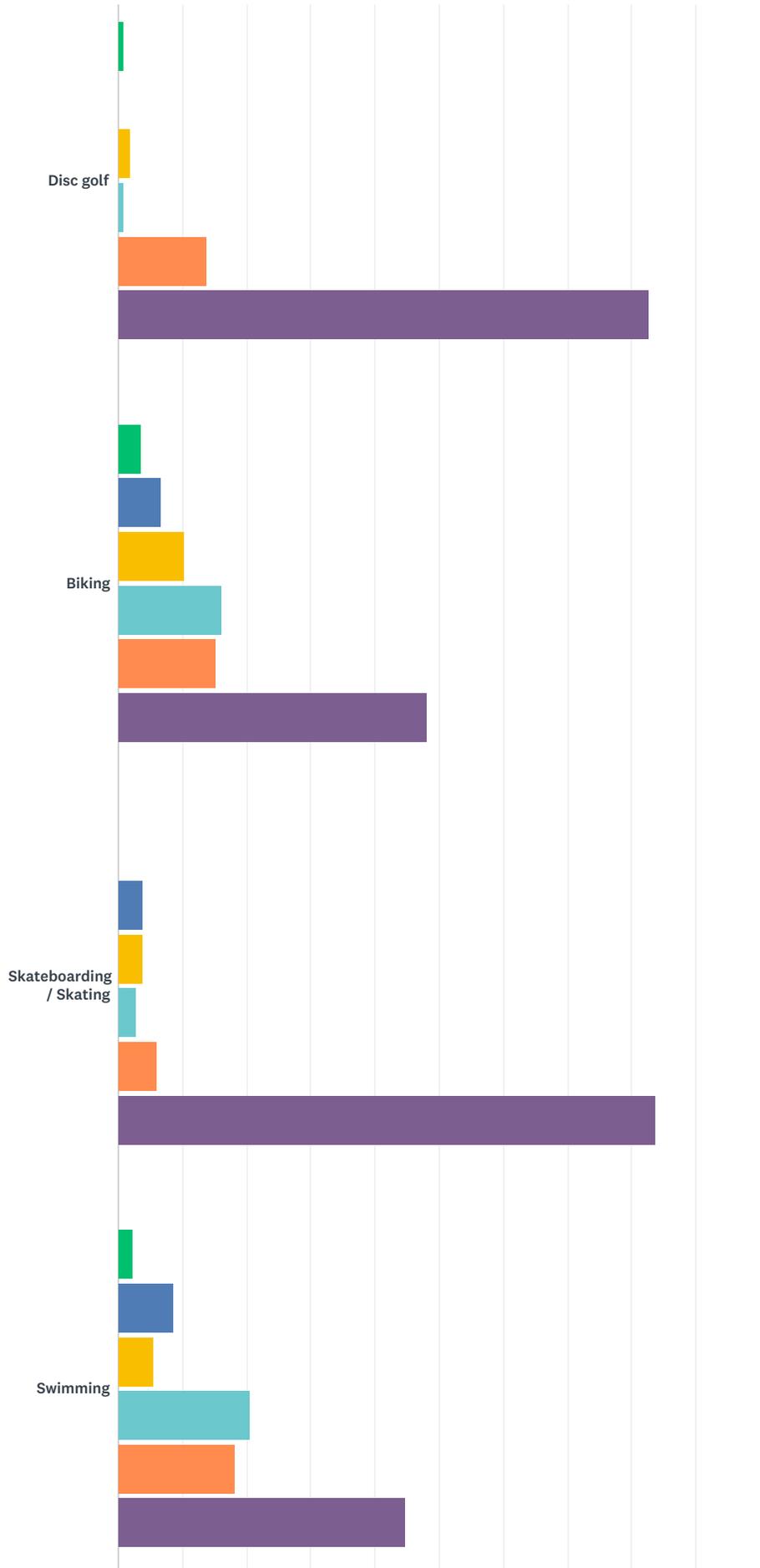
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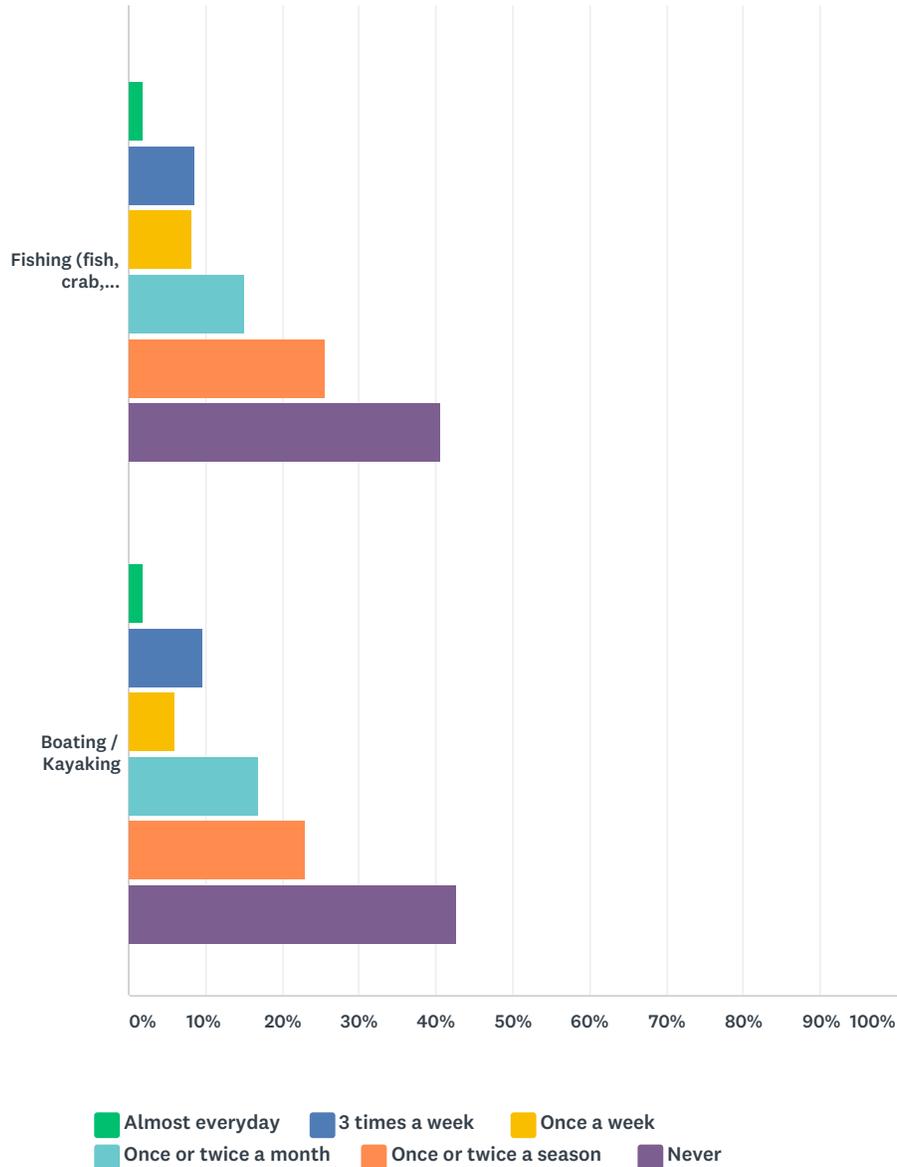










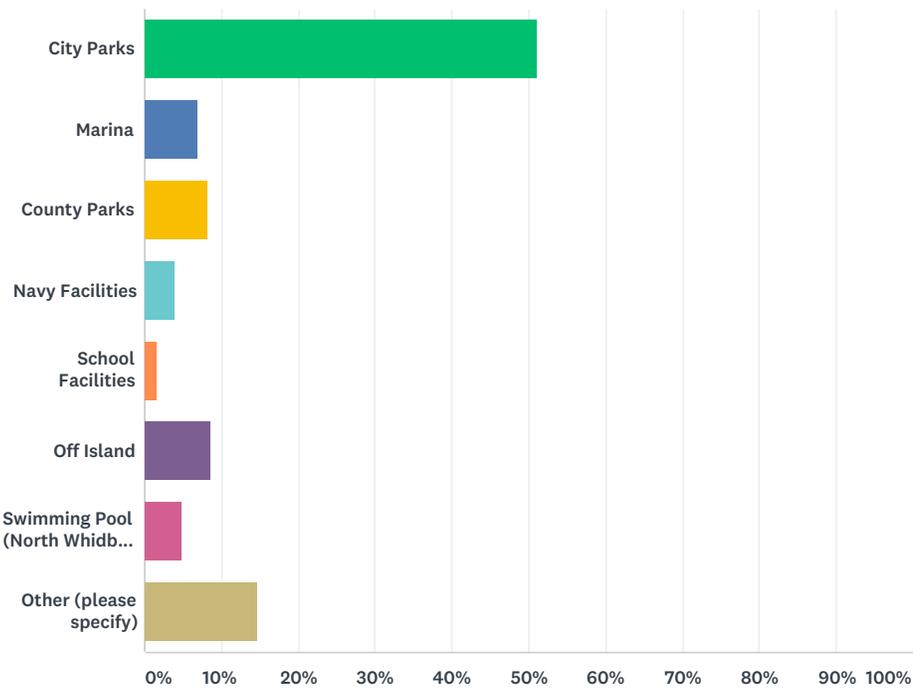


	ALMOST EVERYDAY	3 TIMES A WEEK	ONCE A WEEK	ONCE OR TWICE A MONTH	ONCE OR TWICE A SEASON	NEVER	TOTAL
Walking / Jogging / Running	31.28% 71	30.84% 70	17.18% 39	10.13% 23	4.85% 11	5.73% 13	227
Playground	11.82% 26	12.73% 28	14.09% 31	14.09% 31	12.27% 27	35.00% 77	220
Picnic	2.26% 5	3.62% 8	10.86% 24	20.36% 45	36.65% 81	26.24% 58	221
Dog Park	3.17% 7	2.26% 5	3.62% 8	4.07% 9	11.76% 26	75.11% 166	221
Soccer	1.39% 3	6.48% 14	4.17% 9	4.17% 9	13.89% 30	69.91% 151	216
Football	2.75% 6	1.38% 3	1.83% 4	5.05% 11	11.47% 25	77.52% 169	218
Baseball	4.98% 11	4.52% 10	2.26% 5	4.52% 10	8.60% 19	75.11% 166	221
Softball	3.18% 7	5.45% 12	0.91% 2	1.82% 4	6.36% 14	82.27% 181	220
Basketball	0.91% 2	1.82% 4	2.73% 6	3.18% 7	10.00% 22	81.36% 179	220

Tennis	0.00% 0	0.92% 2	0.92% 2	3.67% 8	9.63% 21	84.86% 185	218
Volleyball	0.46% 1	0.00% 0	1.83% 4	2.29% 5	6.88% 15	88.53% 193	218
Pickleball	0.45% 1	6.70% 15	3.57% 8	0.00% 0	2.23% 5	87.05% 195	224
Bocce ball	0.00% 0	0.00% 0	0.92% 2	4.59% 10	7.34% 16	87.16% 190	218
Disc golf	0.92% 2	0.00% 0	1.83% 4	0.92% 2	13.76% 30	82.57% 180	218
Biking	3.57% 8	6.70% 15	10.27% 23	16.07% 36	15.18% 34	48.21% 108	224
Skateboarding / Skating	0.00% 0	3.72% 8	3.72% 8	2.79% 6	6.05% 13	83.72% 180	215
Swimming	2.28% 5	8.68% 19	5.48% 12	20.55% 45	18.26% 40	44.75% 98	219
Fishing (fish, crab, shellfish, clam, etc)	1.83% 4	8.68% 19	8.22% 18	15.07% 33	25.57% 56	40.64% 89	219
Boating / Kayaking	1.83% 4	9.63% 21	5.96% 13	16.97% 37	22.94% 50	42.66% 93	218

Q4 Where do you prefer to participate in your favorite activities?

Answered: 231 Skipped: 5



ANSWER CHOICES	RESPONSES
City Parks	51.08% 118
Marina	6.93% 16
County Parks	8.23% 19
Navy Facilities	3.90% 9
School Facilities	1.73% 4

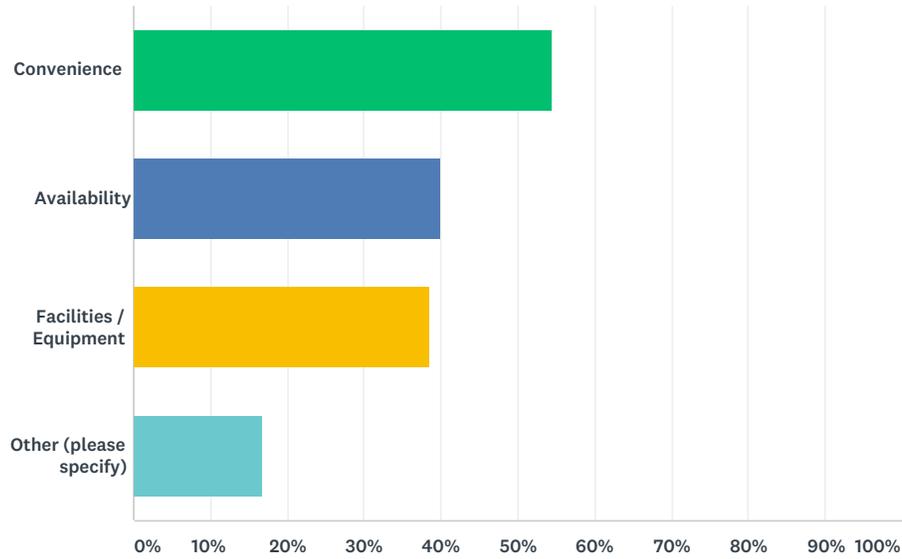
Off Island	8.66%	20
Swimming Pool (North Whidbey Parks & Rec)	4.76%	11
Other (please specify)	14.72%	34
TOTAL		231

#	OTHER (PLEASE SPECIFY)	DATE
1	Staysail RV park	9/13/2017 7:51 AM
2	Oak Harbor Christian School for pickleball	9/3/2017 8:38 AM
3	Senior Service Pickleball in Christion Sch Gym	8/30/2017 1:56 PM
4	State parks	8/29/2017 2:36 PM
5	Deception Pass	8/26/2017 9:11 AM
6	Putting other because it depends on the activity/envent	8/23/2017 11:47 AM
7	Near water	8/23/2017 8:24 AM
8	no public facilities for our favorite activites	8/23/2017 7:59 AM
9	the roads in and around Oak Harbor and the trails	8/23/2017 7:13 AM
10	the roads in and around Oak Harbor and the trails	8/23/2017 7:13 AM
11	We are at a city park, county park, navy facility, school facility, or the pool every day. Oak Harbor is our back yard.	8/22/2017 11:57 PM
12	water front trails out to Maylor Point	8/22/2017 9:56 AM
13	anywhere as long as I'm outdoors	8/22/2017 7:31 AM
14	We were going to City Beach a lot, but we are very disappointed with the changes so haven't been near as much. We love camping there and hope you keep the even park.	8/21/2017 11:46 PM
15	Equal mix between city and state parks	8/21/2017 11:17 PM
16	Many of the above...we do a variety	8/21/2017 1:11 PM
17	We love going to all the parks they each offer different things to do & different sceanery	8/21/2017 12:41 PM
18	state parks and Oak Harbor city beach (name should have never changed- it gave it a image that the city beach was owned by the public for all the enjoy- Windjammer does not have an identity and sounds snobbish. Most of the city parks no longer have playground equipment and \$ should be invested into those neighborhood parks also if you want people to live in Oak Harbor.	8/21/2017 12:29 PM
19	All of the above	8/21/2017 12:18 PM
20	Deception pass	8/21/2017 12:12 PM
21	Senior Center	8/21/2017 11:10 AM
22	city parks, county parks, school, navy parks, state parks, my familly does many diffrent activites	8/21/2017 9:50 AM
23	State parks	8/21/2017 8:34 AM
24	State Parks	8/21/2017 7:21 AM
25	Pool, city parks, marina, and county parks	8/19/2017 2:33 AM
26	City parks, County parks, state parks and the pool	8/18/2017 8:40 PM
27	State parks	8/18/2017 5:44 PM
28	trails specifically designed for walking and or bicycling -- separate from road sharing with cars	8/10/2017 10:56 AM
29	State Parks	8/2/2017 10:48 AM
30	state parks	7/28/2017 10:01 AM
31	State Parks	7/27/2017 3:34 PM
32	Utilize city, state and county walking trails	7/27/2017 2:43 PM
33	State Parks	7/27/2017 1:59 PM
34	state parks	7/18/2017 1:08 PM

Q5 Recreational facilities are made available to residents of Oak Harbor

by the various agencies mentioned above. Please indicate your reason(s) for choosing the location mentioned above for your most frequent activity.

Answered: 228 Skipped: 8



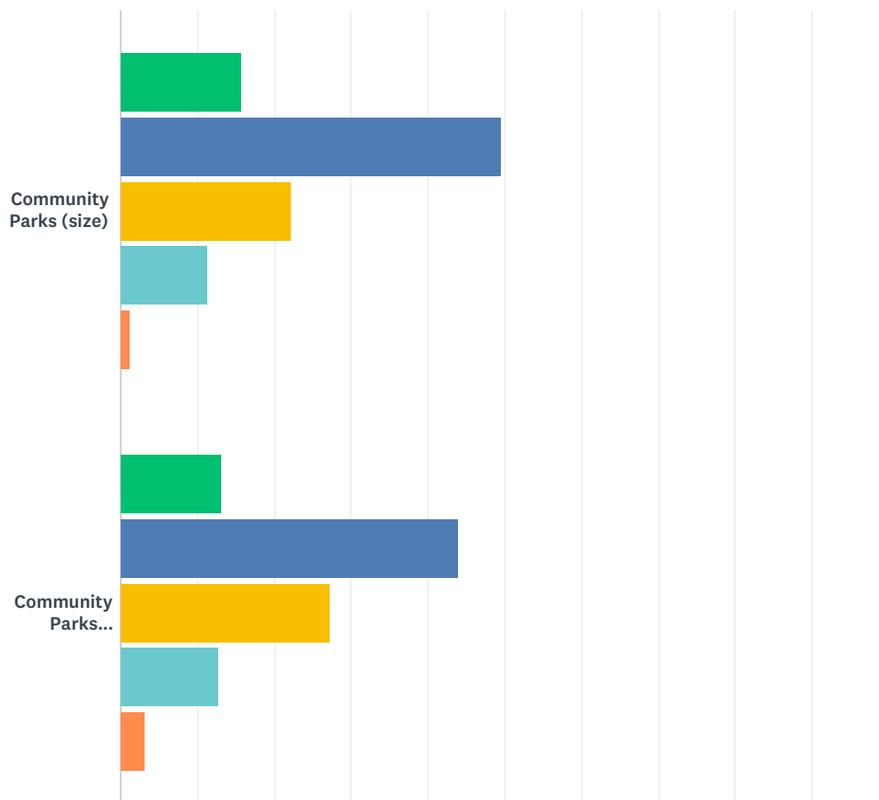
ANSWER CHOICES	RESPONSES
Convenience	54.39% 124
Availability	39.91% 91
Facilities / Equipment	38.60% 88
Other (please specify)	16.67% 38
Total Respondents: 228	

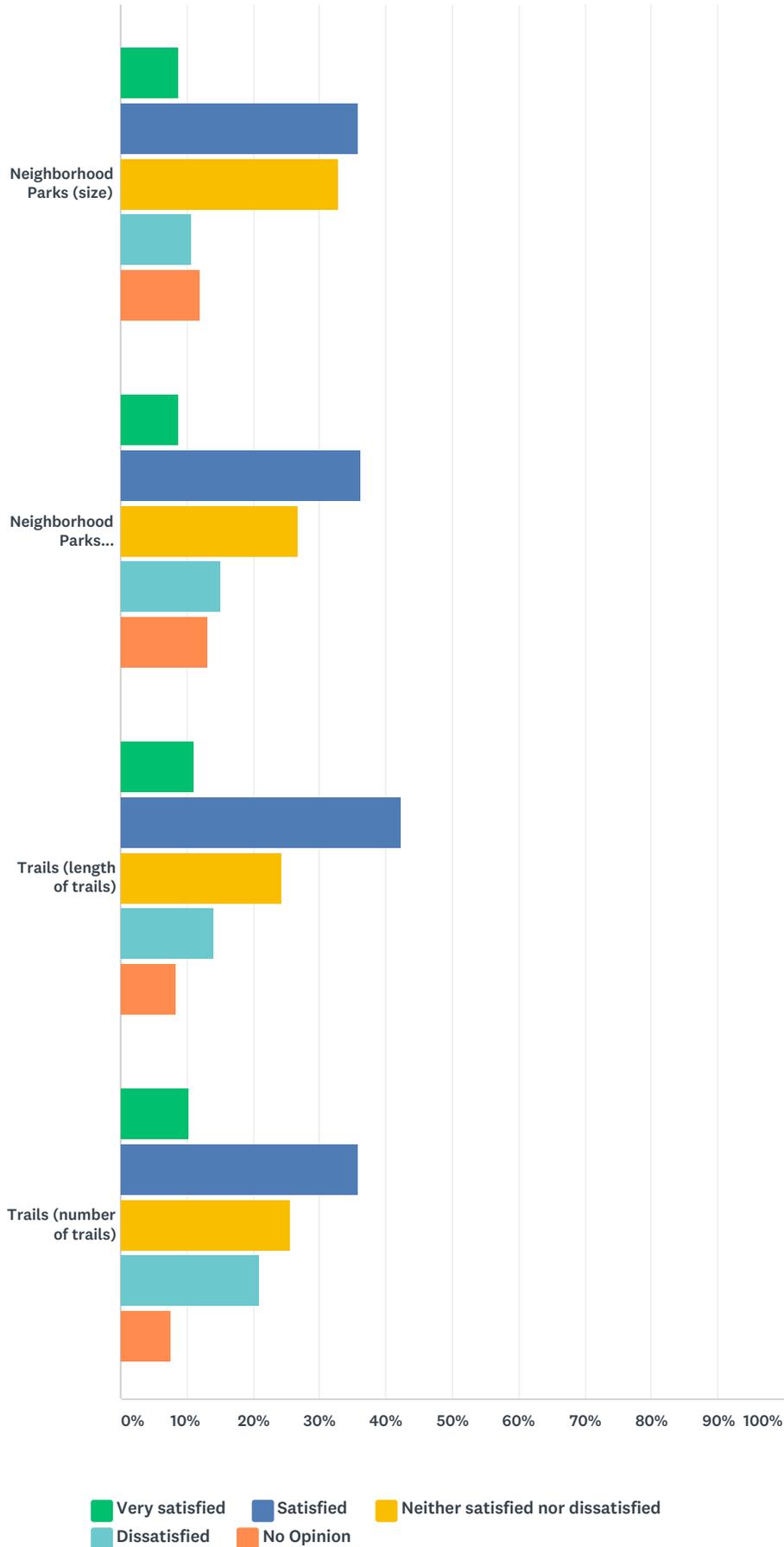
#	OTHER (PLEASE SPECIFY)	DATE
1	City Council and the decisions they are making make me go off island and enjoy outdoor activities.	9/1/2017 11:58 AM
2	Different activities in one place without many other people	8/26/2017 9:11 AM
3	Beach and views	8/24/2017 5:42 PM
4	Depends on the activity or event.	8/23/2017 11:47 AM
5	Beauty	8/23/2017 8:07 AM
6	for health and fitness and relaxation stress relief, the pool is a must	8/23/2017 7:24 AM
7	Green grass	8/22/2017 6:21 PM
8	The people of Oak Harbor are gross and racist and there are no other elements of the town that make it appealing.	8/22/2017 10:59 AM
9	i like running along the water	8/22/2017 9:56 AM
10	We have young children so we like playgrounds meant for smaller kids, preferably with a fence	8/22/2017 8:59 AM
11	proximity to the water	8/22/2017 7:31 AM
12	Suitable winds and open space for kite flying	8/21/2017 11:17 PM
13	Location	8/21/2017 10:48 PM
14	All of the above although City Beach does need another restroom	8/21/2017 3:09 PM
15	Cost	8/21/2017 2:57 PM
16	That's where the games are held	8/21/2017 2:57 PM
17	Cost	8/21/2017 1:07 PM
18	Size, beauty	8/21/2017 12:12 PM

19	Friendly people, activities geared to my age	8/21/2017 11:10 AM
20	lot of the city park are missing equipment. way to much drugs activite and people carrying guns for my family to enjoy parks.	8/21/2017 9:50 AM
21	I love the water and I prefer staying intown for my activities.	8/21/2017 8:35 AM
22	cleanliness	8/18/2017 10:41 PM
23	Where they activities are scheduled	8/18/2017 10:32 PM
24	It is SAFE!!! Other city parks are not.	8/18/2017 9:10 PM
25	The local softball fields are in horrible condition. I prefer to go on base and use those fields for training.	8/18/2017 7:33 PM
26	Only place available	8/18/2017 7:10 PM
27	Customer service	8/18/2017 6:22 PM
28	Beauty, trails	8/18/2017 5:44 PM
29	safety, design	8/10/2017 10:56 AM
30	Location	8/2/2017 10:48 AM
31	better areas, less filth	7/28/2017 10:01 AM
32	Nicer areas to visit	7/27/2017 7:33 PM
33	Aesthetics/Views	7/27/2017 4:07 PM
34	Beauty and solitude of State Parks	7/27/2017 3:34 PM
35	Nice walking	7/27/2017 2:43 PM
36	Anacortes great walking trails, Cap Sante, marina	7/27/2017 2:38 PM
37	natural beauty	7/18/2017 1:08 PM
38	offer the facilities and league i play volleyball in	7/18/2017 12:32 PM

Q6 How satisfied are you with the existing size and quantity of City owned parks within Oak Harbor?

Answered: 233 Skipped: 3

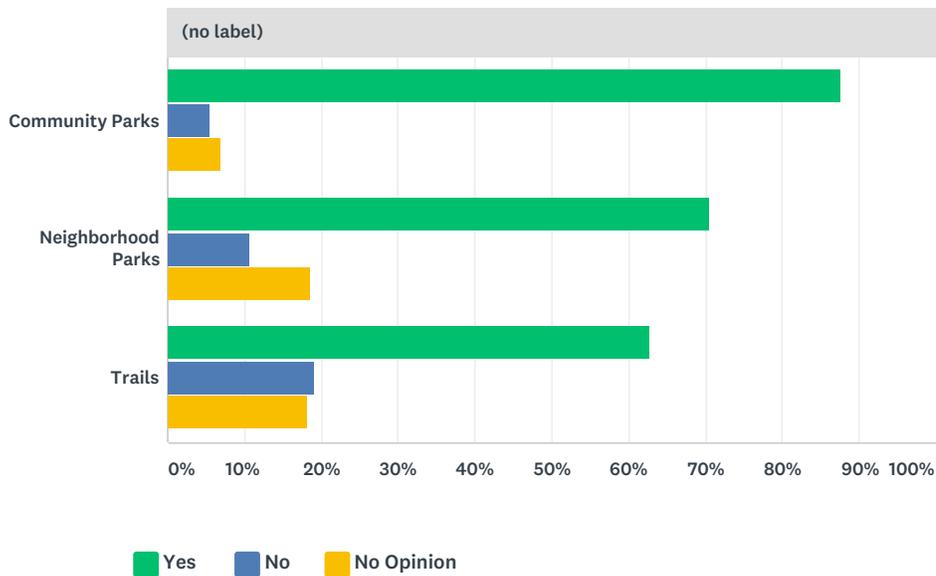




	VERY SATISFIED	SATISFIED	NEITHER SATISFIED NOR DISSATISFIED	DISSATISFIED	NO OPINION	TOTAL
Community Parks (size)	15.65% 36	49.57% 114	22.17% 51	11.30% 26	1.30% 3	230
Community Parks (quantity)	13.16% 30	43.86% 100	27.19% 62	12.72% 29	3.07% 7	228
Neighborhood Parks (size)	8.85% 20	35.84% 81	32.74% 74	10.62% 24	11.95% 27	226
Neighborhood Parks (quantity)	8.81% 20	36.12% 82	26.87% 61	14.98% 34	13.22% 30	227
Trails (length of trails)	11.01% 25	42.29% 96	24.23% 55	14.10% 32	8.37% 19	227
Trails (number of trails)	10.27% 23	35.71% 80	25.45% 57	20.98% 47	7.59% 17	224

Q7 Are City owned parks conveniently located?

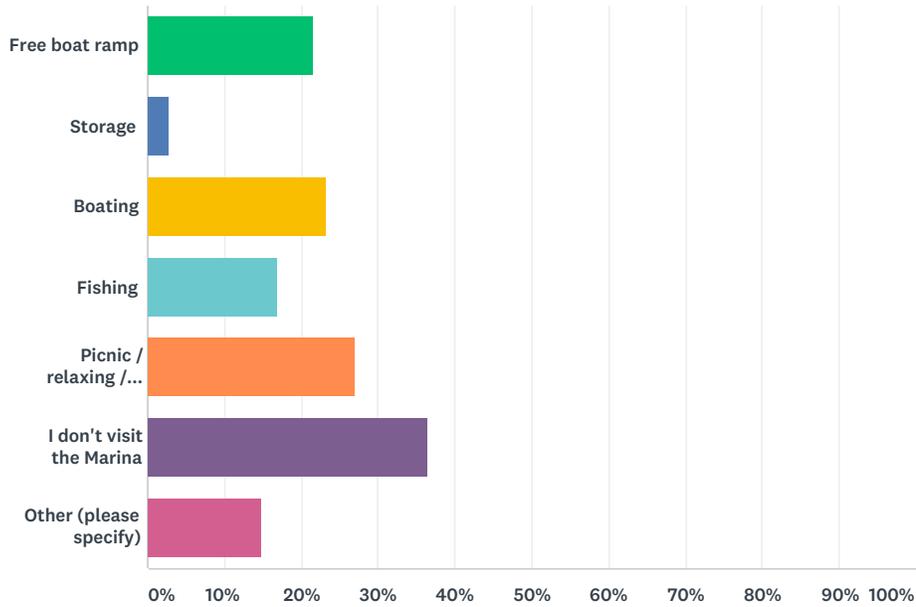
Answered: 225 Skipped: 11



(no label)	YES	NO	NO OPINION	TOTAL
Community Parks	87.73% 193	5.45% 12	6.82% 15	220
Neighborhood Parks	70.56% 151	10.75% 23	18.69% 40	214
Trails	62.73% 138	19.09% 42	18.18% 40	220

Q8 If you visit the Marina, what are your reasons for visiting? Please check all that apply.

Answered: 223 Skipped: 13



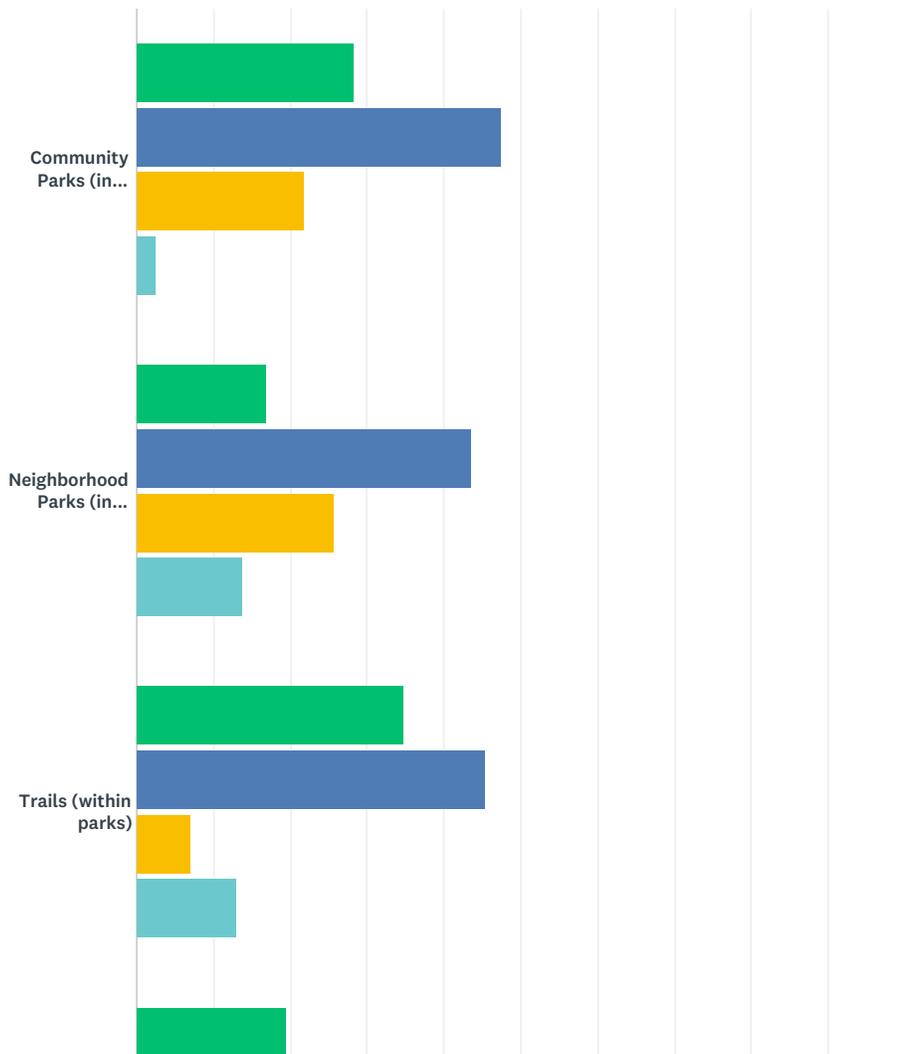
ANSWER CHOICES	RESPONSES
Free boat ramp	21.52% 48
Storage	2.69% 6
Boating	23.32% 52
Fishing	17.04% 38
Picnic / relaxing / leisure activities	26.91% 60
I don't visit the Marina	36.32% 81
Other (please specify)	14.80% 33
Total Respondents: 223	

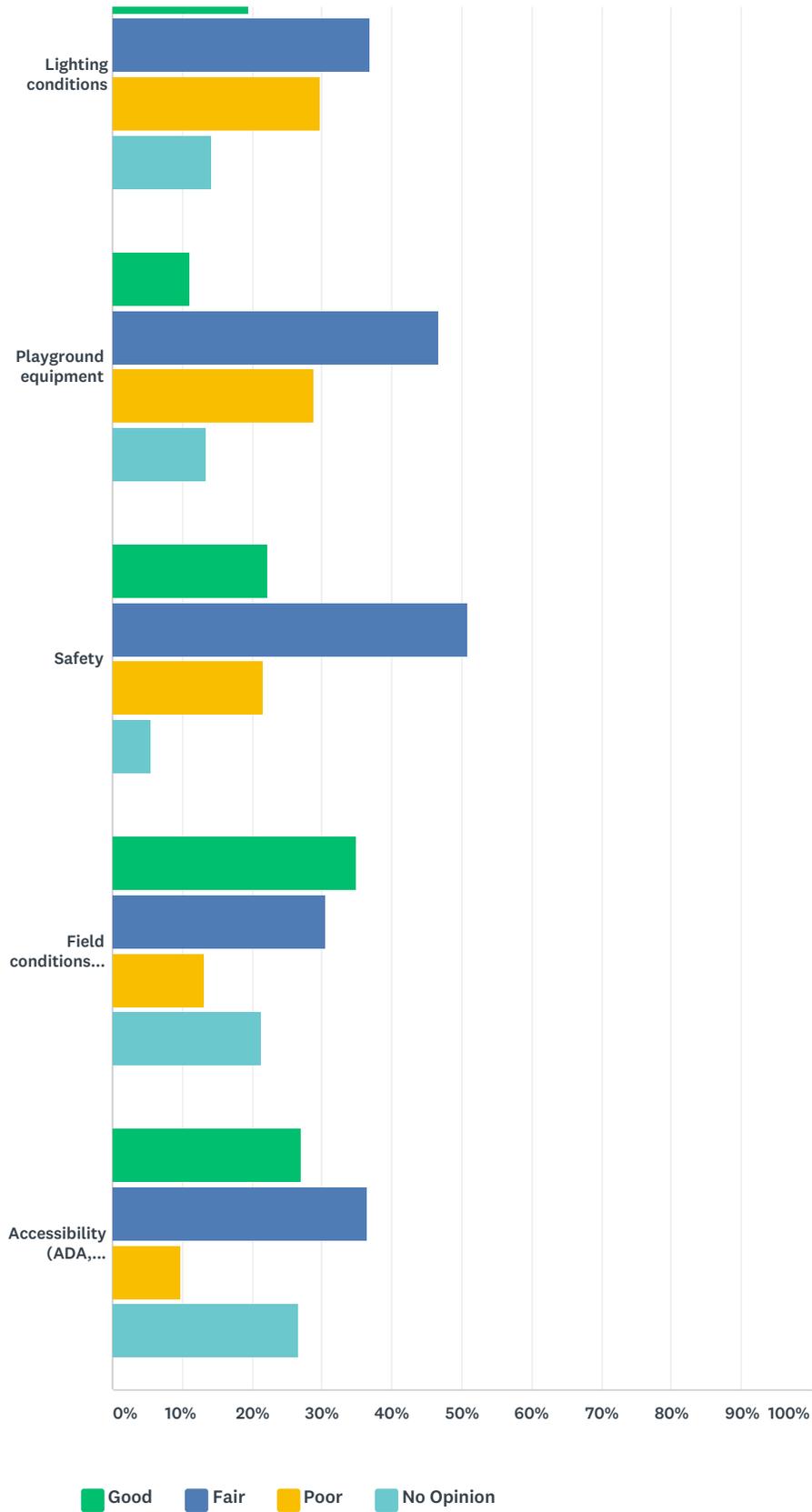
#	OTHER (PLEASE SPECIFY)	DATE
1	K	9/14/2017 2:17 PM
2	walking/Biking Trail	9/3/2017 8:29 AM
3	crab station	9/2/2017 7:43 AM
4	refueling pumpout excellent service	8/30/2017 1:56 PM
5	walking	8/29/2017 9:59 PM
6	Maylor point trail access	8/29/2017 8:01 PM
7	Hiking/walking the Maylor's Point trail	8/29/2017 12:13 PM
8	Walking	8/26/2017 9:11 AM
9	View and ambiance	8/24/2017 5:42 PM
10	Walking	8/24/2017 1:57 PM
11	Walk through on maylor point Trail	8/23/2017 3:09 PM
12	Walking	8/23/2017 12:37 PM
13	beauty and views and relaxation of being around the boats and docks	8/23/2017 7:24 AM
14	riding by	8/23/2017 7:13 AM
15	riding by	8/23/2017 7:13 AM
16	fireworks	8/23/2017 5:10 AM
17	Walking	8/22/2017 10:43 PM
18	running through	8/22/2017 9:56 AM

19	special events	8/22/2017 7:31 AM
20	Taking pictures	8/21/2017 11:39 PM
21	Pokestops	8/21/2017 5:58 PM
22	See people I know and go out on their boats.	8/21/2017 12:37 PM
23	only visit when have to.....	8/21/2017 9:50 AM
24	I jog the marina from Windjammer to Maylor point trail	8/21/2017 9:20 AM
25	N	8/21/2017 8:34 AM
26	Waterfront Trail	8/21/2017 7:21 AM
27	Friends invitation to their special event or celebration aboard their boat	8/19/2017 9:16 AM
28	Walking Mayor Pt. Trail	8/18/2017 4:44 PM
29	utilizing the walking/biking trail (passing through)	8/10/2017 10:56 AM
30	The waterfront trail passes through the Marina. Plus they have a restroom.	7/28/2017 7:34 AM
31	Crabbing	7/27/2017 3:34 PM
32	Maylor trail acces	7/27/2017 2:43 PM
33	walk the docks, walk thr trailer to Maylors point	7/27/2017 2:38 PM

Q9 In your opinion, how would you rate the general conditions of equipment and facilities in Oak Harbor's parks?

Answered: 231 Skipped: 5



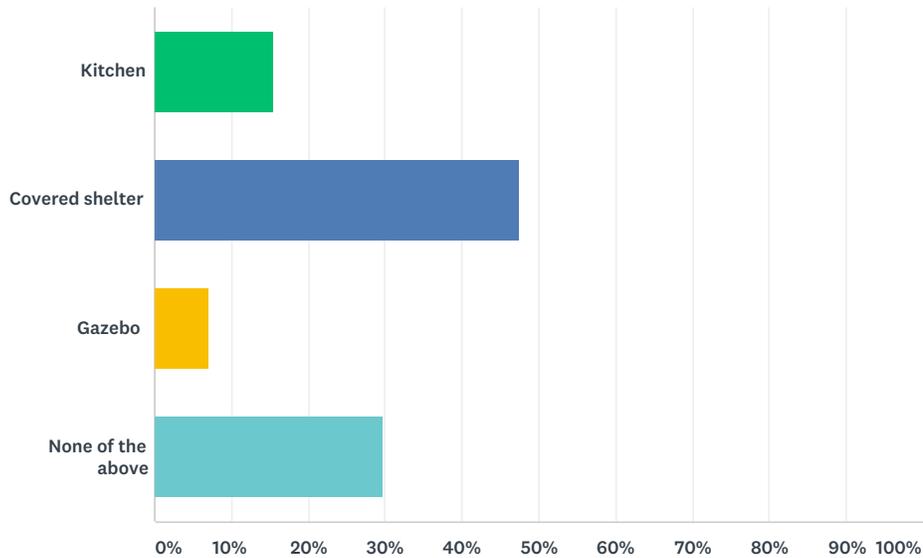


	GOOD	FAIR	POOR	NO OPINION	TOTAL
Community Parks (in general)	28.26% 65	47.39% 109	21.74% 50	2.61% 6	230
Neighborhood Parks (in general)	16.89% 38	43.56% 98	25.78% 58	13.78% 31	225

Trails (within parks)	34.67% 78	45.33% 102	7.11% 16	12.89% 29	225
Lighting conditions	19.47% 44	36.73% 83	29.65% 67	14.16% 32	226
Playground equipment	11.11% 25	46.67% 105	28.89% 65	13.33% 30	225
Safety	22.07% 49	50.90% 113	21.62% 48	5.41% 12	222
Field conditions (baseball, soccer, football, basketball, etc.)	35.00% 77	30.45% 67	13.18% 29	21.36% 47	220
Accessibility (ADA, sidewalks, etc.)	27.03% 60	36.49% 81	9.91% 22	26.58% 59	222

Q10 Among the park facilities that are available for reservations, which facility type would you like to see more of?

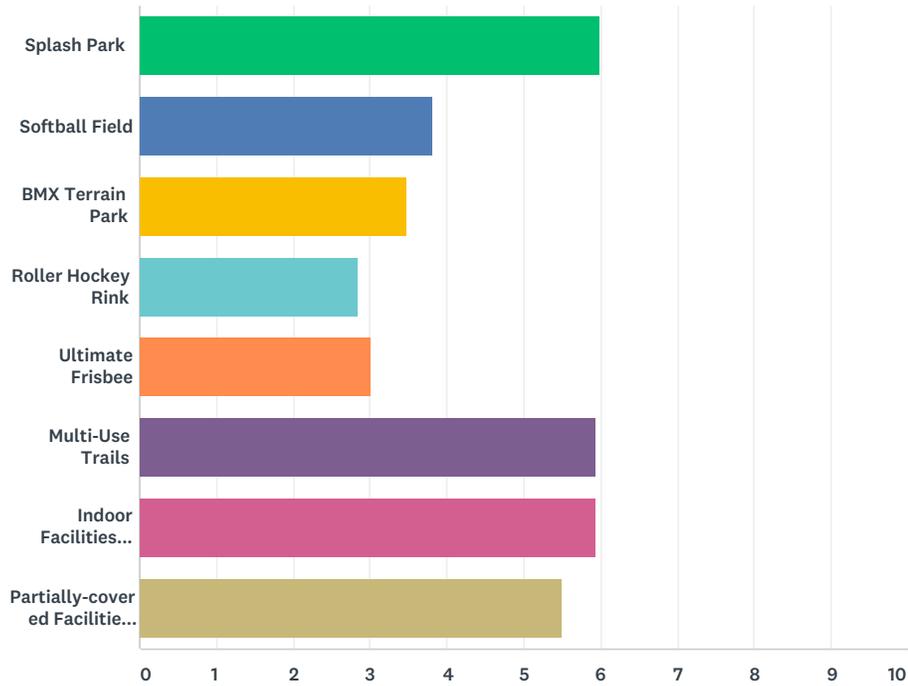
Answered: 225 Skipped: 11



ANSWER CHOICES	RESPONSES
Kitchen	15.56% 35
Covered shelter	47.56% 107
Gazebo	7.11% 16
None of the above	29.78% 67
TOTAL	225

Q11 Please rank in order of your preference NEW facilities you would like to see within Oak Harbor. If there is a desired facility not listed below, please include a comment in Question 18.

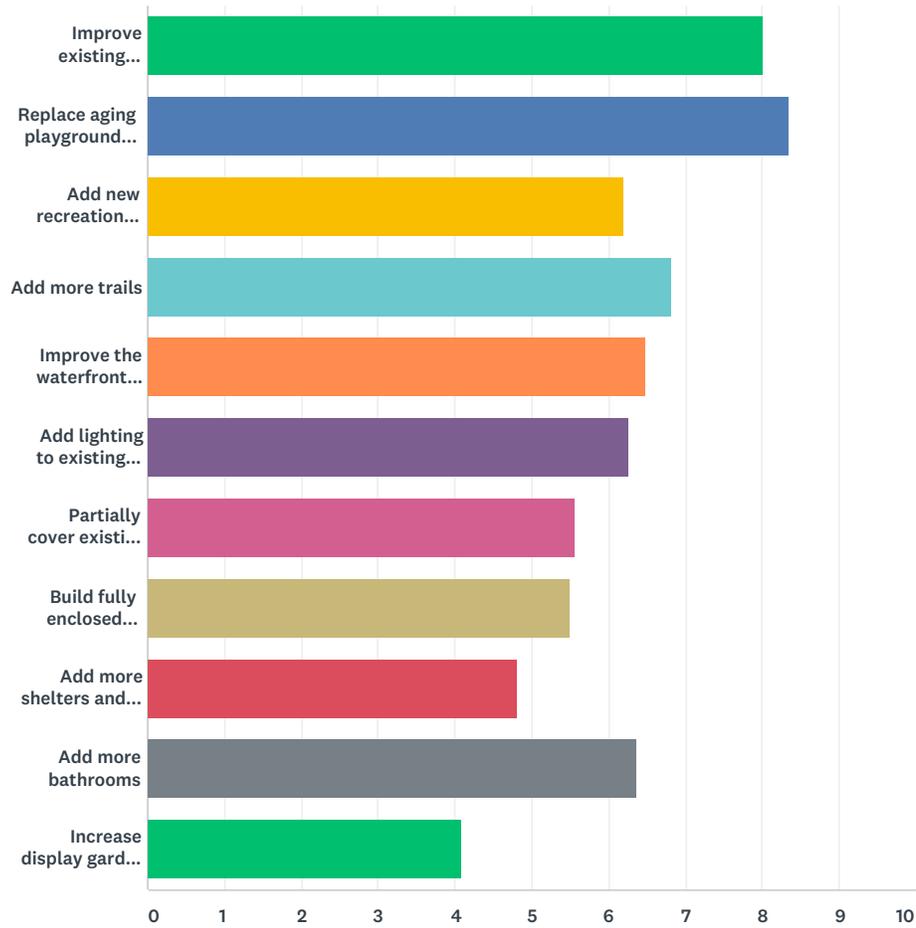
Answered: 224 Skipped: 12



	1	2	3	4	5	6	7	8	TOTAL	SCORE
Splash Park	40.72% 79	14.43% 28	11.34% 22	10.82% 21	5.15% 10	4.12% 8	2.58% 5	10.82% 21	194	5.98
Softball Field	6.11% 11	8.33% 15	10.00% 18	11.11% 20	16.67% 30	12.78% 23	18.33% 33	16.67% 30	180	3.81
BMX Terrain Park	1.14% 2	10.80% 19	7.39% 13	7.95% 14	17.05% 30	18.18% 32	19.32% 34	18.18% 32	176	3.48
Roller Hockey Rink	1.15% 2	1.72% 3	6.32% 11	6.90% 12	14.94% 26	17.82% 31	26.44% 46	24.71% 43	174	2.84
Ultimate Frisbee	1.14% 2	2.27% 4	3.98% 7	12.50% 22	12.50% 22	24.43% 43	22.73% 40	20.45% 36	176	3.01
Multi-Use Trails	25.63% 51	18.09% 36	18.09% 36	18.09% 36	11.06% 22	4.02% 8	3.02% 6	2.01% 4	199	5.95
Indoor Facilities (i.e., sports court, rink, etc.)	21.83% 43	25.89% 51	20.30% 40	11.17% 22	7.61% 15	7.61% 15	2.54% 5	3.05% 6	197	5.95
Partially-covered Facilities (i.e., roofed courts, etc.)	11.00% 22	22.50% 45	23.50% 47	18.50% 37	9.50% 19	7.50% 15	3.00% 6	4.50% 9	200	5.50

Q12 Please rank the following on where you would like to see park funding spent over the next six years.

Answered: 185 Skipped: 51

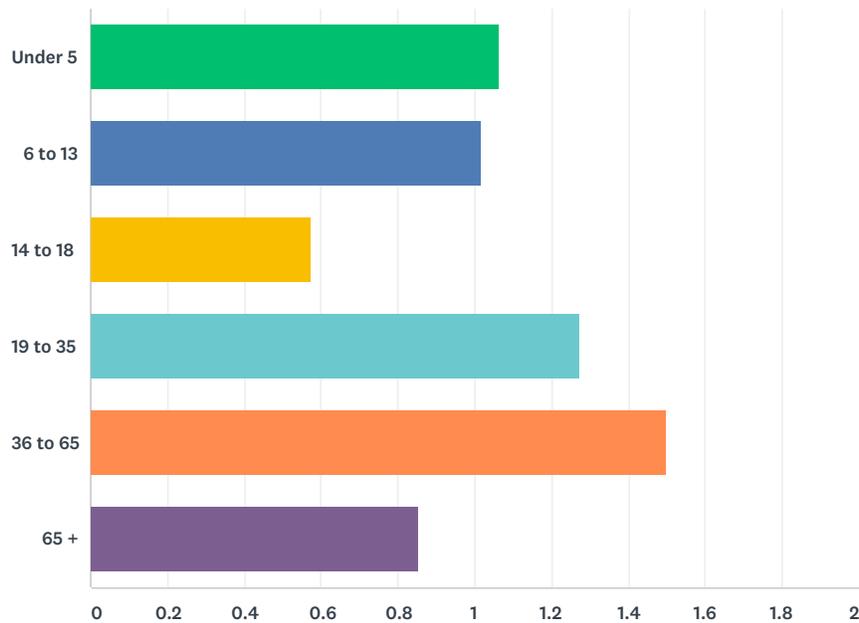


	1	2	3	4	5	6	7	8	9	10	11	TOTAL	S
Improve existing recreation facilities (i.e. fields and courts)	18.42% 28	22.37% 34	13.16% 20	11.84% 18	7.24% 11	7.24% 11	6.58% 10	3.95% 6	2.63% 4	3.95% 6	2.63% 4	152	
Replace aging playground equipment	32.90% 51	14.19% 22	12.26% 19	8.39% 13	7.74% 12	6.45% 10	5.16% 8	5.81% 9	1.94% 3	1.29% 2	3.87% 6	155	
Add new recreation facilities (soft ball courts, etc.)	9.09% 14	8.44% 13	13.64% 21	9.74% 15	8.44% 13	9.74% 15	5.84% 9	7.14% 11	9.74% 15	12.34% 19	5.84% 9	154	
Add more trails	11.69% 18	12.34% 19	12.99% 20	12.34% 19	6.49% 10	11.69% 18	5.84% 9	8.44% 13	6.49% 10	5.84% 9	5.84% 9	154	
Improve the waterfront trail into a promenade	13.55% 21	10.32% 16	9.03% 14	10.97% 17	8.39% 13	5.16% 8	10.32% 16	7.10% 11	11.61% 18	8.39% 13	5.16% 8	155	
Add lighting to existing facilities	2.63% 4	9.21% 14	15.13% 23	11.18% 17	11.84% 18	12.50% 19	9.21% 14	9.21% 14	5.92% 9	7.24% 11	5.92% 9	152	
Partially cover existing facilities	1.38% 2	6.90% 10	6.21% 9	11.03% 16	7.59% 11	13.79% 20	17.93% 26	12.41% 18	10.34% 15	8.97% 13	3.45% 5	145	

Build fully enclosed facilities	10.81% 16	6.08% 9	5.41% 8	4.05% 6	11.49% 17	8.11% 12	6.76% 10	16.22% 24	10.14% 15	10.14% 15	10.81% 16	148
Add more shelters and kitchens	2.78% 4	4.86% 7	6.94% 10	4.17% 6	9.72% 14	6.25% 9	11.11% 16	12.50% 18	18.75% 27	15.28% 22	7.64% 11	144
Add more bathrooms	9.87% 15	9.87% 15	5.92% 9	14.47% 22	11.18% 17	7.24% 11	11.84% 18	7.24% 11	8.55% 13	11.18% 17	2.63% 4	152
Increase display gardens / streetscape / flower beds / general beautification	2.00% 3	7.33% 11	6.00% 9	2.67% 4	7.33% 11	8.00% 12	6.67% 10	6.67% 10	6.67% 10	10.00% 15	36.67% 55	150

Q13 How many in your household? Please indicate the number of people in each age group.

Answered: 231 Skipped: 5



ANSWER CHOICES	AVERAGE NUMBER	TOTAL NUMBER	RESPONSES
Under 5		1	109
6 to 13		1	120
14 to 18		1	84
19 to 35		1	125
36 to 65		1	169
65 +		1	90
Total Respondents: 231			

#	UNDER 5	DATE
1	2	9/21/2017 4:13 PM
2	5	9/14/2017 2:17 PM

3	2	9/6/2017 9:43 AM
4	0	9/3/2017 12:37 PM
5	2	9/3/2017 8:38 AM
6	0	8/30/2017 10:39 PM
7	0	8/29/2017 1:53 PM
8	0	8/29/2017 12:30 PM
9	0	8/29/2017 10:50 AM
10	1	8/24/2017 10:57 PM
11	2	8/24/2017 7:09 PM
12	3	8/24/2017 1:57 PM
13	0	8/24/2017 1:47 PM
14	1	8/23/2017 11:07 PM
15	2	8/23/2017 10:30 PM
16	1	8/23/2017 3:09 PM
17	0	8/23/2017 12:37 PM
18	2	8/23/2017 8:07 AM
19	2	8/23/2017 6:05 AM
20	0	8/23/2017 5:10 AM
21	1	8/22/2017 11:57 PM
22	2	8/22/2017 10:13 PM
23	1	8/22/2017 10:02 PM
24	1	8/22/2017 9:07 PM
25	1	8/22/2017 8:42 PM
26	2	8/22/2017 6:21 PM
27	1	8/22/2017 4:56 PM
28	0	8/22/2017 10:59 AM
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34	1	8/22/2017 4:34 AM
35	5	8/22/2017 1:11 AM
36	0	8/21/2017 11:39 PM
37	0	8/21/2017 11:17 PM
38	2	8/21/2017 10:26 PM
39	1	8/21/2017 9:47 PM
40	0	8/21/2017 8:16 PM
41	2	8/21/2017 5:58 PM
42	1	8/21/2017 4:43 PM
43	3	8/21/2017 4:21 PM
44	4	8/21/2017 4:11 PM
45	2	8/21/2017 3:56 PM
46	1	8/21/2017 3:11 PM
47	0	8/21/2017 3:09 PM
48	0	8/21/2017 2:35 PM

49	0	8/21/2017 2:32 PM
50	0	8/21/2017 2:03 PM
51	2	8/21/2017 1:56 PM
52	0	8/21/2017 1:20 PM
53	1	8/21/2017 1:07 PM
54	2	8/21/2017 1:03 PM
55	3	8/21/2017 11:45 AM
56	1	8/21/2017 10:04 AM
57	0	8/21/2017 9:57 AM
58	1	8/21/2017 9:42 AM
59	1	8/21/2017 9:30 AM
60	1	8/21/2017 9:23 AM
61	1	8/21/2017 9:20 AM
62	2	8/21/2017 9:20 AM
63	0	8/21/2017 8:51 AM
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66	0	8/21/2017 8:28 AM
67	1	8/21/2017 8:25 AM
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69	2	8/20/2017 9:43 AM
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72	0	8/19/2017 9:16 AM
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86	2	8/18/2017 5:58 PM
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94	3	8/18/2017 4:14 PM

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100	0	7/31/2017 7:33 AM
101	0	7/28/2017 9:34 AM
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103	1	7/27/2017 5:18 PM
104	1	7/27/2017 3:36 PM
105	0	7/27/2017 3:35 PM
106	3	7/27/2017 2:51 PM
107	1	7/27/2017 2:48 PM
108	0	7/27/2017 1:59 PM
109	0	7/17/2017 5:09 PM
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57	4	8/21/2017 9:50 AM
58	1	8/21/2017 9:42 AM
59	2	8/21/2017 9:30 AM
60	1	8/21/2017 9:23 AM
61	2	8/21/2017 9:07 AM
62	2	8/21/2017 8:56 AM
63	1	8/21/2017 8:51 AM
64	1	8/21/2017 8:44 AM
65	2	8/21/2017 8:34 AM
66	0	8/21/2017 8:28 AM
67	0	8/21/2017 8:25 AM
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76	1	8/19/2017 5:51 AM

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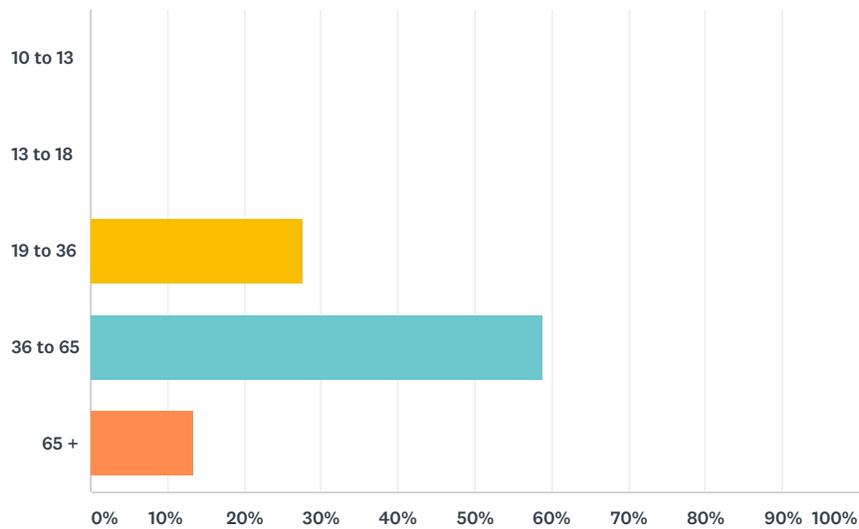
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Q14 Which age category do you fall into?

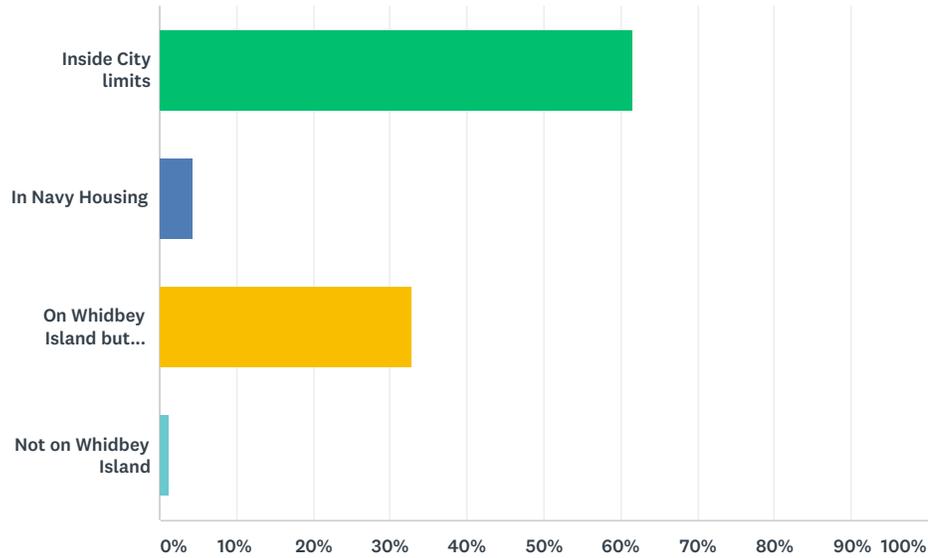
Answered: 231 Skipped: 5



ANSWER CHOICES	RESPONSES	
10 to 13	0.00%	0
13 to 18	0.00%	0
19 to 36	27.71%	64
36 to 65	58.87%	136
65 +	13.42%	31
TOTAL		231

Q15 Where do you live?

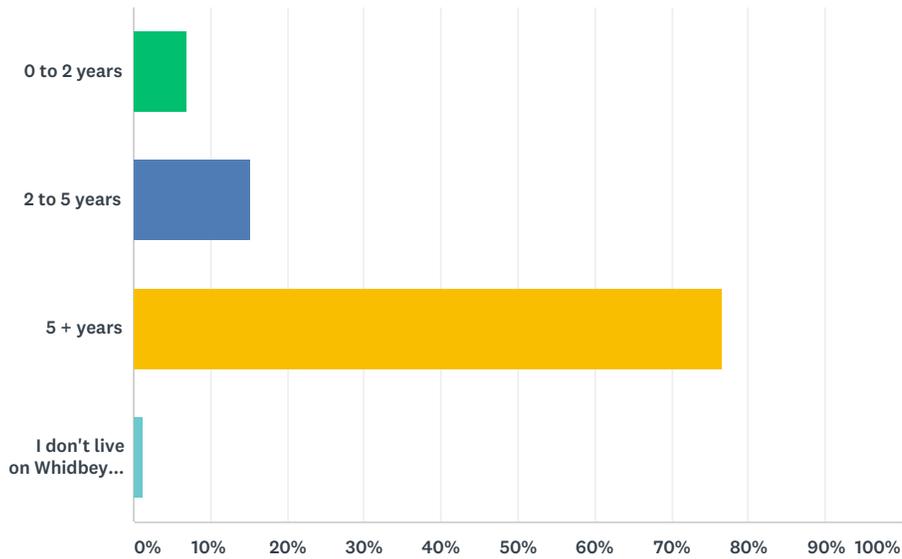
Answered: 231 Skipped: 5



ANSWER CHOICES	RESPONSES
Inside City limits	61.47% 142
In Navy Housing	4.33% 10
On Whidbey Island but outside City limits	32.90% 76
Not on Whidbey Island	1.30% 3
TOTAL	231

Q16 If you live on Whidbey Island, how long have you lived here?

Answered: 230 Skipped: 6

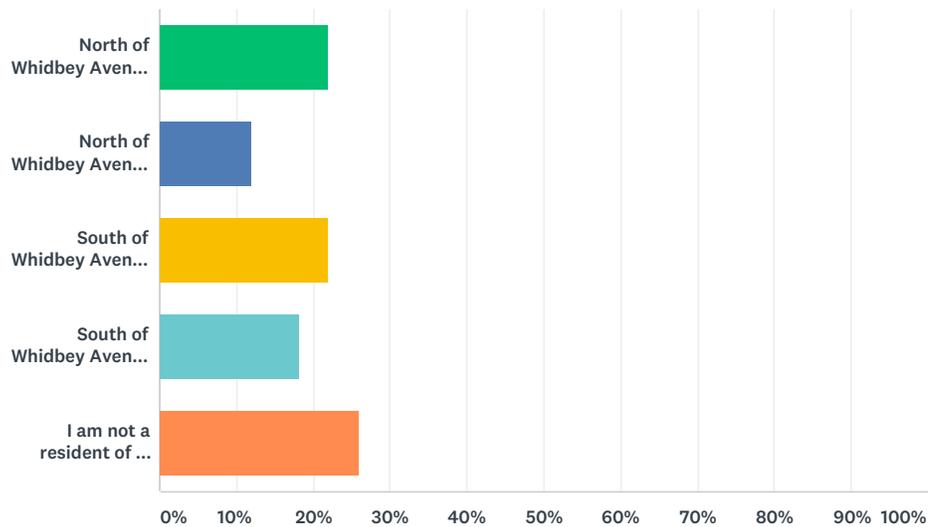


ANSWER CHOICES	RESPONSES
0 to 2 years	6.96% 16
2 to 5 years	15.22% 35
5 + years	76.52% 176
I don't live on Whidbey Island	1.30% 3

TOTAL	230
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Q17 If you reside in City limits, which quadrant of the City do you live in?

Answered: 209 Skipped: 27



ANSWER CHOICES	RESPONSES	
North of Whidbey Avenue and West of Oak Harbor Road	22.01%	46
North of Whidbey Avenue and East of Oak Harbor Road	11.96%	25
South of Whidbey Avenue and West of Oak Harbor Road	22.01%	46
South of Whidbey Avenue and East of Oak Harbor Road	18.18%	38
I am not a resident of Oak Harbor.	25.84%	54
TOTAL		209

Q18 Any additional comments regarding Parks:

Answered: 105 Skipped: 131

#	RESPONSES	DATE
1	We would like to see the Staysail park remain open It brings money into the city for businesses as well. There is a high volume of Canadian money coming in to Oak Harbor as we buy our food, spend on entertainment and shop locally in OakHarbor. There is no other option for RV site close by	9/13/2017 7:51 AM
2	Pickleball is the fastest growing sport amongst active seniors (and most addictive). The sport has many elements that challenge and help keep a senior sharp: stamina, coordination skills, social contact, snow birds spending the summers in Oak Harbor looking for a pickleball court.	9/3/2017 8:38 AM
3	I would like more pickle ball courts. If you are considering a splash park, ask the City of Auburn how much success they had with their park. It was hardly used during most of the year, and on the few days it was used, over crowded with serious problems. An activity like mini golf or any activity that would be a more year around activity would be a better choice than a splash park. Think year around activities in the City!	9/3/2017 8:29 AM
4	marina dock in poor condition, debris, cleats and fenders around poles. All commercial, especially crabbers, should pay you a percentage of catch[thousands\$] and fund your repairs. They are businesses using our public facilities to enhance their profits. Need to stop this practice.	9/2/2017 7:43 AM

5	The city needs to keep an open park and where families can come and roam. All the added features don't make a park nor does it draw people from off island like city council is hoping for. Keep things simple for all to enjoy not just one demographic like what is being proposed. Also if this is going to be costing so much to implement then maybe people should pay to enter the park. You want it you pay for it. Also removing the ball fields is a stupid idea. Parks do have ball fields and they should be there for families to enjoy. More money spent to relocate once again a stupid decision by city council for the ball fields. Apparently this city council likes to spend the tax payers money on items that are already in place in the park. The park before all the construction and ideas was a fun place to visit with family and friends and now its going to be an area that looks nice but unusable.	9/1/2017 11:58 AM
6	Pickleball Courts will be draw in the future	8/30/2017 10:39 PM
7	When younger I played tennis now we play pickleball, there are more seniors moving into this area and the only outdoor pickleball court is asphalt and very difficult to play on. Some days we have 15 people show up to play on 2 indoor courts at the Senior center. When we come to play there we also do our shopping there so we support your community as well as the senior center. Please consider putting in more indoor pickleball courts as well as outdoor facilities. Thank You	8/30/2017 1:56 PM
8	NEED PICKLE COURTS, INCLUDING INDOOR	8/30/2017 8:45 AM
9	Please build an indoor pickleball facility. It is the fastest growing sport for all ages in America.	8/29/2017 9:08 PM
10	A water park would be an expensive upkeep and insurance cost with few days of use in our climate. A miniature golf course would be more family friendly, less expensive and more attractive. both visitors and locals could use the facility nearly year round.	8/29/2017 8:01 PM
11	Better Pickleball courts indoors and outside	8/29/2017 2:36 PM
12	Need to add additional pickleball courts, both indoor and outdoor.	8/29/2017 2:06 PM
13	So many people are playing pickleball in this city! It's a great sport for all ages!	8/29/2017 1:53 PM
14	Pickle Ball is fastest growing sport in America. Seniors benefit in a variety of ways from playing pickle ball. City of Oak Harbor benefits because seniors come to play PB and spend money in stores & restaurants while in town.	8/29/2017 1:04 PM
15	Pickleball courts w/ tennis court fencing and nets. Benches for sitting.	8/29/2017 12:59 PM
16	We need protected pickleball courts.	8/29/2017 12:30 PM
17	My number 1 for question 11 would be indoor pickleball courts	8/29/2017 12:13 PM
18	Dedicated pickleball courts are needed in Oak Harbor and throughout Whidbey Island to accommodate its growing popularity.	8/29/2017 11:10 AM
19	Please do not add parking near the waterside condo. People will loiter & smoke pot & make a lot of noise at night. Please do not add benches or cover shelter near the condos. Homeless & junkies will hang out and sleep there. This is a huge problem in Oak Harbor.	8/26/2017 11:28 AM
20	Oak Harbor is such a beautiful place. Improving neighborhood parks for younger children, community parks for older children and youth, and trails (bike, walk/jog, and exercise) for all ages. Would love to see some of the events spread to the park areas to distribute some of the crowds. In addition, patrols of some kind (law enforcement/neighborhood watch) need to be available to maintain safety for all residents.	8/26/2017 9:11 AM
21	Would love a splash park	8/24/2017 7:09 PM
22	Please build an indoor rec center. With the sun setting so early in the winter months and the rainier weather it's hard to get out and be active. If there was an indoor place to play we would be there everyday. Even if there was a fee involved.	8/23/2017 10:30 PM
23	Keep a camping park, make parks safer by patrolling for the inebriated homeless	8/23/2017 3:09 PM
24	Windjammer park should be the given the highest priority for funding the parks with a strategy that provides facilities to attract all age groups particularly our youth and for facilities to accommodate large group gatherings such as music festivals etc.	8/23/2017 9:50 AM
25	I would be nice to see our parks better taken care of and keep cleaner. Love Parkes in neighborhoods they are just so fun down	8/23/2017 8:24 AM
26	keep some of the RV's and camp spots, do not take them all away...keep at least the ones that are functioning there now...leave the lagoon alone, keep it.	8/23/2017 7:24 AM
27	Hank does a great job	8/23/2017 7:13 AM
28	Hank does a great job	8/23/2017 7:13 AM
29	enforce the removal of homeless people	8/23/2017 5:10 AM
30	Oak Harbor is naturally beautiful. It does rain often and that's generally what sends us back home in the wet season. An indoor area would be great to get our kids out to exercise every evening.	8/22/2017 11:57 PM

31	Add RV park near downtown parks.	8/22/2017 10:43 PM
32	Keep the drug dealers off the equipment at night. How about upgrading the old pool? The kiddie pool is getting rough and add in a splash zone for sensory stimulation for kids with disabilities.	8/22/2017 10:13 PM
33	I would like to see more multi use trails and trails that connect neighborhoods. A pump track and other cycling venues would be great to.	8/22/2017 8:58 PM
34	The playground equipment in Windjammer needs to go. It is rusty and falling apart. The swimming lagoon is also gross and filled with bird shit most times.	8/22/2017 10:59 AM
35	open area(grass) is best--also keep the baseball fields!!!	8/22/2017 9:56 AM
36	I would love to have a covered or indoor playground or two so there's a place for kids to play when it's raining. A splash pad would be fun, but only used for a couple months in the summer. A covered/indoor playground could be used year-round.	8/22/2017 8:59 AM
37	Fix what we already have first. Make the parks more off-leash dog friendly and kid safe before adding new things.	8/22/2017 7:31 AM
38	An amphitheater for live music and theater would be amazing	8/22/2017 7:31 AM
39	More shade More clean bathrooms Lighting Covered picnic areas More swings --the red ones More garbage cans More playground equipment in smaller parks	8/22/2017 1:11 AM
40	The main thing I do in the city's parks, be it our neighborhood park (in Shadow Glen) or at City Beach (I don't care if the new official name is Windjammer Park, it's City Beach and always will be!) is kite flying. Preserving open space that I can use this is my number one priority. Secondly, the neighborhood parks could really use bathroom facilities. It's too far to go home when I need to use the bathroom because of the nature of my physical challenges. Adding a grill or two, and some tables, to the neighborhood park in Shadow Glen also wouldn't hurt. It's really not what I would even call a park, myself. The equipment maintenance in this park (the only neighborhood park I visit) is abysmal.	8/21/2017 11:17 PM
41	I would like to have improvements, but I don't want my mortgage to go up to pay for the improvements. I understand that my be impossible. I am tired of my mortgage having to go up to pay everything in the city!! If gets too expensive to pay the mortgage, then it would be time to sell the house and move!!	8/21/2017 10:26 PM
42	Why are all the sports areas for boys so well maintained and the fields where the girls have to play are lacking?	8/21/2017 9:55 PM
43	I would love to see updated facilities (restrooms) and playground equipment at the existing OH parks, fresh paint, etc. I also think more needs to be done to revitalize the waterfront. Rebuild the wharf and place businesses not condos on the water. Tourists want to sit on the water and have a beer while looking at the scenery, not browse antiques two blocks up on pioneer....	8/21/2017 9:47 PM
44	I would like to see a fresh water shower next to the lagoon to rinse off. And perhaps reduce the depth so that seaweed doesn't grow and the bottom of the lagoon remains visible. The outflow needs to be improved during the summer months as algae starts forming. The grates underneath the bridge prevent it from escaping. Less flowers, more trees. Flowers that bloom all the time release a lot of pollen and aggravate allergies. And it is much cooler in the summer underneath the shade of a tree and they have other health benefits. Unfortunately I'm seeing a lot of poor pruning cuts that will lead to further need of pruning and the death of some very nice trees (ie Smith Park, Pioneer road between midway and regatta). The WSU Master Gardening program has lots of information on that.	8/21/2017 8:16 PM
45	Need more security at night. I shouldn't have to worry about finding used needles in paly areas. Homeless shouldn't be allowed to park there cars in the parking lot all day, and smoke marijuana and cigarettes in the park.	8/21/2017 5:58 PM
46	summer programs for youth...board games, crafts, croquet, net games (volleyball, badminton). Would pair nicely with the OHSD summer lunch program:)	8/21/2017 5:10 PM
47	The boys baseball fields are in bad need of repair from a safety aspect and a playability stand point.	8/21/2017 4:43 PM
48	More/better parking for all parks	8/21/2017 4:17 PM
49	We need move parks for children in wheelchairs so they can play also. They can't move around in the woodchips.	8/21/2017 4:11 PM
50	Leave the RV park....we need it!!!	8/21/2017 3:09 PM
51	I think a splash pad would be awesome and new playground equipment in the 6th street park(Richard kimball) and Heller/whidbey ave park would be great. I've lived here for 9 years. These two parks are closest to us and have seriously old equipment	8/21/2017 1:11 PM

52	I think that something needs to be done about the hobos all over the park/town. There should be more lighting at City Beach. A splash park would be great. My family has visited the one in Anacortes multiple time since it opened this June. My one comment about that is the water should be heated. Even with this hot summer the water at the Anacortes splash pad was ice cold. Please strongly think about layout before just throwing the park together.	8/21/2017 1:03 PM
53	Improve the campground not eliminate!!	8/21/2017 1:01 PM
54	I prefer we not make the park into more soccer fields and things that need a lot of maintenance. Also I think we should have kept the RV park. It generated money for us.	8/21/2017 12:37 PM
55	Keep the City Beach area- open space. And call it City Beach....what is wrong with keeping the name it had for 50 years? Keep the beach ball fields in the location that they are it add character and open space to downtown. A splash park will be a nice addition to city beach and will keep some families from traveling to Anacortes to their splash park. But that will only be used for 2.5 months. Ball Fields are used twice as long. The old basketball court on the waterfront is used by teens and young adults all year long and is unique to downtown. I don't know if it is moved off the waterfront how much a new court will be used. Please build up neighborhood parks and replace the playground equipment that has been removed. The money allotted for parks need to be spread around town and not all dumped into city beach. The park on SE 6th only has the swings frame and a old basketball court left. New young families are moving into the area because that is the only housing they can afford. We need them to move to Oak Harbor and not Anacortes because it is more kid friendly. Bring back the camp ground to it full size once the dirt has been removed. What happen to the cute gazebo in Hal Ramaley park? He did so much to beautify Oak Harbor- we had flowers everywhere- and now it is dull, ugly and concrete. I am against using city beach property to build a conference center- the City should buy one or more of the empty stores or property and expand city property instead of taking away open space to fit everything on one small plot of land. Also sad to say but Oak Harbor need to control the homeless who take advantage of the public restrooms and other shelters making them unusable or stinky.....that is why I am against building more restrooms down on City Beach because I am not comfortable using the existing ones.	8/21/2017 12:29 PM
56	Please work with NWPRD to take over the pool if their levy fails.	8/21/2017 12:18 PM
57	I would love to see mile markers on city trails so we can see how far we have walked.	8/21/2017 11:45 AM
58	There is nothing in this survey directed toward older adult facilities, such as an enclosed gym or adult "playground" equipment.	8/21/2017 11:10 AM
59	There are too many neighborhood parks and they are rarely kept up and the equipment is in poor condition. Limit the amount of parks and use extra funding to improve larger parks. De-fund the Art Fund and reroute to fund park improvements.	8/21/2017 10:04 AM
60	Removing the little league ballfields from city beach was a huge mistake. It also seems that those in charge of making design decisions have already made up their mind so these surveys are just for show.	8/21/2017 9:50 AM
61	Who do talk to about drug use in parks? how do you go about get equipment, trails, drains fixed in parks? Trees removed and messes left behind cleaned up? Everyone in Oak Harbor answer know my dept., will get back sometime never.....	8/21/2017 9:50 AM
62	There is lots of drug use in the parks. Needles and human waste being found. There needs to more patrols or surveillance. The junkies and homeless don't need to be hanging out where our children play.	8/21/2017 9:42 AM
63	There needs to be more fencing and equipment for preschool age and that includes fully fencing the parks. If there are no modifications besides that I would be happier. I am seeing Parks all around the city, that once something breaks it is completely removed instead of replaced. Half the parks in the city are no longer usable or any fun. A splash park would be fun, so we wouldn't have to travel off Island for that, but I think a lot should go back into the parks that we already have or making one of the neighborhood parks into a splash park. One of the parks like the park off of 6th Avenue with a windmill, where there is no play equipment there anymore.	8/21/2017 9:30 AM
64	Incorporate art made to be touched throughout City Beach such as large granite shells, etc that kids can sit on or climb...	8/21/2017 9:20 AM
65	I love windjammer and ft. Nugent. My biggest worry are the homeless around windjammer and freund trail	8/21/2017 8:51 AM
66	We need a community center that all can use. Yes I know Navy already has these but civilians can't use them!!!!!!frustrating!	8/21/2017 8:34 AM
67	Leave the wind mill where it is now, leave the RV park ad is and listen to the people using the facilities..	8/21/2017 8:28 AM
68	Please get the splash pad built as soon as possible.	8/20/2017 11:10 PM
69	Get rid of the bums (homeless, tweakers, etc.)that are ruining the parks.	8/20/2017 10:13 AM

70	Build or turn the old Kmart building into a large indoor full entertainment complex. Too many families with children have too few options in town during the rainy months. Put a cafe in there, a childcare option for before/after school or hourly care that is certified for local teens and young adults to earn extra money and parents to have more options, put in an arcade, maybe a small mini golf course, batting cages, climbing walls, laser tag, bounce houses, large playground structures, a maze, high/low ropes elements course. Anything and everything that fits so people have options and won't get bored with too quickly. With such a long 'indoor play season' and so few options it forces families to spend money to leave town and go off island to entertain themselves.	8/19/2017 3:54 PM
71	They need to consider that there is nothing for the youth of this island to do that is not video games. Other then swimming, bowling and the skate park.	8/19/2017 9:56 AM
72	It is essential to improve the overall conditions of Windjammer Park [can't wait to see integration plan implemented] even before the treatment plant completion but also consider relocating the RV park within the city limits, not eliminating it altogether. In my circles, many are disappointed at the city's move to not even have a relocation plan for a new RV park.	8/19/2017 9:16 AM
73	Chelan has a fabulous RV park that brings many tourists n revenue to the city. We have the same settings and opportunity that we are NOT taking advantage of. Why not?	8/19/2017 9:00 AM
74	Would love to see a water park. Also more covered play areas because it rains so often. I grew up in las vegas and due to the heat, they have covered playgrounds.	8/19/2017 5:51 AM
75	I feel we need a bigger baseball/softball field for our kids and plenty of parking as well	8/18/2017 10:57 PM
76	Improve and Light baseball and softball fields.....	8/18/2017 10:45 PM
77	I believe the entire city needs beautification efforts. Finished streets etc. Planning is missing the point on many of the needs of the community. There needs to be a focus of fixing what is broken than creating new issues that the city will not maintain properly.	8/18/2017 10:41 PM
78	Need to clean up the skate park area and get the drugs and alcohol out off there. Would be nice to have softball and baseball fields that the kids can practice at in all weather and not be standing in puddles or have bugs flying and biting them. The softball fields are terrible and the juniors baseball field at fort Nugent is just as bad. Instead of putting more money into more parks fix the ones we have. We are already looking at losing baseball fields at city beach how about build an indoor field for softball and baseball.	8/18/2017 10:32 PM
79	I am all for anything to rejuvenate the Downtown Oak Harbor/Windjammer Park/Waterfront prominade part of town. Thank you for your efforts!!	8/18/2017 9:12 PM
80	I would love to use City Park more but it's not safe. I have seen blatant drug use multiple times, including in the bathroom, there and I do not feel safe bringing my kids there anymore. It could be a wonderful place.	8/18/2017 9:10 PM
81	The marina is in poor condition. Dicks are in disrepair. Electric boxes are rusted through. No long term plans to pay for future dredging. The dock at Flintstone Park is high and dry at low tide, making it not useful for marina guests to use or for fishing or launching small boats, kayaks or stand up paddle boards.	8/18/2017 8:45 PM
82	Safe playground equipment is a number one priority. The prospect of a splash park is fun.	8/18/2017 8:40 PM
83	Windjammer park should be for the residents. The rv park needs to go!	8/18/2017 7:41 PM
84	It would be nice if the girls Softball fields got the same attention/money as the boys baseball fields.	8/18/2017 7:33 PM
85	Build better baseball fields	8/18/2017 7:10 PM
86	Please shut down the skate park. As a member of NWLL, the kids using the skate park are destroying our softball fields.	8/18/2017 6:45 PM
87	More recreational vehicle/tent camping spaces	8/18/2017 5:38 PM
88	Ireland st.	8/18/2017 5:30 PM
89	I am a business owner and believe improved parks would enhance community and visitor experiences	8/18/2017 5:20 PM
90	In reference to question 11, new baseball fields for the older boys 13+ would be nice, instead of having to share with Football every year at Ft. Nugent or having to use the field by the dog park that doesn't have ample space or bathrooms	8/18/2017 5:19 PM
91	The two windjammer parks are in desperate need of new equipment. At the toddler area there isn't a single toddler swing that doesn't have metal showing through...and there's only one there to begin with because they've all broken. The other side is so rusted with jagged edges I'm afraid to let my kids play on it for fear of tetanus. We need more indoor recreation for kids, predominantly teens and preteens. That's a vulnerable time and there is nothing for their age group to do here. Fort nugent park is amazing and by far our favorite...clean, nice equipment and a variety of activities. In reality a splash pad would be used a minimal number of days and dollar appropriation would be better suited for something that can be used year round...an indoor rec area for kids of all ages to play when the weather is horrible which is most of the time here.	8/18/2017 5:19 PM

92	Nice survey! Thanks for asking! Hank Nydem is sincerely phenomenal at his job!!	8/18/2017 4:44 PM
93	keep rv park operational	7/31/2017 2:23 PM
94	regional ball fields are a must, The City needs to buy property and plan for it!!	7/31/2017 8:28 AM
95	Too many neighborhood parks to keep up with. Have fewer parks but provide better quality equipment and care. If more funds are needed, redirect art fund monies into parks.	7/31/2017 8:20 AM
96	pack it in pack it out to dumpster	7/28/2017 1:31 PM
97	the city has too many parks....! or the city staff isn't big enough to handle the work load of taking care of the existing parks to a decent standard? the focus on windjammer park will further stretch their resources. I do believe however that the new downtown park should be a focal point for the city. this means not half assing it like happens so often here and once the park is done putting in place standards that will be met to maintain it so it doesn't fall apart like so much of our city. if this city wants to boast itself as a waterfront paradise then it needs to step it up and act like it. from the top to the bottom, we are all in this together mayor to maintenance, police to public works. Same Team	7/28/2017 10:01 AM
98	I would like to see a trail system connecting the parks.	7/28/2017 7:34 AM
99	Pay to Play	7/27/2017 7:33 PM
100	I would like to see more vendors (food trucks, beverage carts, boat rentals) and events (outdoor concerts, movies at the park) at our bigger parks. Also improving our trails and path system.	7/27/2017 3:36 PM
101	Water front activities should be supported. Vendor spots and rental facilities such as kayak or stand up paddle boards would be nice in a waterfront park. A kayak locker would be nice at Windjammer Park. Question 10 should allow for multiple selections. Number 11 needs more and different choices. An amphitheater would be nice.	7/27/2017 3:34 PM
102	It would be great to have more trails, or at least trail maps of the trails and walking areas in the City area.	7/27/2017 3:14 PM
103	More indoor facilities would be great when it is cold as \$#*%. An indoor or covered basketball court would be ideal.	7/27/2017 2:51 PM
104	To be more specific with the parks, we have too many neighborhood parks, within my home area alone we have 4 within walking distance and barely any are used. The equipment is old and boring. We go to Ft. Nugent for more variety and my kids think it is more fun to go there. I would rather see community parks invested in, rather than neighborhood parks. I also believe a Splash Park would be amazing and is my top choice, but it needs to be fun and exciting as the go to destination in Oak Harbor. It needs to stand out as a Splash Park and not just be park of the park like a glorified plaza. It needs to have playground equipment near, bathrooms, grassy areas to sit and enjoy the kids playing, picnic areas and covered areas for parties. It needs to be full of life and that comes with water features that are fun and exciting. If I want natural, I can go 20 feet to the beach and enjoy the water, rocks and drift wood there. I also believe Oak Harbor needs to invest in movies in the parks, so many surrounding cities are doing this. It doesn't have to compete with the drive in, it could be a once a week showing like at the Marina geared towards families. Movies at the Marina is what another city does. Most leave Oak Harbor to go to these types of events in their parks because Oak Harbor does not offer anything like it. Just my thoughts.	7/27/2017 2:48 PM
105	The parks are well maintained and convenient but many of the furnishings and features are old.	7/27/2017 2:43 PM